



**ORGANIZATION OF
AFRICAN UNITY**

Secretariat
P. O. Box 3243

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**ORGANISATION DE L'UNITE
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CM/1057(XXXV)

REPORT OF THE SECRETARY GENERAL ON THE ESTABLISHMENT
OF THE PANAFRICAN POSTAL UNION (PAPU)



CM-1057

MICROFICHE

REPORT OF THE SECRETARY GENERAL ON THE ESTABLISHMENT
OF THE PAN-AFRICAN POSTAL UNION (PAPU)

By Resolution CM/Res.586(XXIX), the Council of Ministers decided on the Establishment of a Pan-African Postal Union (PAPU) the membership of which should include all the OAU Member States. The General Secretariat, upon the invitation of the Government of the United Republic of Tanzania, convened and serviced the Conference of Plenipotentiaries at Arusha, Tanzania, from 8 - 18 January, 1980, to set up the Pan-African Postal Union.

2. The Pan-African Postal Union has been set-up as a Specialized Agency of the OAU in the field of postal matters and is thus the operational arm of the OAU in coordinating postal services in the continent.

3. At the end of a 10-day successful deliberations, the Conference of Plenipotentiaries in which 37 States participated, did the following:

- i) Adopted the Convention of PAPU;
- ii) Adopted the Rules of Procedure;
- iii) Decided that the Headquarters of PAPU be located at Arusha, United Republic of Tanzania;
- iv) Elected the following Member States of the OAU to serve on the Administrative Council of the Union for a period of 4 years:

Central Sub-region : Burundi, Cameroon and Equatorial Guinea;

Eastern Sub-region : Sudan, Madagascar and Somalia;

Northern Sub-region : Tunisia and Morocco;

Southern Sub-region : Botswana and Swaziland;

Western Sub-region : Benin, Niger, Mali, Nigeria and Gambia.

The Conference also decided that Tanzania, being the host country of PAPU Headquarters, would be a permanent member of the Council by that fact.

- v) That the First Session of the Administrative Council be held in January, 1981;
- vi) Elected Mr. Edouard Madingou, Inspector-General of Posts and Telecommunications of Congo, as Secretary-General and Mr. Fred T. Johnson, Director-General of Posts of Liberia, as Assistant Secretary-General;
- vii) Fixed July 1, 1980, as the date when the Secretary-General and Assistant Secretary-General would assume office at Arusha;
- viii) That the Financial Year of the Union will be the same as that of the OAU, i.e. June 1 to May 31.
- ix) Set the budget ceilings for the first four year period as follows:--

Financial year 1980/81	-	US\$ 672,530;
" " 1981/82	-	US\$ 643,245;
" " 1982/83	-	US\$ 620,444; and
" " 1983/84	-	US\$ 828,375;

- x) That an Extra-ordinary Session of the Assembly be held in 1982 to consider and approve:
 - a) a draft of the detailed Regulations of the Convention of the Union;
 - b) drafts of technical Agreements relating to the postal and financial services and of their Detailed Regulations, having regard to the technical international acts existing in the fields concerned;
 - c) draft financial rules of the Union;
 - d) draft staff regulations for the Secretariat; etc....

xi) That the next Conference of Plenipotentiaries (First Ordinary Session) should take place in 1984.

4. The Rapporteur's Report, the Convention of PAPU, the Rules of Procedure all of which documents were closely examined and adopted by the Conference are attached to this Report as respectively annexes I, III and III. It is gratifying to mention here that PAPU is the first Specialized Agency of the OAU whose convention was signed by over two-thirds (35) of the OAU Member States during its establishment.

5. While the Conference was considering the Draft Rules of Procedure, a proposal was made to adopt the principle of representation by proxy in the Union's deliberations, i.e. that a Member State of the Union may represent and vote on behalf of another Member State in the absence of that Member and on its authority. This proposal originated from the practice in UPU.

6. The proposal was debated at great length and it was unanimously agreed that the matter be brought to the attention of OAU Political Authorities as it involves the delegation of sovereignty by one Member States to another. The Secretariat pointed out that the adoption of such rule would have set a precedent of a political nature in the conduct of OAU Meetings, since none of the other Specialized Agencies of the OAU nor the parent body itself had so far adopted voting by proxy. The General Secretariat, therefore, requests Council's advice on the matter.

7. To accord with Council's expressed wish contained in Res.CM/Res. 586(XXIX), the General Secretariat appeals to all Member States of the OAU to accede to the PAPU and to fulfil all their membership obligations so that the Union, which has a vital economic and social role to play in the continent, becomes fully functional as soon as possible.

8. At this convenient Session, Council may wish to:
- a) Take note of implementation by the General Secretariat of its Resolution CM/Res.586 (XXIX) adopted at the 29th Ordinary Session and approved by the 14th Summit in Libreville, Gabon, July 1977;
 - b) Take note of the successful outcome of the Conference of Plenipotentiaries to the Assembly of Heads of State and Government for their endorsement. To this end, Council may consider to adopt an appropriate resolution as per draft attached to this report as Annex IV.

PAN-AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January 1980

CM/1057(XXXV)
PAPU/CP/WP/Rapt. Rpt.
Annex I .

RAPPORTEUR'S REPORT

RAPPORTEUR'S REPORT

1. Introduction

1.1 The Conference of Plenipotentiaries for the establishment of the Pan-African Postal Union (PAPU) took place in Arusha, United Republic of Tanzania from 8 to 18 January 1980. The establishment of the Pan-African Postal Union was as a result of Resolution CM/Res. 586(XXIX), adopted by the Council of Ministers of the Organization of African Unity (OAU) meeting in its Twenty-ninth Ordinary Session in Libreville, Gabonese Republic from 23 June to 3 July, 1977. The Resolution was subsequently endorsed by the Heads of State and Government during the 14th Summit which also met in Libreville from 2 to 6 July, 1977. The Conference was jointly organized by the United Republic of Tanzania and the Secretariat of the OAU.

2. Opening Ceremony

2.1 The Constituent Assembly of Plenipotentiaries of the Pan-African Postal Union was formally opened by the Rt. Hon. E.M. Sokoine, M.P Prime Ministers of the United Republic of Tanzania at 9 a.m. on 9 January 1980. In his opening address, the Right Honourable Prime Minister, highlighted the importance of Communications as a vehicle for the creation of understanding, co-operation and unity amongst nations. He emphasized the need for the provision of efficient postal services as a traditional link between men and, between nations - pointing out that: it was the obligation of those who were charged with the running of the postal services, particularly, the participants in the Conference, to ensure that the formation of the Pan-African Postal Union ushered in a new era of co-operation by providing improved and expanded Postal services between Member States in Africa, and to other continents. The full text of the Prime Minister's statement is attached to this Report (Appendix I).

2.2 On behalf of the Plenipotentiaries, the Head of Delegation of the Federal Republic of Nigeria, the Honourable Alhaji Akanbi Oniyangi, Minister of Communications, made a statement in reply to the opening address by the Right Honourable Prime Minister of the United Republic of Tanzania.

In his statement the Honourable Alhaji Akanbi Oniyangi expressed sincere gratitude to the Government of the United Republic of Tanzania for hosting the Conference and thanked the people of Tanzania for the grand reception and hospitality given to delegations since their arrival in the United Republic of Tanzania. The full text of the Minister's statement is attached to this Report (Appendix II).

293 (i) The Assistant Secretary-General of the OAU in charge of Economic Development and Co-operation, Mr. Paul Etiang then took the floor to welcome the delegates on behalf of H.E., Mr. Edem Kodjo, Secretary-General of the Organization of African Unity. He expressed his profound gratitude to the Government and people of the United Republic of Tanzania first for agreeing to host this historic Conference, and for the excellent preparatory arrangements made which greatly facilitated the convening of the Conference and also for the generous hospitality accorded to the members of the Secretariat since their arrival in Arusha.

(ii) He gave a brief history that led to the establishment of PAPU calling the attention of the delegates to OAU Resolution CM/Res.586(XXIX) adopted by the Twenty-ninth Ordinary Session of the Council of Ministers and subsequently approved by the Fourteenth Summit of the OAU which among other things mandated the OAU Secretary-General to convene the Conference that would enable all the 49 Member States to meet and establish PAPU.

(iii) The Assistant Secretary-General went on to say that the main objective of PAPU would be to physically integrate the postal services in the continent. He allayed the fear that PAPU was meant to kill existing restricted Postal Unions on the continent. Rather, PAPU would do all it could to cooperate fully with the sub-regional restricted Unions to ensure improved postal services in Africa. As a Specialized Agency of the OAU in the field of postal services, PAPU would serve as an instrument of co-operation in the socio-economic development of Africa, Mr. Etiang added.

(iv) He ended his statement by appealing to Member States of the Union to give all necessary moral support to the "new born baby" so that it could take its rightful place in the sector of the transport and communications in Africa. The full text of the Assistant Secretary-General's speech is attached to this Report (Appendix III).

3. Attendance

3.1 The following 37 countries were represented at the Conference: Algeria, Angola, Benin, Botswana, Burundi, Cameroon, Central African Republic, Chad, Comoros, Congo, Egypt, Equatorial Guinea, Gabon, Gambia, Ghana, Guinea, Ivory Coast, Kenya, Liberia, Madagascar, Mali, Morocco, Mozambique, Niger, Nigeria, Rwanda, Senegal, Sierra Leone, Somali, Sudan, Swaziland, Tanzania, Togo, Tunisia, Uganda, Upper Volta, Zaire. The following organizations attended the Conference as observers: East African Management Institute, African Posts and Telecommunications Union (APTU), United Nations Economic Commission for Africa (ECA), Pan-African Telecommunications Union (PATU), Universal Postal Union (UPU), African Postal Union (UPAF), and Arab Postal Union (APU).

4. Election of the Bureau of the Conference

Following the ceremonial opening, the Conference unanimously elected Hon. Augustine Mwingira M.P., Minister for Communications and Transport of the United Republic of Tanzania as Chairman, other members of the Bureau of the Conference were elected as follows:-

Vice Chairmen	-	1. Nigeria
		2. Congo
		3. Algeria
Rapporteur	-	Swaziland

5. Adoption of the Agenda

The Chairman called upon the Conference to consider and adopt the Agenda containing 16 items. In the ensuing discussions the delegation of Benin proposed that an item dealing with the examination of Credentials of the Plenipotentiaries be included in the Agenda, and that a Credentials Committee be set up to carry out the work involved. However, after discussing the matter the Conference decided against the setting-up of the Credentials Committee following a point made by the delegation of Guinea that Credentials could be examined by the Bureau before the signing of the convention. The Agenda was unanimously adopted, with minor amendments, and is attached to this report (Appendix IV).

6. Item 4 - Organisation of the Work of the Conference

6.1 The Conference decided to adopt the following working hours:

First Session: 10:00 a.m. to 1:00 p.m.

Second Session: 4:00 p.m. to 6:00 p.m.

Given the nature of the Agenda, the Conference decided to conduct all its business in plenary or in the Committee of the whole.

7. Item 5 - Adoption of Rules of Procedure (Doc. PAPU/CP/WP/2)

7.1 A representative of the General Secretariat of the OAU introduced the draft Rules of Procedure of the Conference, comprising 38 Rules.

7.2 In introducing the Rules of Procedure, the Representative of the OAU Secretariat explained that the Draft Rules were based on the existing rules for other organs of Specialized Agencies of the OAU. The Representative ended his introductory remarks by correcting typographical errors in the draft.

7.3 On the suggestion of the Chairman, the Conference considered the draft presented rule by rule.

7.4 During the discussion, a proposal was made to introduce the principle of representation by proxy in the rules of procedure on the lines of the practice in U.P.U.

7.5 The proposal was debated at length and was not adopted as it would have set a precedent of a political nature in the conduct of OAU Meetings. The Conference, however, wished to refer the proposal for consideration by the OAU Political Authorities.

7.6 After one day's debate and making a number of amendments, the Rules of Procedure were unanimously adopted by the Conference on January 14, 1980.

8. Item 6 - Examination and adoption of the Convention of the
Pan-African Postal Union (PAPU) - Doc. PAPU/CP/WP/3

8.1 A representative of the General Secretariat of the OAU introduced Doc. PAPU/CP/WP/3 and made corrections of typographical errors in the Draft Convention.

8.2 Before the discussion of the substance of the Convention of PAPU Article by Article several delegations, including some of the observer-organisations took the floor to make general statements. A number of speakers expressed uncertainties regarding the envisaged relations between PAPU and the existing Restricted Unions within the continent of Africa and the UPU as a global union. There was a strong feeling that provisions should be incorporated in the Convention of PAPU, to regulate relations between these Unions. In this connection, the statement by a representative UPU was listened to with interest.

8.3 In his statement, the Deputy Director-General of UPU assured the Conference, on behalf of the Universal Postal Union, full support for the formation of PAPU as a Specialized Agency of the OAU in the field of postal services. He informed the Conference that the UPU was willing to assist in any way possible to promote the realization of the aims and objectives of PAPU. He concluded his statement by expressing the hope that the establishment of PAPU would not entail disbandment of existing Restricted Unions in Africa and that there would be established collaboration links not only between PAPU and the Restricted Unions but also with the UPU.

8.4 The General Secretariat of the OAU reiterated the statement made by the Assistant Secretary-General of the OAU in his opening address, in which he had stated that the main objectives of PAPU was to physically integrate the postal services in Africa and that PAPU would co-operate fully with the sub-regional Restricted Unions to ensure the development and improvement of postal services in Africa. The General Secretariat explained that the question of relations between PAPU and UPU should be on the basis of Co-operation Agreement as per existing practice with the other Specialized Agencies of the United Nations.

8.5 The Convention of PAPU was then discussed in details - article by article and, amendments and additions were made for incorporation in a final draft to be distributed to the Conference for further examination and adoption.

8.6 The delegation of Sierra Leone registered reservation on Article 18 of the Convention, following the acceptance by the Conference, of the amendment in paragraph 3 proposed by the UPU observer.

8.7 The revised draft of the Convention of the Pan-African Postal Union - PAPU/CP/WP/3/Rev.1 was presented to the Conference and was adopted with minor amendments.

8.8 The Conference decided to adopt two resolution in connection with:

- (i) the operation, financial and administrative rules and programme of activities of the Union - PAPU/Draft/Res.1(I);
- (ii) the convening of the First Extra-Ordinary Session of the Conference of the Union - PAPU/Draft/Res.2(I).

9. Item 7 - Provisional Administrative and Financial Arrangements

9.1 This item comprised the following four documents:

- (a) PAPU/CP/WP/5 - Structure of the General Secretariat,
- (b) PAPU/CP/WP/7 - PAPU Salary Scales,
- (c) PAPU/CP/WP/4 - Budgetary Appropriation for Financial Year 1980/81,
- (d) PAPU/CP/WP/6 - Scale of Assessment of Contributions.

These documents were introduced by representatives of the OAU General Secretariat and were discussed in detail by the Conference.

9.2 The Conference made various amendments to the documents before approving the budget and scale of assessment for Member States. The Conference also decided that the Financial Year of the Union would be the same as that of the OAU namely, 1 June to 31 May. A ceiling of the budget for a four year period was fixed as follows:

Financial Year	1980/81	-	US\$ 672530;
"	"	1981/82	- US\$ 643245;
"	"	1982/83	- US\$ 620444 and
"	"	1983/84	- US\$ 828375.

10. Item 8 - Location of the Headquarters of PAPU.

10.1 The deliberations on this item were chaired by the 3rd Vice Chairman (Algeria). In introducing the item, the General Secretariat stated that three Member States wished to host the headquarters of the Union. These were, in order of receiving their offers,

United Republic of Tanzania,
Sierra Leone and
Federal Republic of Nigeria.

10.2 The delegation of both Nigeria and Sierra Leone announced that they had decided to withdraw their offer in favour of the United Republic of Tanzania in the spirit of African solidarity. Sierra Leone intimated to the Conference that her delegation had taken into account that Sierra Leone intended to submit its candidature for hosting the seat of the Institute of Transport a project within the Transport and Communications Decade in Africa.

10.3 The Conference hailed the spirit of brotherhood and African solidarity displayed by Nigeria and Sierra Leone and the Chairman formally announced that the Seat of the Union will be in Tanzania (Arusha). The delegation of Tanzania took the floor to thank the Conference on behalf of the Government of the United Republic of Tanzania for the confidence and honour thus bestowed to Arusha as the Headquarters of PAPU.

11. Item 9 - Election of the Secretary-General of PAPU.

11.1 The Conference agreed to conduct the elections by secret ballot in accordance with rules of procedure and election procedures as presented by the General Secretariat and as amended and adopted by the Conference.

11.2 The following were the candidates for the post of Secretary-General of PAPU:

- (i) MADINGOU Edouard, Inspector General of Posts and Telecommunications - Congo
- (ii) BOUKOUMBA Francois, Chief Inspector Posts and Telecommunications - Gabon

A curriculum vitae of each of the candidates was circulated to the Conference for examination. A delegate from each of the following countries : Botswana, Kenya, and Tunisia were appointed by the Chairman to serve as polling officers. The election was conducted with the following results:

1st Ballot: (Votes cast - 37)

Votes for	(i) Mr. Edouard Madingou	-	24
	(ii) Mr. Francois Boukomba	-	10
	(iii) Votes invalidated	-	<u>3</u>
	Total		<u><u>37</u></u>

2nd Ballot:

Votes for	(i) Mr. Edouard Madingou	-	29
	(ii) Mr. Francois Boukomba	-	<u>6</u>
	(iii) Votes invalidated	-	<u>2</u>
	Total		<u><u>37</u></u>

The Chairman declared Mr. Edouard Madingou elected Secretary-General of PAPU.

11.3: The Election of the Assistant Secretary-General

There was only one candidate, Mr. T. F. Johnson, Director General of Posts of Liberia for the post of Assistant Secretary-General. The result of the voting was as follows:

No. of Votes cast

	37	
Votes for Mr. T. Fred Johnson	-	34
Votes invalidated	-	3
Total		<u>37</u>

The Chairman duly declared Mr. T. Fred Johnson elected as Assistant Secretary-General of PAPU.

12. Item 10 - Date of appointment of the Secretary-General and the Assistant Secretary-General

12.1 On the suggestion by Tanzania, the host State of the Union, the Conference unanimously decided that the Secretary-General and the Assistant Secretary-General should take office with effect from 1 July, 1980.

13. Item 11 - Election of the Members of the Administrative Council

13.1 The Conference decided that the Membership of the Administrative Council will be 16 of whom 15 will be elected on the basis of regional distribution and the host country of the Union being the 16th Member as a defacto member.

13.2 The following Member States were therefore elected to serve on the Administrative Council of PAPU, taking into account five sub-regions of OAU Member States:

Central Sub Region: Burundi, Cameroon and Equatorial Guinea;

Eastern Sub Region: Sudan, Madagascar, Somalia;

Northern Sub Region: Tunisia and Morocco;

Southern Sub Region: Botswana and Swaziland; and

Western Sub Region: Benin, Niger, Mali, Nigeria and Gambia.

The United Republic of Tanzania as the host country of the Union Headquarters will be the 16th Member.

14.1 On the basis of advice tendered by the Secretariat, the Conference decided that the First Session of the Administrative Council will be in January, 1981. The exact dates would be notified to the Members by the Secretary General.

15. Item 13 - Date and Venue of the Next Conference of Plenipotentiaries

15.1 The Conference agreed that the first Ordinary Session of the Conference will be in 1984. The exact dates will be communicated to the Member States by the Secretary-General after consultation with the Administrative Council. The Conference also agreed that unless a Member State invited the Conference to meet in its territory, the first Ordinary Session of the Conference will be held in Arusha, the Headquarters of the Union.

16. Item 14 - Signing of the Convention of PAPU

16.1 The following Member States of the OAU signed the Convention on January 17, 1980:

Algeria	Gabon	Niger
Angola	Gambia	Nigeria
Benin	Ghana	Senegal
Botswana	Guinea	Sierra Leone
Burundi	Ivory Coast	Somalia
Cameroon	Kenya	Sudan
Chad	Liberia	Swaziland
Comoros	Madagascar	United Republic of Tanzania
Congo	Mali	Togo
Egypt	Morocco	Tunisia
Equatorial Guinea	Mozambique	Upper Volta

16.2 On January 18, 1980 the following Member State signed the convention:-

Central African Republic.

16.3 Presentation and adoption of Rapporteur's Report

The Rapporteur's report was presented and approved as amended.

17. All the delegates and observers who participated in the Conference were deeply touched by the warm and fraternal hospitality and the mark of friendship and generosity extended to them by the Tanzanian authorities. They also expressed high appreciation for the excellent measures taken in all fields for the Conference to be held in the best possible conditions. The Conference therefore wishes to convey its sincere satisfaction and thanks to the Head of State, the Government and people of the United Republic of Tanzania.

18. Then the Chairman declared the Conference closed at 12.12 hrs. January 18, 1980.

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APPENDIX I

OPENING SPEECH BY HONOURABLE PRIME MINISTER OF THE UNITED REPUBLIC OF
TANZANIA AT THE OAU-PAPU FIRST PLENIPOTENTIARY CONFERENCE IN ARUSHA,
TANZANIA ON 9 JANUARY 1980

OPENING SPEECH BY NDUGU E.M. SOKOINE, M.P.,
PRIME MINISTER OF THE UNITED REPUBLIC OF
TANZANIA: AT THE OAU-PAPU FIRST PLENI-
POTENTIARY CONFERENCE IN ARUSHA, TANZANIA.
ON 9TH JANUARY 1980

Mr. Chairman,
Honourable Ministers,
Distinguished Delegates,
Ladies and Gentlemen.

1. I feel greatly honoured and privileged to welcome you all to Tanzania and to this formal opening of the First PAPU Plenipotentiary Conference.
2. I wish on behalf of the Government, and the People of the United Republic of Tanzania to express our sincere thanks to the Organization of African Unity and all its member states for agreeing to consider and eventually accepting Tanzania's offer to host in Arusha this very important conference in the history of Postal Services in Africa.
3. At the outset, I would like to assure you that we in Tanzania are most encouraged by the presence here of so many distinguished representatives of OAU member states at this conference. Your coming together is in itself symbolic of your ardent desire to find solutions to the many of Africa's problems in the spirit of cooperation.
4. The Sixteenth Assembly of Heads of State and Government of the Organization of African Unity, which was held in Monrovia in July last year, gave its full support to the Global strategy and plan of Action drawn up by the May Conference of African Ministers of Transport and Communications, in preparation for the Transport and Communication decade in Africa. This Conference is therefore charged with the

task of translating into action the need for intra-African Co-operation in the field of Communications. For too long this need for improved communications in Africa has been on the agenda of many of our meetings, but by and large it has only remained a subject for discussion, a mere desire, which has yet to be implemented. I am therefore glad to note that one of your functions here will be to examine and adopt the convention of the Pan African Postal Union.

5. For historical reasons, Africa has been an appendage of metropolitan countries in the field of communications.

The European powers that colonised Africa established Communications links between our countries and their various capitals. Mr. Chairman, this situation of dependence cannot be allowed to continue indefinitely for obvious reasons. African countries, within their limited means, must come together and work together towards a collective self-reliance in this field. It is only by pulling together our efforts that Africa can overcome the obstacles that retard quick and smooth communication between our countries.

6. Ladies and Gentlemen;

Communication among nations is an important vehicle for the creation of understanding, cooperation and unity. Without easy and reliable communications dealings between and among nations become difficult, and lack of communication may generate misunderstanding. To the majority of our people in our countries the easiest and nearest means of communication is provided by the postal services. It is the posts that handle and transmit letters and parcels, both official and private. The postal Services are the link between men and between nations. It is therefore imperative that they be organised collectively so as to operate efficiently. It is the obligation of all of you who are charged with the running of postal services to ensure that

9. I sincerely believe that we can solve these problems; meet these challenges and face our adversaries by coming together, and uniting in an organization like PAPU. By coming together in PAPU, we shall be able to benefit from direct exchange of mails between our countries instead of through the European countries. We shall be able to assist one another in a form of technical cooperation. We shall be able to rationalize our postal service operations, our tariffs, our research and training requirements on a regional basis wherever possible. Only if we coordinate our efforts in this way and pool our resources, shall we be able to free ourselves from dependence and make great strides towards self-reliance in Africa.

10. In industrialized countries postal services have reached the individual with home deliveries of mail as is the case with milk. In third world countries this kind of services is still a cherished hope that will take long to achieve. We have however to strive at least to reach the villages during the current communication decade. While trying to reach the villages we must concurrently strengthen our regional postal services with our immediate neighbours and thereby establish a network for the entire Region - Africa.

11. Ladies and Gentlemen, this responsibility is very important. It is important because it is bound to strengthen the political, economic, social and cultural infrastructures that will speed up the attainment of self-reliance in Communication on a continental basis. Perhaps, I should take this opportunity too to remind distinguished delegates that the formation of PAPU coincides with the UN Transport and Communication Decade in Africa. In addition to the preparation and implementation of global strategy for the development of transport and communications in Africa. PAPU will have to take practical and appropriate steps to deal with the continent's wide spread problems of unskilled management, limited resources and inadequate funding arising from the relatively low priority

rating usually accorded the postal sector. The UN development decade in Africa places great emphasis in development and improvement of transport and communication services. In the telecommunications sector, the Pan African Telecommunications Union (PAPU), has already been formed. The Pan African news Agency, like PAPU, is in the process also of being formed.

These are significant results of the OAU's efforts to achieve meaningful degree of coordination and self-reliance in communications among its member states. In this regard I wish to compliment the OAU Secretariat for these achievements.

12. Distinguished Delegates, I note from the Agenda that the main task of this Plenipotentiary Conference is to examine and adopt the convention of this new organisation PAPU. It is also the conference's duty to examine the organisational Structure of the Secretariat of PAPU and its provisional Administrative and financial arrangements. The agenda also includes the election of the Secretary General and members of the Administrative Council of PAPU.

The successful establishment of PAPU depends on you, Distinguished Delegates: what you deliberate, on what you agree upon and then what you get your respective governments to ratify and implement.

13. As you meet in the spirit of African-Unity, I have no doubt that your deliberations will be crowned with success. As we enter the 1980's the need for Africa to translate her political independence into practical cooperation becomes even more pressing. I am confident that the formation of the Pan African Postal Union will further help Africa in her quest for self-reliance not only in the postal services but also in other communication sectors.

14. Honourable Delegates, Distinguished Guests, Ladies and Gentlemen, I now declare the FIRST PAPU PLENIPOTENTIARY CONFERENCE in ARUSHA formally open.

THANK YOU.

CM/1057(XXXV)
PAPU/SP.3(1)
APPENDIX II

REPLY TO THE OPENING SPEECH OF THE HONOURABLE PRIME
MINISTER OF THE UNITED REPUBLIC OF TANZANIA AT THE
OAU-PAPU FIRST PLINIPOTENTIARY CONFERENCE IN ARUSHA
TANZANIA BY THE HON. ALHAJI AKAMBI ONIYANGI, MINISTER
OF COMMUNICATIONS FEDERAL REPUBLIC OF NIGERIA ON

9th JANUARY, 1980

REPLY TO THE OPENING SPEECH OF THE HONOURABLE PRIME
MINISTER OF THE UNITED REPUBLIC OF TANZANIA, AT THE
OAU-PAPU FIRST PLENIPOTENTIARY CONFERENCE IN ARUSHA
TANZANIA BY THE HON. ALHAJI AKAIKI ONIYANGI, MINISTER
OF COMMUNICATIONS FEDERAL REPUBLIC OF NIGERIA ON

9TH JANUARY, 1980

Mr Chairman, Honourable Prime Minister of the United Republic of Tanzania,
Honourable Prime Minister of the United Republic of Tanzania,
Honourable Ministers, Distinguished Delegates,
Ladies and Gentlemen,

I feel very much honoured for my country NIGERIA to have been called upon to reply to the speech of the Honourable Prime Minister on behalf of the OAU Member States attending this august assembly.

Firstly, Honourable Prime Minister, may I express our sincere gratitude to you for the sacrifice you have made in finding time to address this Assembly and to declare upon the FIRST PAPU Plenipotentiary Conference in spite of your crowded programme. Also, may I convey through you to President, Mwalimum Nyerere, the Government and people of the United Republic of Tanzania our deep appreciation of the very warm welcome, the generous hospitality accorded to delegates on their arrival at various points in the country, the sumptuous entertainment of last night at New Afusha Hotel and for the wonderful arrangements made for the Conference.

(VXAR) I wish to assure you on behalf of the Assembly that we have taken serious note of all key points in your elaborate speech and that no effort would be spared in the realisation of the noble objectives of PAPU. As rightly pointed out, Mr. Chairman, Africa has been an appendage of metropolitan countries in the field of communications. The European powers that colonised Africa established communications links only between our countries and their various capitals. We must not allow this situation to continue indefinitely. By coming together in PAPU, we shall be able to benefit from direct exchange of mails between our countries instead of through the European countries. We shall be able to assist one another in a form of technical cooperation. We shall also be able to rationalise our postal service operations, our tariffs and our research and training. These needs must make us to come and work together in PAPU.

Mr. Chairman, Honourable Prime Minister,

Honourable Ministers, Distinguished Delegates,

Ladies and Gentlemen,

It is our ardent hope that the spirit of African Unity would prevail throughout our Deliberations so that all the efforts of the OAU Secretariat in bringing together delegates from all Member States of the Organization would bear fruitful results.

Thank you very much.

SPEECH BY MR. P. O. ETIANG, ASSISTANT SECRETARY-GENERAL IN-CHARGE OF
ECONOMIC DEVELOPMENT AND CO-OPERATION DEPARTMENT OF OAU AT THE
OPENING OF THE ASSEMBLY OF PLENIPOTENTIARIES TO ESTABLISH PAPU -
ARUSHA, UNITED REPUBLIC OF TANZANIA, JANUARY 1980

SPEECH BY MR. P. O. ETIANG, ASSISTANT SECRETARY GENERAL IN-CHARGE OF
ECONOMIC DEVELOPMENT AND CO-OPERATION DEPARTMENT OF OAU AT THE OPENING
OF THE ASSEMBLY OF PLENIPOTENTIARIES TO ESTABLISH PAPU -- ARUSHA, UNITED
REPUBLIC OF TANZANIA -- JANUARY, 1989.

On behalf of the Secretary General of the Organisation of African Unity, H.E. Mr. Edem Kodjo, may I, first of all, extend the General Secretariat's warm welcome to all of you, distinguished plenipotentiaries, to this historic meeting. It is also my very pleasant duty to extend greetings and to bring our affectionate felicitations to H.E. Mwalimu Julius Nyerere, President of the United Republic of Tanzania, the Revolutionary Party of Tanzania, the Government and the brotherly People of Tanzania for the warm welcome and generous hospitality accorded to the members of the Secretariat since our arrival here in this beautiful town of Arusha which has increasingly become a symbol of international co-operation in general and African Unity in particular.

2. The auspicious occasion of this august assembly readily affords us the excellent opportunity of renewing, with distinguished personalities here present, the fastening ties of brotherhood which remain the cherished inheritance of Africa and the cornerstone of the Organisation of African Unity as enshrined in its Charter.

3. In convening this Conference of Plenipotentiaries for the establishment of the Pan-African Postal Union, we are once more translating an identified strategy into an institutional framework through which our collective self-commitment to economic development can effectively match the aspirations of our people.

/..The general

4. The general policy of the OAU since the Cairo meeting in July, 1964, has been to initiate, plan and orientate agreed policies and strategies for the political and socio-economic emancipation of our Continent. In the execution of these responsibilities, the most vital approach adopted has been the setting up of executing institutions. In the field of transport and communications, the OAU has already established specialized agencies such as the Union of African Railways (UAR), the Pan-African Telecommunications Union (PATU), and the African Civil Aviation Commission (AFCAC) which are technical bodies for the implementation of policies adopted by the Heads of State and Government of our Member States. By the end of our deliberations here, the General Secretariat sincerely hopes that PAPU will be added to this list of instruments for intra-African Transport and communications.

5. May I, at this point, remind you of the genesis and the authority for the convening of this Assembly: The Council of Ministers of the Organisation of African Unity meeting in its Twenty-ninth Ordinary Session in Libreville, Republic of Gabon, from 23 June to 3 July, 1977, discussed the Secretary General's Report on the application of the African Postal Union (APU) to be granted a specialized agency status by the OAU. After a careful consideration of the Report and realizing the restrictive membership of the APU, the Council of Ministers adopted Resolution CM/Res.586(XXIX) which was subsequently endorsed by the Heads of State and Government during the 14th Summit which met in Libreville from 2 - 6 July, 1977. In the operative paragraphs of that Resolution, the Council of Ministers:

/..."DECIDES.....

"DECIDES on the establishment of a Pan-African Postal Union to include all the OAU Member States;

"REQUESTS the Administrative Secretary General to take all the necessary steps to convene a General Assembly of Plenipotentiaries to set up the Pan-African Postal Union."

6. It has been over two years since this decision was taken. What, you may rightly ask, has been the cause of delay in convening this Assembly?

7. According to the records available in the Secretariat, urgent attempts were made by the Secretariat to carry out the instruction given to it by the Resolution I have just quoted. Those attempts included the drafting of Rules of Procedure for this Assembly and the Convention for the proposed PAPU, both of which documents you will be considering in the next few days.

8. The Secretariat issued the first invitation to this Meeting roughly six months after the decision to establish PAPU was made and this meeting was originally scheduled for December, 1978, in Addis Ababa since no Member State had then offered to host it. Several weeks before the scheduled date, it was discovered that only a few Member States had indicated their readiness to attend the meeting. The Meeting was, therefore, postponed to April last year. Again, the same situation prevailed where, on the eve of the proposed meeting, an assessment revealed that no quorum would have been mustered. We have, however, on the third trial, namely on this occasion, been lucky not

/...only in...

only in mustering the quorum but also in getting a Member State, namely the United Republic of Tanzania, generously inviting us to hold the meeting in these commodious facilities and beautiful surroundings.

8. There is also an aspect leading to the preparation of this meeting that some Member States may rightly question, namely that of requiring a preparatory meeting of experts to meet first to prepare and approve the drafts which you will be considering in the course of this Assembly. While the General Secretariat wishes to regret that that customary mode of approach was not adopted, it, however, wishes to assure all Member States that the experience of forming the PATU which involved the calling of a preparatory meeting was a bitter experience and an unduly long one causing, among other things, unnecessary expenses to all concerned. The Secretariat, therefore, on this occasion, found it easy to adopt, in respect of the Convention and Rules of Procedure at least, similar drafts for the consideration of this Assembly. We hope that all of you will be satisfied with these drafts which have been based on those already in existence to which all Member States have acceded in respect of PATU, AFCAC and other specialized agencies of the OAU.

9. In adjudicating the need for the establishment of a Pan-African Postal Union, we must consider its essential role of co-ordinating postal services on the Continent. Such a complementarity is an indispensable character in communications as it relates to intra-African economic co-operation. Africa, among so many elements of under-development, is the least physically integrated Continent. This is an obvious platitude because, I am sure all of you, being connected with an aspect of communications are too well aware of the difficulties of transmitting mail from one sub-region of our Continent to another without passing through

/...old

old colonial routes which, up-to today, involve transit through points located outside the Continent. The obvious justification for the establishment of PAPU can, therefore, be as humble as providing a cheap service of communication between our individual people or as important as providing a vital link in intra-African trade: Here I have in mind the all-important system of conveying legal trading documents such as bills of lading which cannot be conveyed in any other way than by postal service.

10. Defined relations between our national postal services play a vital role in intra-African exchanges and exchanges between our countries and the rest of the world. The proposed Pan-African Postal Union, as a specialized agency of the OAU will, as a priority, seek to co-ordinate African postal services and adapt the working of postal administrations to local African needs and development priorities.

11. The objectives, therefore, of the Pan-African Postal Union as outlined in the draft Convention are proposed to be as follows:

- a) Maintain and extend co-operation among Member States and sub-regional Postal Institutions for the improvement and rational use of postal services;
- b) Seek to harmonize tariff structures among Member States with the view of establishing tariffs compatible with good services and a sound independent financial management of postal services;
- c) Promote the establishment of multinational regional and sub-regional postal training institutes in Africa, in co-operation with international organisations with legitimate interest in

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III

African and this is in collaboration with sub-regional postal institutions; and to promote the development of postal services in the continent.

Harmonize, as far as possible, a common position for Member States during international meetings in the field of postal services; in particular at Universal Postal Union Assemblies;

Publish information and research materials on postal services for the benefit of Member States of sub-regional postal institutions, and to encourage the exchange of information and staff between the Administrations of Member States.

The sum total of all these objectives is to contribute to the physical integration of the Continent in the postal sector.

The institution you are going to consider setting up will function effectively if Member States will usher the requisite political and financial support. This means acceding to the approved and adopted Convention of the Union and the fulfillment of the conditions and objectives of that accession.

It is incumbent upon Member States to grant the proposed Union appropriate basic tools so as to enable it perform its assigned functions and fully attain its objectives. The timing of the birth of PAPU is most opportune as we enter the First Phase (1980/83) of the Global Strategy of the United Nations Transport and Communications Decade for Africa. It is the view of the General Secretariat that the establishment of PAPU will be yet another practical demonstration by us of our keen desire and commitment to work together for ourselves in the spirit and letter of the programme for collective self-reliance adopted by the Group of 77 in this very Hall in February last year, preparatory to UNCTAD V in Manila last May.

/...I would...

GM/1057 (XXXV)
PAPU/CP/WP/1/Rev.1(1)
APPENDIX IV

PAN-~~AFRICAN~~ POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January, 1980

A G E N D A

A G E N D A

1. Opening of the Conference
2. Election of the Bureau
3. Adoption of the Agenda PAPU/CP/WP/1
4. Organization and Method of Work
5. Adoption of Rules of Procedure PAPU/CP/WP/2/Rev. 1
6. Examination and Adoption of the
Convention of PAPU PAPU/CP/WP/3
7. Provisional Administrative and
Financial Arrangement
 - (a) Structure of the General Secretariat PAPU/CP/WP/5
 - (b) PAPU Salary Scales PAPU/CP/WP/7
 - (c) Budgetary Appropriation for FY
1980/81 PAPU/CP/WP/4
 - (d) Scale of Assessment PAPU/CP/WP/6
8. Location of the Headquarter of PAPU
9. Election of the Secretary-General
10. Date of Appointment of the Secretary-General
11. Election of the Members of the Administrative Council
12. Date of First Session of the Administrative Council
13. Date and Venue of the next Conference of the Plenipotentiaries
14. Signing of the Convention of PAPU
15. Any other business
16. Closing Session

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PAPU/CP/WP/3/Rev.1(1)
Annex II

PAN-AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOENTIARIES
Arusha, Tanzania
8 - 18 January 1980

CONVENTION OF THE PAN-AFRICAN
POSTAL UNION

CONVENTION OF THE PAN-AFRICAN POSTAL UNION

PREAMBLE

We, the Plenipotentiaries of Governments of Member States of the Organization of African Unity (OAU),

Pursuant to the principles and objectives of the OAU Charter;

Conscious of the important role of postal services in communications among peoples;

Convinced of the need for a permanent machinery to co-ordinate decisions adopted for the development and operation of the said postal services;

Desirous of contributing, through efficient functioning of postal services, to the development of co-operation, notably inter-African co-operation, in cultural, social and economic fields;

Guided by Resolution CM/Res.586 (XXIX) on the setting-up of a Pan-African Postal Union as approved by the 14th Session of the OAU Assembly of Heads of State and Government;

Hereby agree as follows:

CHAPTER I

ESTABLISHMENT, COMPOSITION, WORKING LANGUAGES AND HEADQUARTERS

Article 1 - Establishment of the Union

By the present Convention, the contracting parties do hereby constitute the Pan-African Postal Union (PAPU) hereinafter referred to as the "Union". The Union shall be the Specialized Agency of the OAU in the field of Postal Services.

- (e) to publish information and research materials to postal services for the benefit of Member States of the Union and to encourage the exchange of information and staff between the administrations of Member States;

CHAPTER III
ORGANS OF THE UNION

Article 6 - Organs of the Union

The various organs of the Union shall be:

(a) Permanent Organs

1. The Conference of Plenipotentiaries;
2. The Administrative Council; and
3. The General Secretariat.

(b) Non-Permanent Organs

Administrative and Technical Conferences.

Article 7 - The Conference of Plenipotentiaries

1. (a) The Conference of Plenipotentiaries hereinafter referred to as "the Conference" shall be the supreme organ of the Union. It shall consist of the duly accredited representatives of Member States.

(b) The Conference shall convene in an ordinary session every four (4) years. At the request of a Member State and subject to the agreement of two-thirds of the Member States, it shall meet in an extraordinary session.

(c) African liberation movements recognized by the OAU shall at their request be admitted as Observers to the Conference.

2. The functions of the Conference shall be:

- (a) to revise this Convention as it may deem necessary;
- (b) to determine the general policy which the Union shall follow in order to achieve the objectives laid down in Article 5 of this Convention;
- (c) to examine and approve the programme of activities and accounts of the Union and determine the ceiling of annual budget;
- (d) to determine the scale of contributions by Member States;
- (e) to establish the structure of the General Secretariat and elect the Secretary-General and the Assistant Secretary-General of the Union and determine their salaries, allowances and other terms and conditions of service;
- (f) to establish such subordinate bodies as it may deem necessary or desirable for the purpose of achieving the objectives of the Union and prescribe for such bodies rules for the conduct of their activities;
- (g) to approve the financial, administrative and all other rules governing the activities of the Union;
- (h) to conclude and review agreements between the Union and other International and African Regional and Sub-regional Organisations; and decide on any provisional agreement entered into by the Administrative Council or the General Secretariat with aforesaid organisations;
- (i) to adopt, at the conclusion of each session, a report addressed to all Member States as well as to the Organisation of African Unity (OAU);

(j) to consider the report of the Administrative Council on its activities for the preceding period;

(k) to consider the report of the Administrative Council and the Secretary-General of the Union on the activities of the General Secretariat for the preceding period;

(l) to elect the members of the Administrative Council.

Article 8 - Administrative Council

1. The Administrative Council hereinafter referred to as "the Council", shall consist of sixteen (16) Member States comprising 15 (fifteen) Member States elected for a four-year period by the Conference, having due regard to equitable distribution of seats among the regions of Africa as defined by the OAU and the Member States in whose territory the Seat of the Union is situated. They shall be eligible for re-election.

2. The fifteen elective Member States shall be distributed among the regions as follows:

(a) Five from the Western Region;

(b) Three from the Eastern;

(c) Three from the Central;

(d) Two from the Northern; and

(e) Two from the Southern.

3. As far as possible, the person designated by a Member State to serve on the Council shall be an officer of its postal administration.

4. A seat of the Council shall be considered vacant when a Member State is not in attendance at two consecutive sessions of the Council or when a Member State resigns its membership of the Council or denounces its membership of the Union.

5. Where a seat on the Council becomes vacant, the region to which the Member State concerned belongs shall designate another Member State to serve on the Council for the remainder of the period.

6. The Administrative Council shall:

- (a) direct, control and co-ordinate financial, technical and other activities of the Union;
- (b) consider and approve the annual programme of activities and budget of the Union;
- (c) assess each year the annual contribution of each Member State to the budget of the Union;
- (d) fix the basic salaries, allowances and other terms and conditions of service for all the officers of the Union with the exception of the Secretary-General and the Assistant Secretary-General.
- (e) consider the annual management report and audited accounts of the Union presented by the Secretary-General;
- (f) present to the Conference a report on the activities of the Union during the four-year term of office just ended;
- (g) supervise the negotiation of provisional agreements with other organisations whose activities relate to those of the Union, and submit them for the approval of the Conference;
- (h) submit to the Conference proposals concerning the rules governing the financial, administrative and other activities of the Union, including those relating to contractual relations between the Union and its members in achieving the objectives of the Union;
- (i) prepare the provisional agenda of the meetings of the Conference as well as the programme of the Administrative and Technical Conferences and seminars as submitted by the Secretary-General;
- (j) between the sessions of the Conference be the decision-making body of the Union within the limits of the powers delegated to it by the Conference

Article 9 - General Secretariat

1. The General Secretariat shall be headed by a Secretary-General assisted by an Assistant Secretary-General. Both shall be elected by the Conference for a four-year period. They shall be eligible for re-election only once. Neither of them shall thereafter be eligible for re-election to either office.
2. The Secretary-General and the Assistant Secretary-General shall be assisted by the Heads of Departments.
3. The Secretary-General shall be answerable to the Administrative Council.
4. The Secretary-General shall be the legal representative of the Union.
5. The Secretary-General and the Assistant Secretary-General shall assume office at a date fixed when they are elected.
6. The Secretary-General shall:
 - (a) prepare the convening of all meetings and conferences of the Union and shall provide the Secretariat Services;
 - (b) be responsible for all the documents and archives of the Union;
 - (c) perform any other duties that may be entrusted to him by the Conference and the Council;
 - (d) ensure the achievement of the objectives of the Union as defined in Article 5 of the present Convention;
 - (e) prepare the provisional programme and annual budget of the Union and submit it to the Council for approval;
 - (f) present audited accounts of the Union on its income and expenditure for the preceding year for the approval of the Council;

- (g) attend all meetings of the Conference of Plenipotentiaries and of the Administrative Council;
- (h) attend or be represented at the Administrative and Technical Conferences and seminars of the Union;
- (i) attend or be represented whenever possible at meetings and conferences to which the Union is invited;
- (j) appoint the other staff of the Secretariat while ensuring as far as possible equitable distribution among the regions of Africa, in consultation with the Council;
- (k) inform Member States of any accession to, or denunciation of this Convention.
- (l) if he deems it necessary and subject to the approval of the Council engage experts for specific studies;
- (m) publish periodically a magazine consisting of articles in the field of postal services;
- (n) ensure the distribution of documents issued;
- (o) ensure the implementation of the decisions of the Conference and of the Administrative Council;
- (p) take, together with Member States, the necessary measures for the implementation of the various programmes approved by the Union;
- (q) present to the Conference of Plenipotentiaries a report on the activities of the General Secretariat since the previous Plenipotentiary Conference;
- (r) present to the Council an annual report on the activities of the General Secretariat between the two sessions;
- (s) negotiate under the supervision of the Council provisional agreements with other organisations between sessions of the Administrative Council.

7. Vacant Posts in the Secretariat:

In the event of:

- (a) the post of Secretary-General falling vacant, the Assistant Secretary-General shall act as Secretary-General until the next

- (b) the post of Assistant Secretary-General falling vacant, subject to the approval of the Council, the Secretary-General shall designate one of the Heads of Departments to act as Assistant Secretary-General until the next session of the Conference;
- (c) the posts of Secretary-General and Assistant Secretary-General falling vacant, the most senior Head of Department at the Seat of the Union shall provisionally exercise the functions of Secretary-General and the Head of Department next in seniority shall exercise the functions of Assistant Secretary-General up to the convening of the next Conference;
- (d) the post of Head of Department falling vacant, the Secretary-General shall designate one of the experts of the Department in question to act as Head of Department until a new Head of Department is appointed.

8. Status of the General Secretariat:

1. In the performance of their duties, the Secretary-General, the Assistant Secretary-General, Heads of Departments and all personnel of the Union shall neither solicit nor accept any orders from any government or authority foreign to the Union. They shall abstain from any action incompatible with the aims and objectives of the Union.
2. Member States of the Union shall abstain from exercising any influence over the elected officials and personnel of the Union in the performance of their duties.
3. The Secretary-General, the Assistant Secretary-General and personnel of the General Secretariat shall in no way engage in any business dealing with postal matters.

Article 10 - The Administrative and Technical Conferences

1. Non-permanent organs of the Union shall comprise:
administrative and technical conferences.
2. The Secretary-General may convene the Administrative and Technical Conferences to discuss special matters relating to postal services.
3. The decisions taken at these conferences shall in all cases conform with the provisions of the present Convention.
4. The agenda of an Administrative or Technical Conference may include all matters of a continental nature within the competence of the Administrative or Technical Conference.
5. Regions recognized by the OAU may organize and hold Administrative and Technical Conferences and may, from the decisions reached at such Conferences, make proposals to the Union for consideration and any action deemed necessary. The Union may organize and hold such sub-regional conferences in the interest of postal services development.

CHAPTER IV
FINANCIAL PROVISIONS

Article 11 - Finances of the Union

1. Sources of Revenue of the Union shall be:
 - (a) contributions made by Member States in accordance with the scale of assessment established by the Conference;
 - (b) extra-budgetary contributions from Member States approved by the Council;
 - (c) any other funds that may be available to the Union with the approval of the Council.

2. Expenditure by the Union shall be made up of expenses relating to:
- (a) Sessions of the Conference;
 - (b) Sessions of the Council;
 - (c) The General Secretariat;
 - (d) Administrative and Technical Conferences;
 - (e) Any other activities pertaining to the aims and objectives of the Union, especially in the field of training.
3. If a Member State or group of Member States undertake research with the assistance of the Union, the expenditure occasioned by such research shall be borne by that Member State or group of Member States.
4. Member States shall pay in advance their annual contributions calculated on the basis of the budget approved by the Council.
5. Any Member State whose contributions to the Union are in arrears for two consecutive years shall forfeit its right to vote in accordance with the present Convention.
6. The Government of the Member State in whose territory the General Secretariat is located shall, to the fullest extent possible, advance the funds necessary pending refund from the Member Countries' contribution to the Union.
7. The accounts of the Union shall be kept in the currency specified by the Administrative Council.
8. The Financial Year of the Union shall be the same as the Financial Year of the OAU.

CHAPTER V
GENERAL PROVISIONS

Article 12. - Legal Status of the Union

1. In the territories of Member States,
 - (a) the Union shall have the right to enter into legal contracts and shall have the right to purchase, possess and dispose of property;
 - (b) the Union shall be accorded the status granted to International Organisations;
 - (c) the Staff of the Union shall enjoy immunities and privileges granted in the Additional Protocol to the OAU General Convention on Immunities and Privileges concerning the granting of immunities and privileges, including the issue of La ssez- Passer to the officials of the OAU Specialized Agencies.
2. The Secretary General shall conclude with the Government of the host country of the Union an agreement defining the status of the Headquarters of the Union.

Article 13 - Rights and Obligations of Member States of the Union.

All Member States shall enjoy equal rights and have equal duties. They pledge themselves to scrupulously respect the provisions of the present Convention.

Article 14 - Rules of Procedure

The Union shall adopt its own Rules of Procedure.

Article 15 - Powers of Delegations to Conferences and Meetings of the Union

1. The delegation sent by a Member State to a Conference or Meeting of the Union shall be accredited in accordance with the following provisions:
 - (a) for the Conference, by letter of accreditation signed by the Head of State, or Prime Minister or Minister of Foreign Affairs;

(b) for all other meetings of the Union, the representatives must be duly authorized;

2. The instruments of accreditation or authorization issued under paragraphs (a) and (b) of this Article shall confer on delegations full powers, and where necessary, the right to sign the final instruments.

Article 16 - Settlement of Disputes

1. Any dispute concerning the interpretation or application of any provision of this Convention or its annexes shall be submitted to the mediation of a Member State who is not a party to the dispute after an attempt at a settlement by the Secretary-General of the Union has failed.

2. Should mediation fail, the dispute shall be submitted to an Arbitration Tribunal by one of the parties to the dispute or the Secretary-General of the Union. The Arbitration Tribunal shall consist of three Member States who shall be nominated as follows:

- (a) two arbitrators, one nominated by each of the parties;
- (b) a third arbitrator nominated by common agreement by the arbitrators chosen by the parties, who shall be called upon to preside over the Arbitration Tribunal. This third arbitrator shall be a member of the Union not implicated in the dispute.

3. In the event that the two arbitrators fail to agree on the choice of a third arbitrator, each arbitrator shall propose a third arbitrator with no interest in the dispute. The Secretary-General of the Union shall then proceed to draw lots to designate the third arbitrator.

4. If the nomination of the members of the Arbitration Tribunal is not made within three months of the date of the request for arbitration, either of the parties to the dispute may request the Secretary-General of the Union to make the necessary nominations, except that in cases where the Union is a party to the dispute the nomination shall be made by the Administrative Secretary-General of the Organisation of African Unity.
5. The decision of the Arbitration Tribunal shall be final and binding on the parties to the dispute.
6. The foregoing provisions shall be without prejudice to the choice of any other mode of settlement that the parties concerned may jointly decide upon in keeping with the spirit of the present Convention.

Article 17 - Relation Between the Union and the Organisation of African Unity (OAU)

As a Specialized Agency of the Organisation of African Unity in the field of postal services, the Union shall enjoy privileged relations with the OAU. To this end, an agreement shall be concluded between PAPU and OAU.

Article 18 - Relations between the Union and other African Regional and International Bodies

1. In order to encourage overall intra-African co-operation in the field of postal services, the Union shall collaborate with the Universal Postal Union (UPU) and other international bodies whose activities and interests are related to postal services. The Union shall accord observer status to UPU at its meetings on the basis of reciprocity and may invite other bodies to send observers on the same basis.
2. Agreements may be concluded between the Union and such other international bodies whenever necessary.

Article 19 - Technical Co-operation

1. Member States shall promote the exchange of technical and specialized personnel; they shall likewise exchange study missions on technical and administrative matters and organize workshops and seminars.
2. The Union shall promote the training of intermediate and high level professional staff for Member States in multinational schools for postal service personnel in co-operation with the Universal Postal Union and other competent organizations specialized in this field in Africa.
3. The Union may collaborate with UPU in other fields of technical co-operation.

CHAPTER VFINAL PROVISIONSArticle 20 - Ratification

1. The present Convention shall be ratified by each of the signatory governments. The instruments of ratification shall be deposited with the Secretary-General of the Union by diplomatic channels through the government of the host country of the Union and the Secretary-General shall notify the other Member States accordingly.
2. For a two-year period, beginning from the provisional entry into force of the present Convention, each signatory Member State shall enjoy the right to vote even if it has not deposited the instruments of ratification as provided for in the present Convention.
3. At the end of this two-year period, any Member State that has not deposited the instruments of ratification shall no longer have the right to vote in meetings of the organs of the Union.

Article 21 - Accession

1. Any Member State of the OAU which has not signed this Convention, may accede to it.
2. The instrument of accession shall be deposited with the Secretary-General of the Union by diplomatic channels through the government of the host country of the Union. It shall enter into force on the date it is deposited, unless otherwise stipulated. The Secretary-General shall notify Member States of such accession and forward to each of them a certified true copy of the instrument.

Article 22.- Entry into force

This Convention shall enter provisionally into force six months after its signature by the Plenipotentiaries. It shall definitively enter into force after deposition of the tenth instrument of ratification.

Article 23 - Amendment

A Member State or Group of Member States may address a written proposed amendment to the Secretary-General, who shall circulate to all Member States at least six months before it is submitted to the Conference for consideration. The proposed amendment shall be effective when it has been approved by a two-thirds majority of the membership of the Union at a session of the Conference.

Article 24 - Denunciation

1. Any Member State may denounce the present Convention by notification addressed to the Secretary-General by diplomatic channels through the government of the host country of the Union. The Secretary-General shall notify the other Member States accordingly.

2. This denunciation shall become operative one year after the date of receipt of notification by the Secretary-General.

Article 25 - Suspension of a Member

1. The Conference may decide by a two-thirds majority of the Member States to suspend a Member State who:

- (a) practices a policy contrary to the objectives and principles of the Union;
- (b) for three consecutive years fails to honour its financial obligations to the Union;
- (c) fails to respect the decisions of the Conference which are binding upon the Member States.

2. The Conference may revoke its suspension of a Member State by a two-thirds majority of its members.

3. Suspension of a Member State shall not exempt the latter from fulfilling its financial obligations during the period of suspension.

Article 26 - Signature of the Convention

The present Convention shall be signed by the Plenipotentiaries in three copies in the working languages of the Union, all texts being equally authentic. A copy shall be deposited with the government of the Member State in whose territory the seat of the Union is located. The two others shall be deposited respectively with the General Secretariat of the Union and the General Secretariat of the OAU. A certified copy conforming to each text shall be forwarded to each of the signatory Member States by the Secretary-General of the Union.

Done at ARUSHA, this1980.

Member States

Signatures

.....

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PAPU/CP/WP/2/Rev.1
Annex III

PAN-AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January 1980

RULES OF PROCEDURE OF THE CONFERENCE OF PLENIPOTENTIARIES OF
THE PAN-AFRICAN POSTAL UNION

RULES OF PROCEDURE OF THE CONFERENCE OF PLENIPOTENTIARIES OF THE
PAN-AFRICAN POSTAL UNION

COMPOSITION

Rule 1

The Conference of Plenipotentiaries of the Pan-African Postal Union is composed of Ministers responsible for postal matters or other Ministers or Plenipotentiaries designated by the Government of Member States.

REPRESENTATION

Rule 2

The Government of each Member State shall be represented in the Conference of Plenipotentiaries by a delegation led by its Minister responsible for postal affairs or by any other Minister or Plenipotentiary designated by that Member State.

Rule 3

In advance of each Conference of Plenipotentiaries, the Government of each Member State shall communicate the names of its duly accredited delegates through the Secretary-General of the Union.

ORDER OF SEATING

Rule 4

Delegation shall be seated in the alphabetical order of the names of their countries.

ORDINARY SESSIONS

Rule 5

In accordance with Article 7(b) of the Convention of the Union, the Conference shall meet in Ordinary Session once every four years.

EXTRA-ORDINARY SESSIONS

ACQUAINTANCE

Rule 6

In accordance with Article 7(b) of the Convention of the Union upon the request of a Member State, and subject to the agreement of two-thirds of the Member States, the Conference shall meet in extraordinary session.

PLACE OF MEETING

Rule 7

The meeting of the Conference of Plenipotentiaries shall be held at the seat of the Union unless the Government of a Member State invites the Conference to meet in its territory in which event any additional expenses over and above the expenses which would result from holding the meetings at the Headquarters will be borne by the inviting Member State.

WORKING LANGUAGES

Rule 8

The working languages of the Union shall be those of the Organization of African Unity.

INAUGURATION OF THE CONFERENCE

Rule 9

The meeting of the Conference shall be preceded by a meeting of the Heads of Delegations to consult on the agenda and election of the Bureau.

PUBLIC AND PRIVATE MEETINGS

Rule 10

All meetings of the Conference shall be held in camera with the exception of the formal opening and closing. However, the Conference may decide by a simple majority to conduct its proceedings in public.

CHAIRMANSHIP, ELECTION AND TERM OF OFFICE

Rule 11

The Conference of Plenipotentiaries shall, at the commencement of each Ordinary Session, elect by a simple majority a Chairman, three Vice-Chairmen and a Rapporteur whose terms of office shall terminate on the election of new officers. The out-going officers shall not be eligible for re-election until the representatives of other Member States have held office.

The Conference may, however, decide by a simple majority vote to waive this restriction.

Rule 12

The Chairman shall open and close meetings, submit for approval of the Conference the records of the meetings, direct the debates, grant the use of the floor, submit to a vote matters under discussion, announce the results of votes, and rule on points of order, in accordance with the Rules of Procedure.

VACANCY OR ABSENCE

Rule 13

In case of a vacancy or absence of the Chairman, one of the Vice-Chairman shall act in his place. If neither the Chairman nor any of the Vice-Chairman is present, the Conference shall elect a Chairman ad interim.

AGENDA

Rule 14

The provisional agenda shall be drawn up by the Secretary-General and communicated to Member States at least sixty days before the opening of the Ordinary Session.

Rule 15

The provisional agenda of an Ordinary Session shall comprise, in particular:

- (a) the report of the Secretary-General;
- (b) items proposed by the Administrative Council;
- (c) items which the Conference decided at a preceding meeting to place on its agenda;
- (d) report of the Administrative Council;
- (e) election of the Secretary-General, Assistant Secretary-General and the members of the Administrative Council of the Union;
- (f) items proposed by Member States;
- (g) items referred to it by the OAU;

(h) place and date of next Ordinary Session;

(i) any other business.

Rule 16

The agenda of an extraordinary session convened by the Secretary-General at the request of a Member State, provided this request has been approved by the required two-thirds majority, shall be communicated by the Secretary-General to Member States at least fifteen days before the opening of the session.

Rule 17

The agenda of an extraordinary session shall comprise only items submitted for consideration in the request for convening the extraordinary session.

Rule 18

A quorum shall be made up of two-thirds of the Member States of the Pan-African Postal Union. Where two-thirds results in a fraction it shall be rounded up to the nearest whole number.

Rule 19

No representative shall have the floor without the consent of the Chairman. The Chairman shall grant the floor in the order in which it has been requested. He may call to order any representative whose statement is not relevant to the matter under discussion.

Rule 20

During the course of debate, the Chairman may make and announce the list of speakers and with the consent of the meeting, declare the list closed.

(XXXV) POINTS

IN THE CONFERENCE

The Chairman may, however, give the right of reply to any representative if, in his opinion, a speech delivered after he has declared the list closed makes this desirable.

POINTS OF ORDER

Rule 21

(a) During the debate, a representative may raise a point of order and the point of order shall be immediately decided by the Chairman in accordance with the Rules of Procedure. A representative may appeal against the ruling of the Chairman. The appeal shall immediately be put to the vote and decided by simple majority of members present and voting.

(b) A representative may not, in raising a point of order, speak on the substance of the matter under discussion.

TIME LIMIT ON INTERVENTION

Rule 22

The Chairman with the consent of the Conference may limit the time allowed to each speaker on any question. On procedural question, the Chairman shall limit each intervention to a maximum of five minutes. When debate is limited and a representative exceeds his allotted time, the Chairman shall call him to order without delay.

CLOSURE OF DEBATE

Rule 23

When a matter has been sufficiently discussed, any representative may move the closure of the debate. Two representatives may speak in favour of the

motion and two against the motion, after which the motion shall be considered and approved if it has a simple majority of member present and voting in its favour. When the debate on an item is concluded because there are no other speakers, the Chairman shall declare the debate closed.

ADJOURNMENT OF DEBATE

Rule 24

During the discussion of any other matter, a representative may move the adjournment of the debate on the item under discussion. In addition to the proposer of the motion, one representative may speak in favour and one against the motion, after which the motion shall be immediately put to the vote, and decided by a simple majority.

SUSPENSION OR ADJOURNMENT OF THE MEETING

Rule 25

During the discussion of any other matter, a representative may move the suspension or adjournment of the meeting. No discussion on such motion shall be permitted, and it shall be immediately put to the vote, and decided by a simple majority.

ORDER OF PROCEDURAL MOTIONS

Rule 26

Subject to Rule 22 the following motions shall have precedence in the following order over all other proposals or motions before the meeting:

- (i) to suspend the meeting
- (ii) to adjourn the meeting

- (iii) to adjourn the debate on the item under discussion
- (iv) to close the debate on the item under discussion.

Rule 27

Each Member State of the Union shall have one vote.

RESOLUTIONS

Rule 28

- (a) Proposed resolutions, motions or amendments shall be presented in writing to the Secretary-General who shall circulate copies thereof to representatives. However, the Conference may by two-thirds majority authorize the discussion of a proposal not previously distributed. Proposed resolutions and motions shall be examined in the order of their submission.
- (b) A motion on a proposed resolution may be withdrawn by the original mover prior to its being submitted to the vote. Any representative may re-introduce a motion or proposed resolution that has been withdrawn.

MAJORITY REQUIRED

Rule 29

Except where otherwise provided, all resolutions shall be decided by a simple majority of the Member States of the Union.

VOTE ON RESOLUTIONS

Rule 30

After discussion on a resolution has been closed, the Chairman shall immediately put it to the vote with all amendments. The vote shall not be

interrupted except on a point of order related to the manner in which the vote is taking place.

VOTE ON AMENDMENT

Rule 31

When an amendment is moved to a proposal, the amendment shall be voted on first. When two or more amendments are moved to proposal, the Conference shall first vote on the amendments furthest removed in substance from the original proposal and then on the amendment next furthest removed therefrom, and so on, until all the amendments have been put to the vote. If one or several amendments are adopted, the amended proposal is then put to the vote. If no amendments are adopted, the proposal shall be put to the vote in its original form. A proposal is considered as an amendment to a text if it adds or removes parts therefrom or otherwise modifies it.

VOTE ON SEPARATE PARTS OF A PROPOSAL

Rule 32

Parts of a proposal, resolution or a motion shall be voted on separately, when so requested. If this is done, the text resulting from a series of votes shall be put to the vote as a whole. If all operative parts of a proposed resolution or motion have been rejected, the proposal shall be considered to have been rejected as a whole.

METHOD OF VOTING AND EXPLANATION OF VOTE

Rule 33

Votes shall be taken by raising the hand, but any representative may request a roll call vote which shall be taken in alphabetical order.

of the names of the members beginning with the State whose names is drawn by lot by the Chairman. After a vote, any representative may request the use of the floor to explain his vote.

Rule 34

There shall be a secret vote for elections and also in such special circumstances as the Conference may determine by a simple majority of its members.

Rule 35

In the event of equality of votes, the proposal is deemed to be rejected.

COMMITTEES

Rule 36

The Conference may establish such sessional or ad hoc Committees and temporary working groups as it may deem necessary.

Rule 37

The proceedings of the Committees or working groups of the Conference or of the Administrative and Technical Conference, shall be governed by these Rules of Procedure. However a Committee, a Working Group, Administrative or Technical Conference may vary the size of its bureau in accordance with its own size and any peculiar nature of the work assigned to it.

AMENDMENTS

Rule 38

These Rules of Procedure may be amended by the Conference of Plenipotentiaries by a simple majority of its members.

Draft Resolution on the Establishment of the Pan-African
Postal Union (PAPU)

The Council of Ministers of the Organisation of African Unity, meeting on its Thirty-fifth Ordinary Session in Freetown, Sierra Leone, from 18 - 28 June, 1980,

Recalling its Resolution 586 (XXIX),

Having received and examined the report of the Secretary-General on the establishment of the Pan-African Postal Union (PAPU) together with the report of the Conference of Plenipotentiaries on the PAPU attached thereto:

Re-affirming the need for a Specialized Institution in Africa to coordinate postal services of the OAU Member States:

1. CONGRATULATES the Secretary General for organizing and convening successfully the Conference of African Plenipotentiaries for setting up a Pan-African Postal Union;
2. EXPRESSES its appreciation to the Government of the United Republic of Tanzania for hosting the Conference of Plenipotentiaries and for offering to host the Headquarters of the PAPU;
3. ACCEPTS the Pan-African postal Union as a Specialized Agency of the OAU on postal matters;
4. APPEALS to all OAU Member States to ratify the Convention of the PAPU as soon as possible and to pay in their contributions to the Union's budget.
5. COMMENDS the report of the Conference of Plenipotentiaries on the Pan-African Postal Union, the Union's Convention, its Rules of Procedure and its budget to the Assembly of Heads of State and Government for endorsement.



REPORT OF THE SECRETARY GENERAL ON THE ESTABLISHMENT
OF THE PAN-AFRICAN POSTAL UNION (PAPU)

By Resolution CM/Res.586(XXIX), the Council of Ministers decided on the Establishment of a Pan-African Postal Union (PAPU) the membership of which should include all the OAU Member States. The General Secretariat, upon the invitation of the Government of the United Republic of Tanzania, convened and serviced the Conference of Plenipotentiaries at Arusha, Tanzania, from 8 - 18 January, 1980, to set up the Pan-African Postal Union.

2. The Pan-African Postal Union has been set-up as a Specialized Agency of the OAU in the field of postal matters and is thus the operational arm of the OAU in coordinating postal services in the continent.

3. At the end of a 10-day successful deliberations, the Conference of Plenipotentiaries in which 37 States participated, did the following:

- i) Adopted the Convention of PAPU;
- ii) Adopted the Rules of Procedure;
- iii) Decided that the Headquarters of PAPU be located at Arusha, United Republic of Tanzania;
- iv) Elected the following Member States of the OAU to serve on the Administrative Council of the Union for a period of 4 years:

Central Sub-region : Burundi, Cameroon and Equatorial Guinea;

Eastern Sub-region : Sudan, Madagascar and Somalia;

Northern Sub-region : Tunisia and Morocco;

Southern Sub-region : Botswana and Swaziland;

Western Sub-region : Benin, Niger, Mali, Nigeria and Gambia.

The Conference also decided that Tanzania, being the host country of PAFU Headquarters, would be a permanent member of the Council by that fact.

- v) That the First Session of the Administrative Council be held in January, 1981;
- vi) Elected Mr. Edouard Madingou, Inspector-General of Posts and Telecommunications of Congo, as Secretary-General and Mr. Fred T. Johnson, Director-General of Posts of Liberia, as Assistant Secretary-General;
- vii) Fixed July 1, 1980, as the date when the Secretary-General and Assistant Secretary-General would assume office at Arusha;
- viii) That the Financial Year of the Union will be the same as that of the OAU, i.e. June 1 to May 31.
- ix) Set the budget ceilings for the first four year period as follows:-

Financial year 1980/81	-	US\$ 672,530;
" " 1981/82	-	US\$ 643,245;
" " 1982/83	-	US\$ 620,444; and
" " 1983/84	-	US\$ 828,375;
- x) That an Extra-ordinary Session of the Assembly be held in 1982 to consider and approve:
 - a) a draft of the detailed Regulations of the Convention of the Union;
 - b) drafts of technical Agreements relating to the postal and financial services and of their Detailed Regulations, having regard to the technical international acts existing in the fields concerned;
 - c) draft financial rules of the Union;
 - d) draft staff regulations for the Secretariat; etc.....

xi) That the next Conference of Plenipotentiaries (First Ordinary Session) should take place in 1984.

4. The Rapporteur's Report, the Convention of PAFU, the Rules of Procedure all of which documents were closely examined and adopted by the Conference are attached to this Report as respectively annexes I, III and III. It is gratifying to mention here that PAFU is the first Specialized Agency of the OAU whose convention was signed by over two-thirds (35) of the OAU Member States during its establishment.

5. While the Conference was considering the Draft Rules of Procedure, a proposal was made to adopt the principle of representation by proxy in the Union's deliberations, i.e. that a Member State of the Union may represent and vote on behalf of another Member State in the absence of that Member and on its authority. This proposal originated from the practice in UPU.

6. The proposal was debated at great length and it was unanimously agreed that the matter be brought to the attention of OAU Political Authorities as it involves the delegation of sovereignty by one Member States to another. The Secretariat pointed out that the adoption of such rule would have set a precedent of a political nature in the conduct of OAU Meetings, since none of the other Specialized Agencies of the OAU nor the parent body itself had so far adopted voting by proxy. The General Secretariat, therefore, requests Council's advice on the matter.

7. To accord with Council's expressed wish contained in Res. CM/Res. 586 (XXIX), the General Secretariat appeals to all Member States of the OAU to accede to the PAFU and to fulfil all their membership obligations so that the Union, which has a vital economic and social role to play in the continent, becomes fully functional as soon as possible.

8. At this convenient Session, Council may wish to:

- a) Take note of implementation by the General Secretariat of its Resolution CM/Res.586 (XXIX) adopted at the 29th Ordinary Session and approved by the 14th Summit in Libreville, Gabon, July 1977;
- b) Take note of the successful outcome of the Conference of Plenipotentiaries to the Assembly of Heads of State and Government for their endorsement. To this end, Council may consider to adopt an appropriate resolution as per draft attached to this report as Annex IV.

PAN--AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January 1980

CM/1057(XXXV)
PAPU/CP/WP/Rapt.Rpt.
Annex I

RAPPORTEUR'S REPORT

RAPORTEUR'S REPORT

1. Introduction

1.1 The Conference of Plenipotentiaries for the establishment of the Pan-African Postal Union (PAPU) took place in Arusha, United Republic of Tanzania from 8 to 18 January 1980. The establishment of the Pan-African Postal Union was as a result of Resolution CM/Res. 586(XXIX), adopted by the Council of Ministers of the Organization of African Unity (OAU) meeting in its Twenty-ninth Ordinary Session in Libreville, Gabonese Republic from 23 June to 3 July, 1977. The Resolution was subsequently endorsed by the Heads of State and Government during the 14th Summit which also met in Libreville from 2 to 6 July, 1977. The Conference was jointly organized by the United Republic of Tanzania and the Secretariat of the OAU.

2. Opening Ceremony

2.1 The Constituent Assembly of Plenipotentiaries of the Pan-African Postal Union was formally opened by the Rt. Hon. E.M. Sokoine, M.P Prime Ministers of the United Republic of Tanzania at 9 a.m. on 9 January 1980. In his opening address, the Right Honourable Prime Minister, highlighted the importance of Communications as a vehicle for the creation of understanding, co-operation and unity amongst nations. He emphasized the need for the provision of efficient postal services as a traditional link between men and, between nations - pointing out that: it was the obligation of those who were charged with the running of the postal services, particularly, the participants in the Conference, to ensure that the formation of the Pan-African Postal Union ushered in a new era of co-operation by providing improved and expanded Postal services between Member States in Africa, and to other continents. The full text of the Prime Minister's statement is attached to this Report (Appendix I).

2.2 On behalf of the Plenipotentiaries, the Head of Delegation of the Federal Republic of Nigeria, the Honourable Alhaji Akanbi Oniyangi, Minister of Communications, made a statement in reply to the opening address by the Right Honourable Prime Minister of the United Republic of Tanzania.

In his statement the Honourable Alhaji Akanbi Oniyangi expressed sincere gratitude to the Government of the United Republic of Tanzania for hosting the Conference and thanked the people of Tanzania for the grand reception and hospitality given to delegations since their arrival in the United Republic of Tanzania. The full text of the Minister's statement is attached to this Report (Appendix II).

2.3 (i) The Assistant Secretary-General of the OAU in charge of Economic Development and Co-operation, Mr. Paul Etiang then took the floor to welcome the delegates on behalf of H.E., Mr. Edem Kodjo, Secretary-General of the Organization of African Unity. He expressed his profound gratitude to the Government and people of the United Republic of Tanzania first for agreeing to host this historic Conference, and for the excellent preparatory arrangements made which greatly facilitated the convening of the Conference and also for the generous hospitality accorded to the members of the Secretariat since their arrival in Arusha.

(ii) He gave a brief history that led to the establishment of PAPU calling the attention of the delegates to OAU Resolution CM/Res.586(XXIX) adopted by the Twenty-ninth Ordinary Session of the Council of Ministers and subsequently approved by the Fourteenth Summit of the OAU which among other things mandated the OAU Secretary-General to convene the Conference that would enable all the 49 Member States to meet and establish PAPU.

(iii) The Assistant Secretary-General went on to say that the main objective of PAPU would be to physically integrate the postal services in the continent. He allayed the fear that PAPU was meant to kill existing restricted Postal Unions on the continent. Rather, PAPU would do all it could to co-operate fully with the sub-regional restricted Unions to ensure improved postal services in Africa. As a Specialized Agency of the OAU in the field of postal services, PAPU would serve as an instrument of co-operation in the socio-economic development of Africa, Mr. Etiang added.

(iv) He ended his statement by appealing to Member States of the Union to give all necessary moral support to the "new born baby" so that it could take its rightful place in the sector of the transport and communications in Africa. The full text of the Assistant Secretary-General's speech is attached to this Report (Appendix III).

3. Attendance

The following 37 countries were represented at the Conference:

Algeria, Angola, Benin, Botswana, Burundi, Cameroon, Central African Republic, Chad, Comoros, Congo, Egypt, Equatorial Guinea, Gabon, Gambia, Ghana, Guinea, Ivory Coast, Kenya, Liberia, Madagascar, Mali, Morocco, Mozambique, Niger, Nigeria, Rwanda, Senegal, Sierra Leone, Somali, Sudan, Swaziland, Tanzania, Togo, Tunisia, Uganda, Upper Volta, Zaire. The following organizations attended the Conference as observers: East African Management Institute, African Posts and Telecommunications Union (APTU), United Nations Economic Commission for Africa (ECA), Pan-African Telecommunications Union (PATU), Universal Postal Union (UPU), African Postal Union (UPAF), and Arab Postal Union (APU).

4. Election of the Bureau of the Conference

Following the ceremonial opening, the Conference unanimously elected Hon. Augustine Mwingira M.P., Minister for Communications and Transport of the United Republic of Tanzania as Chairman, other members of the Bureau of the Conference were elected as follows:-

Vice Chairmen

1. Nigeria

2. Congo

3. Algeria

Rapporteur

Swaziland

5. Adoption of the Agenda

The Chairman called upon the Conference to consider and adopt the Agenda containing 16 items. In the ensuing discussions the delegation of Benin proposed that an item dealing with the examination of Credentials of the Plenipotentiaries be included in the Agenda and that a Credentials Committee be set up to carry out the work involved. However, after discussing the matter the Conference decided against the setting-up of the Credentials Committee following a point made by the delegation of Guinea that Credentials could be examined by the Bureau before the signing of the convention. The Agenda was unanimously adopted, with minor amendments, and is attached to this report (Appendix IV).

6. Item 4 - Organisation of the Work of the Conference

6.1 The Conference decided to adopt the following working hours:

First Session: 10:00 a.m. to 1:00 p.m.
Second Session: 4:00 p.m. to 6:00 p.m.

Given the nature of the Agenda, the Conference decided to conduct all its business in plenary or in the Committee of the whole.

7. Item 5 - Adoption of Rules of Procedure (Doc. PAPU/CP/WP/2)

7.1 A representative of the General Secretariat of the OAU introduced the draft Rules of Procedure of the Conference, comprising 38 Rules.

7.2 In introducing the Rules of Procedure, the Representative of the OAU Secretariat explained that the Draft Rules were based on the existing rules for other organs of Specialized Agencies of the OAU. The Representative ended his introductory remarks by correcting typographical errors in the draft.

7.3 On the suggestion of the Chairman, the Conference considered the draft presented rule by rule.

7.4 During the discussion, a proposal was made to introduce the principle of representation by proxy in the rules of procedure on the lines of the practice in U.P.U.

7.5 The proposal was debated at length and was not adopted as it would have set a precedent of a political nature in the conduct of OAU Meetings. The Conference, however, wished to refer the proposal for consideration by the OAU Political Authorities.

7.6 After one day's debate and making a number of amendments, the Rules of Procedure were unanimously adopted by the Conference on January 14, 1980.

8. Item 6 - Examination and adoption of the Convention of the
Pan-African Postal Union (PAPU) - Doc. PAPU/CP/WP/3

8.1 A representative of the General Secretariat of the OAU introduced Doc. PAPU/CP/WP/3 and made corrections of typographical errors in the Draft Convention.

8.2 Before the discussion of the substance of the Convention of PAPU Article by Article several delegations, including some of the observer organisations took the floor to make general statements. A number of speakers expressed uncertainties regarding the envisaged relations between PAPU and the existing Restricted Unions within the continent of Africa and the UPU as a global union. There was a strong feeling that provisions should be incorporated in the Convention of PAPU to regulate relations between these Unions. In this connection, the statement by a representative UPU was listened to with interest.

8.3 In his statement, the Deputy Director-General of UPU assured the Conference, on behalf of the Universal Postal Union, full support for the formation of PAPU as a Specialized Agency of the OAU in the field of postal services. He informed the Conference that the UPU was willing to assist in any way possible to promote the realization of the aims and objectives of PAPU. He concluded his statement by expressing the hope that the establishment of PAPU would not entail disbandment of existing Restricted Unions in Africa and that there would be established collaboration links not only between PAPU and the Restricted Unions but also with the UPU.

8.4 The General Secretariat of the OAU reiterated the statement made by the Assistant Secretary-General of the OAU in his opening address, in which he had stated that the main objectives of PAPU was to physically integrate the postal services in Africa and that PAPU would co-operate fully with the sub-regional Restricted Unions to ensure the development and improvement of postal services in Africa. The General Secretariat explained that the question of relations between PAPU and UPU should be on the basis of Co-operation Agreement as per existing practice with the other Specialized Agencies of the United Nations.

8.5 The Convention of PAPU was then discussed in details - article by article and, amendments and additions were made for incorporation in a final draft to be distributed to the Conference for further examination and adoption.

8.6 The delegation of Sierra Leone registered reservation on Article 18 of the Convention, following the acceptance by the Conference, of the amendment in paragraph 3 proposed by the UPU observer.

8.7 The revised draft of the Convention of the Pan-African Postal Union - PAPU/CP/WP/3/Rev.1 was presented to the Conference and was adopted with minor amendments.

8.8 The Conference decided to adopt two resolution in connection with:

- (i) the operation, financial and administrative rules and programme of activities of the Union - PAPU/Draft/Res.1(I);
- (ii) the convening of the First Extra-Ordinary Session of the Conference of the Union - PAPU/Draft/Res.2(I).

9. Item 7 - Provisional Administrative and Financial Arrangements

9.1 This item comprised the following four documents:

- (a) PAPU/CP/WP/5 - Structure of the General Secretariat,
- (b) PAPU/CP/WP/7 - PAPU Salary Scales,
- (c) PAPU/CP/WP/4 - Budgetary Appropriation for Financial Year 1980/81,
- (d) PAPU/CP/WP/6 - Scale of Assessment of Contributions.

These documents were introduced by representatives of the OAU General Secretariat and were discussed in detail by the Conference.

9.2 The Conference made various amendments to the documents before approving the budget and scale of assessment for Member States. The Conference also decided that the Financial Year of the Union would be the same as that of the OAU namely, 1 June to 31 May. A ceiling of the budget for a four year period was fixed as follows:

Financial Year	1980/81	-	US\$ 672530;
"	"	1981/82	- US\$ 643245;
"	"	1982/83	- US\$ 620444 and
"	"	1983/84	- US\$ 828375.

10. Item 8 -- Location of the Headquarters of PAPU

10.1 The deliberations on this item were chaired by the 3rd Vice Chairman (Algeria). In introducing the item, the General Secretariat stated that three Member States wished to host the headquarters of the Union. These were, in order of receiving their offers,

- United Republic of Tanzania,
- Sierra Leone and
- Federal Republic of Nigeria.

10.2 The delegation of both the Nigeria and Sierra Leone announced that they had decided to withdraw their offer in favour of the United Republic of Tanzania in the spirit of African solidarity. Sierra Leone intimated to the Conference that her delegation had taken into account that Sierra Leone intended to submit its candidature for hosting the seat of the Institute of Transport a project within the Transport and Communications Decade in Africa.

10.3 The Conference hailed the spirit of brotherhood and African solidarity displayed by Nigeria and Sierra Leone and the Chairman formally announced that the Seat of the Union will be in Tanzania (Arusha). The delegation of Tanzania took the floor to thank the Conference on behalf of the Government of the United Republic of Tanzania for the confidence and honour thus bestowed to Arusha as the Headquarters of PAPU.

11. Item 9 - Election of the Secretary-General of PAPU

11.1 The Conference agreed to conduct the elections by secret ballot in accordance with rules of procedure and election procedures as presented by the General Secretariat and as amended and adopted by the Conference.

11.2 The following were the candidates for the post of Secretary-General of PAPU:

(i) MADINGOU Edouard, Inspector General of Posts and Telecommunications - Congo

(ii) BOUKOUMBA Francois, Chief Inspector Posts and Telecommunications - Gabon

A curriculum vitae of each of the candidates was circulated to the Conference for examination. A delegate from each of the following countries : Botswana, Kenya, and Tunisia were appointed by the Chairman to serve as polling officers.

The election was conducted with the following results:

1st Ballot: (Votes cast = 37)

Votes for	(i) Mr. Edouard Madingou	-	24
	(ii) Mr. Francois Boukomba	-	10
	(iii) Votes invalidated	-	3
	Total		<u>37</u>

2nd Ballot:

Votes for	(i) Mr. Edouard Madingou	-	29
	(ii) Mr. Francois Boukomba	-	6
	(iii) Votes invalidated	-	2
	Total		<u>37</u>

The Chairman declared Mr. Edouard Madingou elected Secretary-General of PAPU.

11.3 The Election of the Assistant Secretary-General

There was only one candidate, Mr. T. F. Johnson, Director General of Posts of Liberia for the post of Assistant Secretary-General. The result of the voting was as follows:

No. of Votes cast

37	
Votes for Mr. T. Fred Johnson	= 34
Votes invalidated	= 3
Total	= 37

The Chairman duly declared Mr. T. Fred Johnson elected as Assistant Secretary-General of PAPU.

12. Item 10 - Date of appointment of the Secretary-General and the Assistant Secretary-General

12.1 On the suggestion by Tanzania, the host State of the Union, the Conference unanimously decided that the Secretary-General and the Assistant Secretary-General should take office with effect from 1 July, 1980.

13. Item 11 - Election of the Members of the Administrative Council

13.1 The Conference decided that the Membership of the Administrative Council will be 16 of whom 15 will be elected on the basis of regional distribution and the host country of the Union being the 16th Member as a de facto member.

13.2 The following Member States were therefore elected to serve on the Administrative Council of PAPU, taking into account five sub-regions of OAU Member States:

Central Sub Region: Burundi, Cameroon and Equatorial Guinea;

Eastern Sub Region: Sudan, Madagascar, Somalia;

Northern Sub Region: Tunisia and Morocco;

Southern Sub Region: Botswana and Swaziland; and

Western Sub Region: Benin, Niger, Mali, Nigeria and Gambia.

The United Republic of Tanzania as the host country of the Union Headquarters will be the 16th Member.

14.1 On the basis of advice tendered by the Secretariat, the Conference decided that the First Session of the Administrative Council will be in January, 1981. The exact dates would be notified to the Members by the Secretary General.

15. Item 13 - Date and Venue of the Next Conference of Plenipotentiaries

15.1 The Conference agreed that the first Ordinary Session of the Conference will be in 1984. The exact dates will be communicated to the Member States by the Secretary-General after consultation with the Administrative Council. The Conference also agreed that unless a Member State invited the Conference to meet in its territory, the first Ordinary Session of the Conference will be held in Arusha, the Headquarters of the Union.

16. Item 14 - Signing of the Convention of PAFU

16.1 The following Member States of the OAU signed the Convention on January 17, 1980:

Algeria	Gabon	Niger
Angola	Gambia	Nigeria
Benin	Ghana	Senegal
Botswana	Guinea	Sierra Leone
Burundi	Ivory Coast	Somalia
Cameroon	Kenya	Sudan
Chad	Liberia	Swaziland
Comoros	Madagascar	United Republic of Tanzania
Congo	Mali	Togo
Egypt	Morocco	Tunisia
Equatorial Guinea	Mozambique	Upper Volta

16.2 On January 18, 1980 the following Member State signed the convention:

Central African Republic

16.3 Presentation and adoption of Rapporteur's Report

The Rapporteur's report was presented and approved as amended.

17. All the delegates and observers who participated in the Conference were deeply touched by the warm and fraternal hospitality and the mark of friendship and generosity extended to them by the Tanzanian authorities. They also expressed high appreciation for the excellent measures taken in all fields for the Conference to be held in the best possible conditions. The Conference therefore wishes to convey its sincere satisfaction and thanks to the Head of State, the Government and people of the United Republic of Tanzania.

18. Then the Chairman declared the Conference closed at 12.12 hrs. January 18, 1980.

GM/1057 (XXXV)

APPENDIX I

OPENING SPEECH BY HONOURABLE PRIME MINISTER OF THE UNITED REPUBLIC OF
TANZANIA AT THE OAU-PAPU FIRST PLENIPOTENTIARY CONFERENCE IN ARUSHA,
TANZANIA ON 9 JANUARY 1980

OPENING SPEECH BY NDUGU E.M. SOKOINE, M.P.,
PRIME MINISTER OF THE UNITED REPUBLIC OF
TANZANIA: AT THE OAU-PAPU FIRST PLINI-
POTENTIARY CONFERENCE IN ARUSHA TANZANIA.
ON 9TH JANUARY 1980

Mr. Chairman,
Honourable Ministers,
Distinguished Delegates,
Ladies and Gentlemen.

1. I feel greatly honoured and privileged to welcome you all to Tanzania and to this formal opening of the First PAPU Plenipotentiary Conference.
2. I wish on behalf of the Government, and the People of the United Republic of Tanzania to express our sincere thanks to the Organization of African Unity and all its member states for agreeing to consider and eventually accepting Tanzania's offer to host in Arusha this very important conference in the history of Postal Services in Africa.
3. At the outset, I would like to assure you that we in Tanzania are most encouraged by the presence here of so many distinguished representative of OAU member states at this conference. Your coming together is in itself symbolic of your ardent desire to find solutions to the many of Africa's problems in the spirit of cooperation.
4. The Sixteenth Assembly of Heads of State and Government of the Organization of African Unity, which was held in Monrovia in July last year, gave its full support to the Global strategy and plan of Action drawn up by the May Conference of African Ministers of Transport and Communications, in preparation for the Transport and Communication decade in Africa. This Conference is therefore charged with the

task of translating into action the need for intra-African Co-operation in the field of Communications. For too long this need for improved communications in Africa has been on the agenda of many of our meetings, but by and large it has only remained a subject for discussion, a mere desire, which has yet to be implemented. I am therefore glad to note that one of your functions here will be to examine and adopt the convention of the Pan African Postal Union.

5. For historical reasons, Africa has been an appendage of metropolitan countries in the field of communications. The European powers that colonised Africa established Communications links between our countries and their various capitals. Mr. Chairman, this situation of dependence cannot be allowed to continue indefinitely for obvious reasons. African countries, within their limited means, must come together and work together towards a collective self-reliance in this field. It is only by pulling together our efforts that Africa can overcome the obstacles that retard quick and smooth communication between our countries.

6. Ladies and Gentlemen,

Communication among nations is an important vehicle for the creation of understanding, cooperation and unity. Without easy and reliable communications dealings between and among nations become difficult and lack of communication may generate misunderstanding. To the majority of our people in our countries the easiest and nearest means of communication is provided by the postal services. It is the posts that handle and transmit letters and parcels, both official and private. The postal Services are the link between men and between nations. It is therefore imperative that they be organised collectively so as to operate efficiently. It is the obligation of all of you who are charged with the running of postal services to ensure that

the formation of the Pan African Postal Union heralds a new era in the field of cooperation by providing postal services within our borders and beyond. Tanzania fully supports efforts currently being undertaken to realize this objective.

Ladies and Gentlemen, I do not intend to bore you with the details of the objectives of the Union. It will suffice to mention that, like any other restricted postal union, PAPU will strive to coordinate and improve postal services within its region of jurisdiction, the Africa Region.

For so long, African countries relied on Europe for communication among themselves. All letters had to go to Europe first before they reached our brothers and friends just a few hundred miles across our borders. To Europe it was of paramount importance that we continue to rely on them for it was and still is an economic and political advantage to them for things to continue that way.

Mr. Chairman, as I said earlier lack of easy communication, makes cooperation difficult. A common stand in an international forum on an African issue becomes difficult to achieve since contacts are not easy to make. Africa has therefore remained divided to the advantage and delight of her exploiters.

8. Until now Africa as well as other third world countries have been flooded with lots and lots of mails by the industrialized countries. What do the third world countries get in return? Nothing or very little in a form of terminal dues which are not even enough to meet the costs of handling such mails. The industrialized countries use our postal facilities for disseminating commercial and business information out of which they reap enormous benefits. In spite of this, they are reluctant to contribute towards developing and improving the network of our countries.

9. I sincerely believe that we can solve these problems; meet these challenges and face our adversaries by coming together, and uniting in an organization like PAPU. By coming together in PAPU, we shall be able to benefit from direct exchange of mails between our countries instead of through the European countries. We shall be able to assist one another in a form of technical cooperation. We shall be able to rationalize our postal service operations, our tariffs, our research and training requirements on a regional basis wherever possible. Only if we coordinate our efforts in this way and pool our resources, shall we be able to free ourselves from dependence and make great strides towards self-reliance in Africa.

10. In industrialized countries postal services have reached the individual with home deliveries of mail as is the case with milk. In third world countries this kind of services is still a cherished hope that will take long to achieve. We have however to strive at least to reach the villages during the current communication decade. While trying to reach the villages we must concurrently strengthen our regional postal services with our immediate neighbours and thereby establish a network for the entire Region - Africa.

11. Ladies and Gentlemen, this responsibility is very important. It is important because it is bound to strengthen the political, economic, social and cultural infrastructures that will speed up the attainment of self-reliance in Communication on a continental basis. Perhaps, I should take this opportunity too to remind distinguished delegates that the formation of PAPU coincides with the UN Transport and Communication Decade in Africa. In addition to the preparation and implementation of global strategy for the development of transport and communications in Africa. PAPU will have to take practical and appropriate steps to deal with the continent's wide spread problems of unskilled management, limited resources and inadequate funding arising from the relatively low priority

rating usually accorded the postal sector. The UN development decade in Africa places great emphasis in development and improvement of transport and communication services. In the telecommunications sector, the Pan African Telecommunications Union (PAPU), has already been formed. The Pan African news Agency, like PAPU, is in the process also of being formed.

These are significant results of the OAU's efforts to achieve meaningful degree of coordination and self-reliance in communications among its member states. In this regard I wish to compliment the OAU Secretariat for these achievements.

12. Distinguished Delegates, I note from the Agenda that the main task of this Plenipotentiary Conference is to examine and adopt the convention of this new organisation PAPU. It is also the conference's duty to examine the organisational Structure of the Secretariat of PAPU and its provisional Administrative and financial arrangements. The agenda also includes the election of the Secretary-General and members of the Administrative Council of PAPU.

The successful establishment of PAPU depends on you, Distinguished Delegates: what you deliberate, on what you agree upon and then what you get your respective governments to ratify and implement.

13. As you meet in the spirit of African-Unity, I have no doubt that your deliberations will be crowned with success. As we enter the 1980's the need for Africa to translate her political independence into practical cooperation becomes even more pressing. I am confident that the formation of the Pan African Postal Union will further help Africa in her quest for self-reliance not only in the postal services but also in other communication sectors.

14. Honourable Delegates, Distinguished Guests, Ladies and Gentlemen, I now declare the FIRST PAPU PLENIPOTEENTIARY CONFERENCE in ARUSHA formally open.

THANK YOU.

CM/1057 (XXXV)
PAPU/SP.3(1)
APPENDIX II

REPLY TO THE OPENING SPEECH OF THE HONOURABLE PRIME
MINISTER OF THE UNITED REPUBLIC OF TANZANIA AT THE
OAU-PAPU FIRST PLINIPOTENTIARY CONFERENCE IN ARUSHA
TANZANIA BY THE HON. ALHAJI AKAMBI ONIYANGI, MINISTER
OF COMMUNICATIONS FEDERAL REPUBLIC OF NIGERIA ON

9th JANUARY, 1980

REPLY TO THE OPENING SPEECH OF THE HONOURABLE PRIME
MINISTER OF THE UNITED REPUBLIC OF TANZANIA; AT THE
OAU-PAPU FIRST PLENIPOTENTIARY CONFERENCE IN ARUSHA
TANZANIA BY THE HON. ALHAJI AKAMBI ONIYANGI, MINISTER
OF COMMUNICATIONS FEDERAL REPUBLIC OF NIGERIA ON

9TH JANUARY, 1980

Mr Chairman,
Honourable Prime Minister of the United Republic of Tanzania,
Honourable
Republic of Tanzania,
Honourable Ministers,
Distinguished Delegates,
Ladies and Gentlemen,

I feel very much honoured for my country NIGERIA to have been called upon to reply to the speech of the Honourable Prime Minister on behalf of the OAU Member States attending this august assembly.

Firstly, Honourable Prime Minister, may I express our sincere gratitude to you for the sacrifice you have made in finding time to address this Assembly and to declare upon the FIRST PAPU Plenipotentiary Conference in spite of your crowded programme. Also, may I convey through you to President, Mwalimum Nyerere, the Government and people of the United Republic of Tanzania our deep appreciation of the very warm welcome, the generous hospitality accorded to delegates on their arrival at various points in the country, the sumptuous entertainment of last night at New Afusha Hotel and for the wonderful arrangements made for the Conference.

(XXX) FROM
TO

I wish to assure you on behalf of the Assembly that we have taken serious note of all key points in your elaborate speech and that no effort would be spared in the realisation of the noble objectives of PAFU. As rightly pointed out, Mr. Chairman, Africa has been an appendage of metropolitan countries in the field of communications. The European powers that colonised Africa established communications links only between our countries and their various capitals. We must not allow this situation to continue indefinitely. By coming together in PAFU, we shall be able to benefit from direct exchange of mails between our countries instead of through the European countries. We shall be able to assist one another in a form of technical cooperation. We shall also be able to rationalise our postal service operations, our tariffs and our research and training. These needs must make us to come and work together in PAFU.

Mr. Chairman, Honourable Prime Minister,
Honourable Ministers, Distinguished Delegates,
Ladies and Gentlemen,

It is our ardent hope that the spirit of African Unity would prevail throughout our Deliberations so that all the efforts of the OAU Secretariat in bringing together delegates from all Member States of the Organization would bear fruitful results.

Thank you very much.

SPEECH BY MR. P.O. ETIANG, ASSISTANT SECRETARY-GENERAL IN-CHARGE OF
ECONOMIC DEVELOPMENT AND CO-OPERATION DEPARTMENT OF OAU AT THE
OPENING OF THE ASSEMBLY OF PLENIPOTENTIARIES TO ESTABLISH PAPU -
ARUSHA, UNITED REPUBLIC OF TANZANIA, JANUARY 1980

SPEECH BY MR. P. O. ETIANG, ASSISTANT SECRETARY GENERAL IN-CHARGE OF
ECONOMIC DEVELOPMENT AND CO-OPERATION DEPARTMENT OF OAU AT THE OPENING
OF THE ASSEMBLY OF PLENIPOTENTIARIES TO ESTABLISH PAPU - ARUSHA, UNITED
REPUBLIC OF TANZANIA - JANUARY, 1980

On behalf of the Secretary General of the Organisation of African Unity, H.E. Mr. Edem Kodjo, may I, first of all, extend the General Secretariat's warm welcome to all of you, distinguished plenipotentiaries, to this historic meeting. It is also my very pleasant duty to extend greetings and to bring our affectionate felicitations to H.E. Mwalimu Julius Nyerere, President of the United Republic of Tanzania, the Revolutionary Party of Tanzania, the Government and the brotherly People of Tanzania for the warm welcome and generous hospitality accorded to the members of the Secretariat since our arrival here in this beautiful town of Arusha which has increasingly become a symbol of international co-operation in general and African Unity in particular.

2. The auspicious occasion of this august assembly readily affords us the excellent opportunity of renewing, with distinguished personalities here present, the fastening ties of brotherhood which remain the cherished inheritance of Africa and the cornerstone of the Organisation of African Unity as enshrined in its Charter.

3. In convening this Conference of Plenipotentiaries for the establishment of the Pan-African Postal Union, we are once more translating an identified strategy into an institutional framework through which our collective self-commitment to economic development can effectively match the aspirations of our people.

/..The general

4. The general policy of the OAU since the Cairo meeting in July, 1964, has been to initiate, plan and orientate agreed policies and strategies for the political and socio-economic emancipation of our Continent. In the execution of these responsibilities, the most vital approach adopted has been the setting up of executing institutions. In the field of transport and communications, the OAU has already established specialized agencies such as the Union of African Railways (UAR), the Pan-African Telecommunications Union (PATU), and the African Civil Aviation Commission (AFCAC) which are technical bodies for the implementation of policies adopted by the Heads of State and Government of our Member States. By the end of our deliberations, here, the General Secretariat sincerely hopes that PAFU will be added to this list of instruments for intra-African Transport and communications.

5. May I, at this point, remind you of the genesis and the authority for the convening of this Assembly: The Council of Ministers of the Organisation of African Unity meeting in its Twenty-ninth Ordinary Session in Libreville, Republic of Gabon, from 23 June to 3 July, 1977, discussed the Secretary General's Report on the application of the African Postal Union (APU) to be granted a specialized agency status by the OAU. After a careful consideration of the Report and realizing the restrictive membership of the APU, the Council of Ministers adopted Resolution CM/Res.586(XXIX) which was subsequently endorsed by the Heads of State and Government during the 14th Summit which met in Libreville from 2 - 6 July, 1977. In the operative paragraphs of that Resolution, the Council of Ministers:

/... "DECIDES....

"DECIDES on the establishment of a Pan-African Postal Union to include all the OAU Member States;

"REQUESTS the Administrative Secretary General to take all the necessary steps to convene a General Assembly of Plenipotentiaries to set up the Pan-African Postal Union."

6. It has been over two years since this decision was taken. What, you may rightly ask, has been the cause of delay in convening this Assembly?

7. According to the records available in the Secretariat, urgent attempts were made by the Secretariat to carry out the instruction given to it by the Resolution I have just quoted. Those attempts included the drafting of Rules of Procedure for this Assembly and the Convention for the proposed PAPU, both of which documents you will be considering in the next few days.

8. The Secretariat issued the first invitation to this Meeting roughly six months after the decision to establish PAPU was made and this meeting was originally scheduled for December, 1978, in Addis Ababa since no Member State had then offered to host it. Several weeks before the scheduled date, it was discovered that only a few Member States had indicated their readiness to attend the meeting. The Meeting was, therefore, postponed to April last year. Again, the same situation prevailed where, on the eve of the proposed meeting, an assessment revealed that no quorum would have been mustered. We have, however, on the third trial, namely on this occasion, been lucky not

/...only in...

only in mustering the quorum but also in getting a Member State, namely the United Republic of Tanzania, generously inviting us to hold the meeting in these commodious facilities and beautiful surroundings.

8. There is also an aspect leading to the preparation of this meeting that some Member States may rightly question, namely that of requiring a preparatory meeting of experts to meet first to prepare and approve the drafts which you will be considering in the course of this Assembly. While the General Secretariat wishes to regret that that customary mode of approach was not adopted, it, however, wishes to assure all Member States that the experience of forming the PAPU which involved the calling of a preparatory meeting was a bitter experience and an unduly long one causing, among other things, unnecessary expenses to all concerned. The Secretariat, therefore, on this occasion, found it easy to adopt, in respect of the Convention and Rules of Procedure at least, similar drafts for the consideration of this Assembly. We hope that all of you will be satisfied with these drafts which have been based on those already in existence to which all Member States have acceded in respect of PAPU, AFCAC and other specialized agencies of the OAU.

9. In adjudicating the need for the establishment of a Pan-African Postal Union, we must consider its essential role of co-ordinating postal services on the Continent. Such a complementarity is an indispensable character in communications as it relates to intra-African economic co-operation: Africa, among so many elements of under-development, is the least physically integrated Continent. This is an obvious platitude because, I am sure all of you, being connected with an aspect of communications are too well aware of the difficulties of transmitting mail from one sub-region of our Continent to another without passing through

/...old

old colonial routes which, up-to today, involve transit through points located outside the Continent. The obvious justification for the establishment of PAPU can, therefore, be as humble as providing a cheap service of communication between our individual people or as important as providing a vital link in intra-African trade: Here I have in mind the all-important system of conveying legal trading documents such as bills of lading which cannot be conveyed in any other way than by postal service.

10. Defined relations between our national postal services play a vital role in intra-African exchanges and exchanges between our countries and the rest of the world. The proposed Pan-African Postal Union, as a specialized agency of the OAU will, as a priority, seek to co-ordinate African postal services and adapt the working of postal administrations to local African needs and development priorities.

11. The objectives, therefore, of the Pan-African Postal Union as outlined in the draft Convention are proposed to be as follows:

- a) Maintain and extend co-operation among Member States and sub-regional Postal Institutions for the improvement and rational use of postal services;
- b) Seek to harmonize tariff structures among Member States with the view of establishing tariffs compatible with good services and a sound independent financial management of postal services;
- c) Promote the establishment of multinational regional and sub-regional postal training institutes in Africa, in co-operation with international organisations with legitimate interest in

African and this is in collaboration with sub-regional postal institutions;

d) Harmonize, as far as possible, a common position for Member States during international meetings in the field of postal services, in particular at Universal Postal Union Assemblies;

e) Publish information and research materials on postal services for the benefit of Member States of Sub-Regional postal Institutions, and to encourage the exchange of information and staff between the Administrations of Member States.

The sum total of all these objectives is to contribute to the physical integration of the Continent in the postal sector.

12. The institution you are going to consider setting up will function effectively if Member States will usher the requisite political and financial support. This means acceding to the approved and adopted Convention of the Union and the fulfillment of the conditions and objectives of that accession.

It is incumbent upon Member States to grant the proposed Union appropriate basic tools so as to enable it perform its assigned functions and fully attain its objectives. The timing of the birth of PAPU is most opportune as we enter the First Phase (1980/83) of the Global Strategy of the United Nations Transport and Communications Decade for Africa. It is the view of the General Secretariat that the establishment of PAPU will be yet another practical demonstration by us of our keen desire and commitment to work together for ourselves in the spirit and letter of the programme for collective self-reliance adopted by the Group of 77 in this very Hall in February last

year, preparatory to UNGTAD-V in Manila last May.

/...I would...

CM/1057 (XXXV)
PAPU/CP/WP/I/Rev.1(1)
APPENDIX IV

PAN-AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January, 1980

A G E N D A

A G E N D A

1. Opening of the Conference
2. Election of the Bureau
3. Adoption of the Agenda PAPU/CP/WP/1
4. Organization and Method of Work
5. Adoption of Rules of Procedure PAPU/CP/WP/2/Rev. 1
6. Examination and Adoption of the
Convention of PAPU PAPU/CP/WP/3
7. Provisional Administrative and
Financial Arrangement
 - (a) Structure of the General Secretariat PAPU/CP/WP/5
 - (b) PAPU Salary Scales PAPU/CP/WP/7
 - (c) Budgetary Appropriation for FY
1980/81 PAPU/CP/WP/4
 - (d) Scale of Assessment PAPU/CP/WP/6
8. Location of the Headquarter of PAPU
9. Election of the Secretary-General
10. Date of Appointment of the Secretary-General
11. Election of the Members of the Administrative Council
12. Date of First Session of the Administrative Council
13. Date and Venue of the next Conference of the Plenipotentiaries
14. Signing of the Convention of PAPU
15. Any other business
16. Closing Session

CM/1057(XXXV)
PAPU/CP/WP/3/Rev.1(1)

Annex II

PAN-AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January 1980

CONVENTION OF THE PAN-AFRICAN
POSTAL UNION

CONVENTION OF THE PAN-AFRICAN POSTAL UNION

PREAMBLE

We, the Plenipotentiaries of Governments of Member States of the Organization of African Unity (OAU),

Pursuant to the principles and objectives of the OAU Charter;

Conscious of the important role of postal services in communications among peoples;

Convinced of the need for a permanent machinery to co-ordinate decisions adopted for the development and operation of the said postal services;

Desirous of contributing, through efficient functioning of postal services, to the development of co-operation, notably inter-African co-operation, in cultural, social and economic fields;

Guided by Resolution CM/Res.536 (XXIX) on the setting-up of a Pan-African Postal Union as approved by the 14th Session of the OAU Assembly of Heads of State and Government;

Hereby agree as follows:

CHAPTER I

ESTABLISHMENT, COMPOSITION, WORKING LANGUAGES AND HEADQUARTERS

Article 1 - Establishment of the Union

By the present Convention, the contracting parties do hereby constitute the Pan-African Postal Union (PAPU) hereinafter referred to as the "Union". The Union shall be the Specialized Agency of the OAU in the field of Postal Services.

Article 2 - Composition of the Union

The Union shall be composed of Member States of the Organisation of African Unity that sign and ratify this Convention or accede to it.

Article 3 - Languages of the Union

The working languages of the Union shall be those of the Organisation of African Unity (OAU).

Article 4 - Seat of the Union

The Seat of the Union shall be established in ARUSHA, United Republic of Tanzania.

CHAPTER II

OBJECTIVES AND FUNCTIONS

Article 5 - Objectives of the Union

The objectives of the Union shall be:

- (a) to maintain and extend co-operation among Member States for the improvement and rational use of postal services;
- (b) to harmonize tariff structures among Member States with the view of establishing tariffs compatible with good services and a sound financial management of postal services;
- (c) to promote the establishment of multi-national regional and sub-regional postal training institutes in Africa, in co-operation with international and African Regional and Sub-regional organisations with legitimate interest in postal services in Africa;
- (d) to harmonize, as far as possible, the position of the Member States during international meetings in the field of postal services and in particular at UPU Meetings;

- (e) to publish information and research materials to postal services for the benefit of Member States of the Union and to encourage the exchange of information and staff between the administrations of Member States.

CHAPTER III

ORGANS OF THE UNION

Article 6 - Organs of the Union

The various organs of the Union shall be:

(a) Permanent Organs

1. The Conference of Plenipotentiaries;

2. The Administrative Council; and

3. The General Secretariat.

(b) Non-Permanent Organs

Administrative and Technical Conferences.

Article 7 - The Conference of Plenipotentiaries

1. (a) The Conference of Plenipotentiaries hereinafter referred to as "the Conference" shall be the supreme organ of the Union. It shall consist of the duly accredited representatives of Member States.

(b) The Conference shall convene in an ordinary session every four (4) years. At the request of a Member State and subject to the agreement of two-thirds of the Member States, it shall meet in an extraordinary session.

(c) African liberation movements recognized by the OAU shall at their request be admitted as Observers to the Conference.

2. The functions of the Conference shall be:
- (a) to revise this Convention as it may deem necessary;
 - (b) to determine the general policy which the Union shall follow in order to achieve the objectives laid down in Article 5 of this Convention;
 - (c) to examine and approve the programme of activities and accounts of the Union and determine the ceiling of annual budget;
 - (d) to determine the scale of contributions by Member States;
 - (e) to establish the structure of the General Secretariat and elect the Secretary-General and the Assistant Secretary-General of the Union and determine their salaries, allowances and other terms and conditions of service;
 - (f) to establish such subordinate bodies as it may deem necessary or desirable for the purpose of achieving the objectives of the Union and prescribe for such bodies rules for the conduct of their activities;
 - (g) to approve the financial, administrative and all other rules governing the activities of the Union;
 - (h) to conclude and review agreements between the Union and other International and African Regional and Sub-regional Organisations; and decide on any provisional agreement entered into by the Administrative Council or the General Secretariat with aforesaid organisations;
 - (i) to adopt, at the conclusion of each session, a report addressed to all Member States as well as to the Organisation of African Unity (OAU);

(j) to consider the report of the Administrative Council on its activities for the preceding period;

(k) to consider the report of the Administrative Council and the Secretary-General of the Union on the activities of the General Secretariat for the preceding period;

(l) to elect the members of the Administrative Council.

Article 8 - Administrative Council

1. The Administrative Council hereinafter referred to as "the Council", shall consist of sixteen (16) Member States comprising 15 (fifteen) Member States elected for a four-year period by the Conference, having due regard to equitable distribution of seats among the regions of Africa as defined by the OAU and the Member State in whose territory the Seat of the Union is situated. They shall be eligible for re-election.
2. The fifteen elective Member States shall be distributed among the regions as follows:
 - (a) Five from the Western Region;
 - (b) Three from the Eastern;
 - (c) Three from the Central;
 - (d) Two from the Northern, and
 - (e) Two from the Southern.
3. As far as possible, the person designated by a Member State to serve on the Council shall be an officer of its postal administration.
4. A seat of the Council shall be considered vacant when a Member State is not in attendance at two consecutive sessions of the Council or when a Member State resigns its membership of the Council or denounces its membership of the Union.
5. Where a seat on the Council becomes vacant, the region to which the Member State concerned belongs shall designate another Member State to serve on the Council for the remainder of the period.

6. The Administrative Council shall:

- (a) direct, control and co-ordinate financial, technical and other activities of the Union;
- (b) consider and approve the annual programme of activities and budget of the Union;
- (c) assess each year the annual contribution of each Member State to the budget of the Union;
- (d) fix the basic salaries, allowances and other terms and conditions of service for all the officers of the Union with the exception of the Secretary-General and the Assistant Secretary-General.
- (e) consider the annual management report and audited accounts of the Union presented by the Secretary-General;
- (f) present to the Conference a report on the activities of the Union during the four-year term of office just ended;
- (g) supervise the negotiation of provisional agreements with other organisations whose activities relate to those of the Union, and submit them for the approval of the Conference;
- (h) submit to the Conference proposals concerning the rules governing the financial, administrative and other activities of the Union, including those relating to contractual relations between the Union and its members in achieving the objectives of the Union;
- (i) prepare the provisional agenda of the meetings of the Conference as well as the programme of the Administrative and Technical Conferences and seminars as submitted by the Secretary-General;
- (j) between the sessions of the Conference be the decision-making body of the Union within the limits of the powers delegated to it by the Conference

Article 9 - General Secretariat

1. The General Secretariat shall be headed by a Secretary-General assisted by an Assistant Secretary-General. Both shall be elected by the Conference for a four-year period. They shall be eligible for re-election only once. Neither of them shall thereafter be eligible for re-election to either office.

2. The Secretary-General and the Assistant Secretary-General shall be assisted by the Heads of Departments.

3. The Secretary-General shall be answerable to the Administrative Council.

4. The Secretary-General shall be the legal representative of the Union.

5. The Secretary-General and the Assistant Secretary-General shall assume office at a date fixed when they are elected.

6. The Secretary-General shall:

- (a) prepare the convening of all meetings and conferences of the Union and shall provide the Secretariat Services;
- (b) be responsible for all the documents and archives of the Union;
- (c) perform any other duties that may be entrusted to him by the Conference and the Council;
- (d) ensure the achievement of the objectives of the Union as defined in Article 5 of the present Convention;
- (e) prepare the provisional programme and annual budget of the Union and submit it to the Council for approval;
- (f) present audited accounts of the Union on its income and expenditure for the preceding year for the approval of the Council;

- (g) attend all meetings of the Conference of Plenipotentiaries and of the Administrative Council;
- (h) attend or be represented at the Administrative and Technical Conferences and seminars of the Union;
- (i) attend or be represented whenever possible at meetings and conferences to which the Union is invited;
- (j) appoint the other staff of the Secretariat while ensuring as far as possible equitable distribution among the regions of Africa, in consultation with the Council;
- (k) inform Member States of any accession to, or denunciation of this Convention;
- (l) if he deems it necessary and subject to the approval of the Council engage experts for specific studies;
- (m) publish periodically a magazine consisting of articles in the field of postal services;
- (n) ensure the distribution of documents issued;
- (o) ensure the implementation of the decisions of the Conference and of the Administrative Council;
- (p) take, together with Member States, the necessary measures for the implementation of the various programmes approved by the Union;
- (q) present to the Conference of Plenipotentiaries a report on the activities of the General Secretariat since the previous Plenipotentiary Conference;
- (r) present to the Council an annual report on the activities of the General Secretariat between the two sessions;
- (s) negotiate under the supervision of the Council provisional agreements with other organisations between sessions of the Administrative Council.

7. Vacant Posts in the Secretariat:

In the event of:

- (a) the post of Secretary-General falling vacant, the Assistant Secretary-General shall act as Secretary-General until the next

- session of the Conference;
- (b) the post of Assistant Secretary-General falling vacant, subject to the approval of the Council, the Secretary-General shall designate one of the Heads of Departments to act as Assistant Secretary-General until the next session of the Conference;
 - (c) the posts of Secretary-General and Assistant Secretary-General falling vacant, the most Senior Head of Department at the Seat of the Union shall provisionally exercise the functions of Secretary-General and the Head of Department next in seniority shall exercise the functions of Assistant Secretary-General up to the convening of the next Conference;
 - (d) the post of Head of Department falling vacant, the Secretary-General shall designate one of the experts of the Department in question to act as Head of Department until a new Head of Department is appointed.

8. Status of the General Secretariat:

1. In the performance of their duties, the Secretary-General, the Assistant Secretary-General, Heads of Departments and all personnel of the Union shall neither solicit nor accept any orders from any government or authority foreign to the Union. They shall abstain from any action incompatible with the aims and objectives of the Union.
2. Member States of the Union shall abstain from exercising any influence over the elected officials and personnel of the Union in the performance of their duties.
3. The Secretary-General, the Assistant Secretary-General and personnel of the General Secretariat shall in no way engage in any business dealing with postal matters.

Article 10 - The Administrative and Technical Conferences.

1. Non-permanent organs of the Union shall comprise:
administrative and technical conferences.
2. The Secretary-General may convene the Administrative and Technical Conferences to discuss special matters relating to postal services.
3. The decisions taken at these conferences shall in all cases conform with the provisions of the present Convention;
4. The agenda of an Administrative or Technical Conference may include all matters of a continental nature within the competence of the Administrative or Technical Conference.
5. Regions recognized by the OAU may organize and hold Administrative and Technical Conferences and may, from the decisions reached at such Conferences, make proposals to the Union for consideration and any action deemed necessary. The Union may organize and hold such sub-regional conferences in the interest of postal services development.

CHAPTER IVFINANCIAL PROVISIONSArticle 11 - Finances of the Union

1. Sources of Revenue of the Union shall be:
 - (a) contributions made by Member States in accordance with the scale of assessment established by the Conference;
 - (b) extra-budgetary contributions from Member States approved by the Council;
 - (c) any other funds that may be available to the Union with the approval of the Council.

2. Expenditure by the Union shall be made up of expenses relating to:
 - (a) Sessions of the Conference;
 - (b) Sessions of the Council;
 - (c) The General Secretariat;
 - (d) Administrative and Technical Conferences;
 - (e) Any other activities pertaining to the aims and objectives of the Union, especially in the field of training.
3. If a Member State or group of Member States undertake research with the assistance of the Union, the expenditure occasioned by such research shall be borne by that Member State or group of Member States.
4. Member States shall pay in advance their annual contributions calculated on the basis of the budget approved by the Council.
5. Any Member State whose contributions to the Union are in arrears for two consecutive years shall forfeit its right to vote in accordance with the present Convention.
6. The Government of the Member State in whose territory the General Secretariat is located shall, to the fullest extent possible, advance the funds necessary pending refund from the Member Countries' contribution to the Union.
7. The accounts of the Union shall be kept in the currency specified by the Administrative Councils.
8. ~~The Financial Year of the Union shall be the same as the Financial Year of the OAU.~~

(I) CHAPTER IV
GENERAL PROVISIONS

Article 12 - Legal Status of the Union

1. In the territories of Member States,

(a) the Union shall have the right to enter into legal contracts and shall have the right to purchase, possess and dispose of property;

(b) the Union shall be accorded the status granted to International Organisations.

(c) the Staff of the Union shall enjoy immunities and privileges granted in the Additional Protocol to the OAU General Convention on Immunities and Privileges concerning the granting of immunities and privileges, including the issue of La ssez-Passer to the officials of the OAU Specialized Agencies.

2. The Secretary General shall conclude with the Government of the host country of the Union an agreement defining the status of the Headquarters of the Union.

Article 13 - Rights and Obligations of Member States of the Union

All Member States shall enjoy equal rights and have equal duties. They pledge themselves to scrupulously respect the provisions of the present Convention.

Article 14 - Rules of Procedure

The Union shall adopt its own Rules of Procedure.

Article 15 - Powers of Delegations to Conferences and Meetings of the Union

1. The delegation sent by a Member State to a Conference or Meeting of the Union shall be accredited in accordance with the following provisions:

(a) for the Conference, by letter of accreditation signed by the Head of State, or Prime Minister or Minister of Foreign Affairs;

(b) for all other meetings of the Union, the representatives must be duly authorized;

2. The instruments of accreditation or authorization issued under paragraphs (a) and (b) of this Article shall confer on delegations full powers, and where necessary, the right to sign the final instruments.

Article 16. -- Settlement of Disputes

1. Any dispute concerning the interpretation or application of any provision of this Convention or its annexes shall be submitted to the mediation of a Member State who is not a party to the dispute after an attempt at a settlement by the Secretary-General of the Union has failed.
2. Should mediation fail, the dispute shall be submitted to an Arbitration Tribunal by one of the parties to the dispute or the Secretary-General of the Union. The Arbitration Tribunal shall consist of three Member States who shall be nominated as follows:
- (a) two arbitrators, one nominated by each of the parties;
 - (b) a third arbitrator nominated by common agreement by the arbitrators chosen by the parties, who shall be called upon to preside over the Arbitration Tribunal. This third arbitrator shall be a member of the Union not implicated in the dispute.
3. In the event that the two arbitrators fail to agree on the choice of a third arbitrator, each arbitrator shall propose a third arbitrator with no interest in the dispute. The Secretary-General of the Union shall then proceed to draw lots to designate the third arbitrator.

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4. If the nomination of the members of the Arbitration Tribunal is not made within three months of the date of the request for arbitration, either of the parties to the dispute may request the Secretary-General of the Union to make the necessary nominations, except that in cases where the Union is a party to the dispute the nomination shall be made by the Administrative Secretary-General of the Organisation of African Unity.
 5. The decision of the Arbitration Tribunal shall be final and binding on the parties to the dispute.
 6. The foregoing provisions shall be without prejudice to the choice of any other mode of settlement that the parties concerned may jointly decide upon in keeping with the spirit of the present Convention.

Article 17 - Relation Between the Union and the Organisation of African Unity (OAU)

As a Specialized Agency of the Organisation of African Unity in the field of postal services, the Union shall enjoy privileged relations with the OAU. To this end, an agreement shall be concluded between PAPU and OAU.

Article 18 - Relations between the Union and other African Regional and International Bodies

1. In order to encourage overall intra-African co-operation in the field of postal services, the Union shall collaborate with the Universal Postal Union (UPU) and other international bodies whose activities and interests are related to postal services. The Union shall accord observer status to UPU at its meetings on the basis of reciprocity and may invite other bodies to send observers on the same basis.
2. Agreements may be concluded between the Union and such other international bodies whenever necessary.

Article 19 - Technical Co-operation

1. Member States shall promote the exchange of technical and specialized personnel; they shall likewise exchange study missions on technical and administrative matters and organize workshops and seminars.
2. The Union shall promote the training of intermediate and high level professional staff for Member States in multinational schools for postal service personnel in co-operation with the Universal Postal Union and other competent organizations specialized in this field in Africa.
3. The Union may collaborate with UPU in other fields of technical co-operation.

CHAPTER VFINAL PROVISIONSArticle 20 - Ratification

1. The present Convention shall be ratified by each of the signatory governments. The instruments of ratification shall be deposited with the Secretary-General of the Union by diplomatic channels through the government of the host country of the Union and the Secretary-General shall notify the other Member States accordingly.
2. For a two-year period, beginning from the provisional entry into force of the present Convention, each signatory Member State shall enjoy the right to vote even if it has not deposited the instruments of ratification as provided for in the present Convention.
3. At the end of this two-year period, any Member State that has not deposited the instruments of ratification shall no longer have the right to vote in meetings of the organs of the Union.

Article 21 - Accession

1. Any Member State of the OAU which has not signed this Convention, may accede to it.
2. The instrument of accession shall be deposited with the Secretary-General of the Union by diplomatic channels through the government of the host country of the Union. It shall enter into force on the date it is deposited, unless otherwise stipulated. The Secretary-General shall notify Member States of such accession and forward to each of them a certified true copy of the instrument.

Article 22 - Entry into force

This Convention shall enter provisionally into force six months after its signature by the Plenipotentiaries. It shall definitively enter into force after deposition of the tenth instrument of ratification.

Article 23 - Amendment

A Member State or Group of Member States may address a written proposed amendment to the Secretary-General, who shall circulate to all Member States at least six months before it is submitted to the Conference for consideration. The proposed amendment shall be effective when it has been approved by a two-thirds majority of the membership of the Union at a session of the Conference.

Article 24 - Denunciation

1. Any Member State may denounce the present Convention by notification addressed to the Secretary-General by diplomatic channels through the government of the host country of the Union. The Secretary-General shall notify the other Member States accordingly.

- 2. This denunciation shall become operative one year after the date of receipt of notification by the Secretary-General.

Article 25 - Suspension of a Member

- 1. The Conference may decide by a two-thirds majority of the Member States to suspend a Member State who:
 - (a) practices a policy contrary to the objectives and principles of the Union;
 - (b) for three consecutive years fails to honour its financial obligations to the Union;
 - (c) fails to respect the decisions of the Conference which are binding upon the Member States.
- 2. The Conference may revoke its suspension of a Member State by a two-thirds majority of its members.
- 3. Suspension of a Member State shall not exempt the latter from fulfilling its financial obligations during the period of suspension.

Article 26 - Signature of the Convention

The present Convention shall be signed by the Plenipotentiaries in three copies in the working languages of the Union, all texts being equally authentic. A copy shall be deposited with the government of the Member State in whose territory the seat of the Union is located. The two others shall be deposited respectively with the General Secretariat of the Union and the General Secretariat of the OAU. A certified copy conforming to each text shall be forwarded to each of the signatory Member States by the Secretary-General of the Union.

Done at ARUSHA, this1980.

Member States

Signatures

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Member States

Signatures

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Annex III

PAN--AFRICAN POSTAL UNION
CONFERENCE OF PLENIPOTENTIARIES
Arusha, Tanzania
8 - 18 January 1980

RULES OF PROCEDURE OF THE CONFERENCE OF PLENIPOTENTIARIES OF
THE PAN--AFRICAN POSTAL UNION

RULES OF PROCEDURE OF THE CONFERENCE OF PLENIPOTENTIARIES OF THE
PAN-AFRICAN POSTAL UNION

COMPOSITION

Rule 1

The Conference of Plenipotentiaries of the Pan-African Postal Union is composed of Ministers responsible for postal matters or other Ministers or Plenipotentiaries designated by the Government of Member States.

REPRESENTATION

Rule 2

The Government of each Member State shall be represented in the Conference of Plenipotentiaries by a delegation led by its Minister responsible for postal affairs or by any other Minister or Plenipotentiary designated by that Member State.

Rule 3

In advance of each Conference of Plenipotentiaries, the Government of each Member State shall communicate the names of its duly accredited delegates through the Secretary-General of the Union.

ORDER OF SEATING

Rule 4

Delegation shall be seated in the alphabetical order of the names of their countries.

ORDINARY SESSIONS

Rule 5

In accordance with Article 7(b) of the Convention of the Union, the Conference shall meet in Ordinary Session once every four year. 1-4-1964

EXTRA-ORDINARY SESSIONS

Rule 6

In accordance with Article 7(b) of the Convention of the Union upon the request of a Member State, and subject to the agreement of two-thirds of the Member States, the Conference shall meet in extraordinary session.

PLACE OF MEETING

Rule 7

The meeting of the Conference of Plenipotentiaries shall be held at the seat of the Union unless the Government of Member State invites the Conference to meet in its territory in which event any additional expenses, over and above the expenses which would result from holding the meetings at the Headquarters will be borne by the inviting Member State.

WORKING LANGUAGES

Rule-8

The working languages of the Union shall be those of the Organization of African Unity.

INAUGURATION OF THE CONFERENCE

Rule 9

The meeting of the Conference shall be preceded by a meeting of the Heads of Delegations to consult on the agenda and election of the Bureau.

PUBLIC AND PRIVATE MEETINGS

Rule 10

All meetings of the Conference shall be held in camera with the exception of the formal opening and closing. However, the Conference may decide by a simple majority to conduct its proceedings in public.

CHAIRMANSHIP, ELECTION AND TERM OF OFFICE

Rule 11

The Conference of Plenipotentiaries shall, at the commencement of each Ordinary Session, elect by a simple majority a Chairman, three Vice-Chairmen and a Rapporteur whose terms of office shall terminate on the election of new officers. The out-going officers shall not be eligible for re-election until the representatives of other Member States have held office.

The Conference may, however, decide by a simple majority vote to waive this restriction.

Rule 12

The Chairman shall open and close meetings, submit for approval of the Conference the records of the meetings, direct the debates, grant the use of the floor, submit to a vote matters under discussion, announce the results of votes, and rule on points of order, in accordance with the Rules of Procedure.

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VACANCY OR ABSENCE

Rule 13

In case of a vacancy or absence of the Chairman, one of the Vice-Chairman shall act in his place. If neither the Chairman nor any of the Vice-Chairman is present, the Conference shall elect a Chairman ad interim.

AGENDA

Rule 14

The provisional agenda shall be drawn up by the Secretary-General and communicated to Member States at least sixty days before the opening of the Ordinary Session.

Rule 15

The provisional agenda of an Ordinary Session shall comprise, in particular:

- (a) the report of the Secretary-General;
- (b) items proposed by the Administrative Council;
- (c) items which the Conference decided at a preceding meeting to place on its agenda;
- (d) report of the Administrative Council;
- (e) election of the Secretary-General, Assistant Secretary-General and the members of the Administrative Council of the Union;
- (f) items proposed by Member States;
- (g) items referred to it by the OAU;

(h) place and date of next Ordinary Session;

(i) any other business.

Rule 16

The agenda of an extraordinary session convened by the Secretary-General at the request of a Member State, provided this request has been approved by the required two-thirds majority, shall be communicated by the Secretary-General to Member States at least fifteen days before the opening of the session.

Rule 17

The agenda of an extraordinary session shall comprise only items submitted for consideration in the request for convening the extraordinary session.

Rule 18

A quorum shall be made up of two-thirds of the Member States of the Pan-African Postal Union. Where two-thirds results in a fraction it shall be rounded up to the nearest whole number.

Rule 19

No representative shall have the floor without the consent of the Chairman. The Chairman shall grant the floor in the order in which it has been requested. He may call to order any representative whose statement is not relevant to the matter under discussion.

Rule 20

During the course of debate, the Chairman may make and announce the list of speakers and with the consent of the meeting, declare the list closed.

The Chairman may, however, give the right of reply to any representative if, in his opinion, a speech delivered after he has declared the list closed makes this desirable.

POINTS OF ORDER

Rule 21

(a) During the debate, a representative may raise a point of order and the point of order shall be immediately decided by the Chairman in accordance with the Rules of Procedure. A representative may appeal against the ruling of the Chairman. The appeal shall immediately be put to the vote and decided by simple majority of members present and voting.

(b) A representative may not, in raising a point of order, speak on the substance of the matter under discussion.

TIME LIMIT ON INTERVENTION

Rule 22

The Chairman with the consent of the Conference may limit the time allowed to each speaker on any question. On procedural question, the Chairman shall limit each intervention to a maximum of five minutes. When debate is limited and a representative exceeds his allotted time, the Chairman shall call him to order without delay.

CLOSURE OF DEBATE

Rule 23

When a matter has been sufficiently discussed, any representative may move the closure of the debate. Two representatives may speak in favour of the

motion and two against the motion, after which the motion shall be considered and approved if it has a simple majority of member present and voting in its favour. When the debate on an item is concluded because there are no other speakers, the Chairman shall declare the debate closed.

ADJOURNMENT OF DEBATE

Rule 24

During the discussion of any other matter, a representative may move the adjournment of the debate on the item under discussion. In addition to the proposer of the motion, one representative may speak in favour and one against the motion, after which the motion shall be immediately put to the vote, and decided by a simple majority.

SUSPENSION OR ADJOURNMENT OF THE MEETING

Rule 25

During the discussion of any other matter, a representative may move the suspension or adjournment of the meeting. No discussion on such motion shall be permitted, and it shall be immediately put to the vote, and decided by a simple majority.

ORDER OF PROCEDURAL MOTIONS

Rule 26

Subject to Rule 22 the following motions shall have precedence in the following order over all other proposals or motions before the meeting:

- (i) to suspend the meeting
- (ii) to adjourn the meeting

(iii) to adjourn the debate on the item under discussion

(iv) to close the debate on the item under discussion

Rule 27

Each Member State of the Union shall have one vote.

RESOLUTIONS

Rule 28

- (a) Proposed resolutions, motions or amendments shall be presented in writing to the Secretary-General who shall circulate copies thereof to representatives. However, the Conference may by two-thirds majority authorize the discussion of a proposal not previously distributed. Proposed resolutions and motions shall be examined in the order of their submission.
- (b) A motion on a proposed resolution may be withdrawn by the original mover prior to its being submitted to the vote. Any representative may re-introduce a motion or proposed resolution that has been withdrawn.

MAJORITY REQUIRED

Rule 29

Except where otherwise provided, all resolutions shall be decided by a simple majority of the Member States of the Union.

VOLE ON RESOLUTIONS

Rule 30

After discussion on a resolution has been closed, the Chairman shall immediately put it to the vote with all amendments. The vote shall not be

interrupted except on a point of order related to the manner in which the vote is taking place.

VOTE ON AMENDMENT

Rule 31

When an amendment is moved to a proposal, the amendment shall be voted on first. When two or more amendments are moved to proposal, the Conference shall first vote on the amendments furthest removed in substance from the original proposal and then on the amendment next furthest removed therefrom, and so on, until all the amendments have been put to the vote. If one or several amendments are adopted, the amended proposal is then put to the vote. If no amendments are adopted, the proposal shall be put to the vote in its original form. A proposal is considered as an amendment to a text if it adds or removes parts therefrom or otherwise modifies it.

VOTE ON SEPARATE PARTS OF A PROPOSAL

Rule 32

Parts of a proposal, resolution or a motion shall be voted on separately when so requested. If this is done, the text resulting from a series of votes shall be put to the vote as a whole. If all operative parts of a proposed resolution or motion have been rejected, the proposal shall be considered to have been rejected as a whole.

METHOD OF VOTING AND EXPLANATION OF VOTE

Rule 33

Votes shall be taken by raising the hand, but any representative may request a roll call vote which shall be taken in alphabetical order.

of the names of the members beginning with the State whose names is drawn by lot by the Chairman. After a vote, any representative may request the use of the floor to explain his vote.

Rule 34

There shall be a secret vote for elections and also in such special circumstances as the Conference may determine by a simple majority of its members.

Rule 35

In the event of equality of votes, the proposal is deemed to be rejected.

COMMITTEES

Rule 36

The Conference may establish such sessional or ad hoc Committees and temporary working groups as it may deem necessary.

Rule 37

The proceedings of the Committees or working groups of the Conference or of the Administrative and Technical Conference, shall be governed by these Rules of Procedure. However a Committee, a Working Group, Administrative or Technical Conference may vary the size of its bureau in accordance with its own size and any peculiar nature of the work assigned to it.

AMENDMENTS

Rule 38

These Rules of Procedure may be amended by the Conference of Plenipotentiaries by a simple majority of its members.

Draft Resolution on the Establishment of the Pan-African
Postal Union (PAPU)

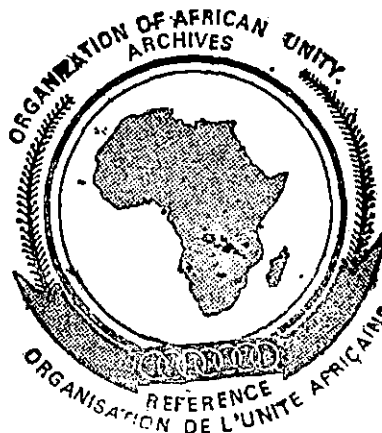
The Council of Ministers of the Organisation of African Unity, meeting on its Thirty-fifth Ordinary Session in Freetown, Sierra Leone, from 18 - 28 June, 1980,

Recalling its Resolution 586(XXIX),

Having received and examined the report of the Secretary-General on the establishment of the Pan-African Postal Union (PAPU) together with the report of the Conference of Plenipotentiaries on the PAPU attached thereto:

Re-affirming the need for a Specialized Institution in Africa to coordinate postal services of the OAU Member States:

1. CONGRATULATES the Secretary General for organizing and convening successfully the Conference of African Plenipotentiaries for setting up a Pan-African Postal Union;
2. EXPRESSES its appreciation to the Government of the United Republic of Tanzania for hosting the Conference of Plenipotentiaries and for offering to host the Headquarters of the PAPU;
3. ACCEPTS the Pan-African postal Union as a Specialized Agency of the OAU on postal matters;
4. APPEALS to all OAU Member States to ratify the Convention of the PAPU as soon as possible and to pay in their contributions to the Union's budget.
5. COMMENDS the report of the Conference of Plenipotentiaries on the Pan-African Postal Union, the Union's Convention, its Rules of Procedure and its budget to the Assembly of Heads of State and Government for endorsement.



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1980-06-18

Report of the Secretary General on the Establishment of the Pan African Postal Union (PAPU)

Organization of African Unity

Organization of African Unity

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