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EXECUTIVE COUNCIL
Twenty-Second Ordinary Session
21 – 25 January 2013
Addis Ababa, ETHIOPIA

EX.CL/751(XXII)vi

**REPORT OF THE SUB-COMMITTEE
ON CONTRIBUTIONS**

REPORT OF THE SUB-COMMITTEE ON CONTRIBUTIONS

1. The meeting of the Sub-Committee on Contributions was held 11 January 2013 to consider the report on Member States contributions to the 2012 budget of the African Union.

Participation

2. The meeting was chaired by H.E. Joseph Nsengimana, Ambassador of Rwanda, Chairperson of the Sub-Committee on Contributions and was attended by representatives of the following Member States:

- i) Algeria,
- ii) Angola
- iii) Burkina faso
- iv) Chad
- v) Equatorial Guinea
- vi) Malawi,
- vii) Mauritania
- viii) Nigeria
- ix) Rwanda,
- x) Sierra Leone and
- xi) Togo

Adoption of the agenda

3. The Sub-Committee adopted the following agenda items proposed by the Commission.

- i) Opening
- ii) Organization of work
- iii) Consideration of the report on contributions of Member States as at 31 December 2012
- iv) Any other business

Opening session

4. In his opening remarks, the Chairperson of the Sub-Committee thanked members for attending and stressed the importance of the session. He then invited the representative of the Commission to present the report.

5. The Head of Budgeting and Programming Division informed the meeting that the report on contributions submitted to Member States was prepared up to 31 December 2012.

6. In his presentation, he highlighted that out of **US\$ 274.09 million** budget approved for the African Union for 2012 **US\$ 122.43 million** was assessed on Member States; and **US\$151.67 million** was allocated to Partners.

7. According to the updated report on contributions, annexed herewith, total collections from Member States for the period 1 January to 31 December 2012 amounted to **US\$151,542,653.58** of which **US\$88,154,498.14** represents contributions towards the 2012 assessment to Member States while **US\$62,255,135.40** was recovered from the balance of arrears as at 31 December 2011; and **US\$1,133,020** represents advance payments towards the 2013 budget;

8. Contributions received during the year accounted for 76% of total contributions due from Member States at the beginning of the year. He further stated that 27 of the 54 Member States have fully paid their contributions out of which 6 have made advance payments. Twenty seven Member States currently owe the Commission, out of which 17 countries are with arrears while 10 owe only the current year assessment;

9. During the 12 months of the 2012 financial year, only **US\$ 73.24 million**, that is 59%, was received from partners to finance various programmes of the AU Commission out of a total pledged amount of **US\$118.76 million**. **Out of this amount US\$29.53 million was balance carried over from last year where as US\$43.71 million was collected in 2012.**

10. On sanction regime, he informed the meeting that as per the contribution records up to 31 Dec 2012, 3 Member States, namely; Guinea Bissau, Madagascar and Seychelles had fallen behind by two or more years in the payment of their contributions. Cape Verde and Sao Tomé & Príncipe, however, were not included in the above list only because they made a token amount, **US\$1,041.61** and **US\$ 1,318.20** respectively from their 2011 assessed contribution. The Sub-Committee may opt to recommend to the PRC enforcement of the provisions of the Financial Rules and Regulations on arrears of contributions (FRR/Art.126 (3.a)) of 25-29 July 2006), whereby any Member State that is behind in the payment of contributions for two (2) whole years should be placed under sanctions.

11. He further stated that even though Somalia is behind in its payments of contribution towards the African union budget, sanction was not proposed against it in line with the Executive Council decision to exclude Somalia from the list of countries under sanctions (EX.CL/Dec.700(xxi))

12. The temporary exemption granted to the Democratic Republic of Congo is extended pursuant to a prior decision, since it has honoured its commitments.

13. With regard to the scale of assessment he recalled that the Executive Council had in the July summit requested the Ad-hoc Ministerial Committee on Scale of Assessment to examine the scale to be applied to the Republics of Sudan and South Sudan (EX.CL/Dec700 (XXI) which would require changes in the overall structure of the scale of assessment currently in force from 2011-2013

14. To that end, a consultant was recruited and produced a draft study on New Scales of Assessment to be applied for the period 2013-2016. The document has already been circulated to members of the Ad Hoc Ministerial Committee on the Review of the Scale of Assessment to be discussed in the upcoming January 2013 summit.

15. After taking note of the presentation made by the Commission, the Chairperson of the Sub-Committee gave the floor to members for their comments and observations;

In the debate that ensued members made the following comments and observations:

- i) Commended the Commission for the precise and well written report;
- ii) Appreciated the 27 Member states who had paid their contribution in full and those countries who made advance payments;
- iii) Expressed concern on the falling behind of some Member States on their payment of assessed contribution and reiterated that the countries in arrears should be encouraged to settle all their respective debts to the African Union;
- iv) Reminded the Commission to send a Note Verbale to inform the Member States of their outstanding contributions on a regular basis;
- v) Republic of South Sudan should be reminded to start paying its contribution;
- vi) Express concern on the token amount of contribution made by Cape Verde and SaoTome & Principe just to avoid sanction;
- vii) Sought clarification on the scale of assessment to be revised starting from 2013;
- viii) Some members states suggested that, in consideration of the difficult circumstances Seychelles and Guinea Bisau finds themselves in, temporary exemption be granted to them until the May summit to encourage them reorganize themselves and pay significant sum of their arrears of contribution failing of which they will automatically be put under sanction;
- ix) Other members of the committee, on the other hand, expressed their concern that such flexibility to enforce the sanction regime may create a bad precedence and hence the need to be careful.

Response of the Commission

- i) In response, the Head of Budgeting and Programming Division informed the meeting that note verbal was sent to Member States immediately after approval of the 2012 budget. But the Commission will continue to regularly remind Member States of their outstanding contributions;

- ii) Regarding the review on scale of assessment, it was explained that this is in line with decision of the Executive Council (EX.CL/Dec.718(XXI)) to make a general review on the scale of assessment in 2013 taking into account the effects of the Independence of the Republic of South Sudan on the Republic of Sudan.

16. The Sub-Committee took note of the report of the Commission and made the following recommendations:

Recommendations:

- i) **Commends** the countries that are up to date in their contributions;
- ii) **Requests** Member States to pay their contributions on time and encourages other Member States that are in arrears of contribution to fully pay their arrears;
- iii) **Commends** development partners and calls upon them to fully pay the balances of their pledges;
- iv) **Recommends** that the temporary exemption granted to the DRC be extended and encourages it to meet deadlines for payment of arrears to avoid sanctions;
- v) **Also Recommends** to uphold the decision not to impose sanction against Somalia because of the difficult situation the country still finds itself at the moment;
- vi) **Recommends** sanction against the following Member States:
 - 1) **Guinea Bissau,**
 - 2) **Madagascar,**
 - 3) **Seychelles**
- vii) **Draws** the attention of the PRC on the case of Cape Verde and Sao Tome & Principe who have paid a token amount just to avoid sanction and also explores the possibility if a minimum threshold for payment of contribution could be considered;

17. Before closing the session, the Chairperson the sub-committee on contribution thanked members for their active participation and fruitful deliberation of the meetings.

18. Members of the Sub-Committee in their part congratulated the outgoing chairperson of the Sub-committee on Contribution, H.E. Joseph Nsengimana, Ambassador of Rwanda for his punctuality, commitment and leadership

19. Since there was no item under Any Other Business, the meeting was adjourned at 5:00 p.m.

EX.CL/751(XXII)vi
Annex

STATEMENT OF CONTRIBUTIONS OF THE AFRICAN UNION
AS AT 31 DECEMBER 2012

**STATEMENT OF CONTRIBUTIONS
OF THE AFRICAN UNION
31-Dec-12**

NO.	MEMBER STATE	SCALE OF ASSESSMENT	CONTRIBUTION DUE				CONTRIBUTION RECEIVED IN 2012				OUTSTANDING CONTRIBUTION			
			TOTAL ASSESSED CONTRIBUTION 2012	ARREARS UPTO 31 DEC 2011	CONTRIBUTION PAID IN ADVANCE (UPTO 31 DEC 2011)	TOTAL DUE AS AT 01 JANUARY 2012	CURRENT YEAR ASSESSMENT (2012)	ARREARS UPTO 31 DEC 2011	CONTRIBUTION PAID IN ADVANCE FOR 2013	TOTAL	CURRENT YEAR ASSESSMENT (2012)	ARREARS UPTO 31 DEC 2011	CONTRIBUTION PAID IN ADVANCE FOR 2013	OUTSTANDING CONTRIBUTION
1	Algeria	13.27	16,247,508.79			16,247,508.79	16,247,508.79			16,247,508.79	0.00	0.00	0.00	0.00
2	Angola	3.83	4,687,793.77			4,687,793.77	4,687,793.77			4,687,793.77	0.00	0.00	0.00	0.00
3	Benin	0.40	489,714.68	457,387.00		947,101.68	443,768.21	457,387.00		901,155.21	45,946.47	0.00	0.00	45,946.47
4	Botswana	1.02	1,246,323.86		0.22	1,246,323.65	1,246,323.65		0.21	1,246,323.86	(0.00)	0.00	0.21	(0.21)
5	Burkina Faso	0.49	596,227.62		64,047.89	532,179.74	532,179.74		20,292.01	552,471.75	(0.00)	0.00	20,292.01	(20,292.01)
6	Burundi	0.06	77,130.06	77,239.29		154,369.35	77,080.00	77,239.29		154,319.29	50.06	(0.00)	0.00	50.06
7	Cameroon	1.86	2,279,621.84	1,365,892.88		3,645,514.72	1,588,107.12	1,365,892.88		2,954,000.00	691,514.72	0.00	0.00	691,514.72
8	Cape Verde	0.12	145,690.12	324,718.31		470,408.43		179,863.49		179,863.49	145,690.12	144,854.82	0.00	290,544.94
9	Central African Republic	0.12	143,241.54	143,444.42		286,685.97		98,204.13		98,204.13	143,241.54	45,240.29	0.00	188,481.84
10	Chad	0.29	350,146.00	341,997.94		692,143.94	320,461.33	341,997.94		662,459.27	29,684.67	0.00	0.00	29,684.67
11	Comoros	0.03	41,625.75	75,213.80		116,839.55		73,991.04		73,991.04	41,625.75	1,222.76	0.00	42,848.51
12	Congo	0.58	706,413.43	853,499.65		1,559,913.07	81,458.57	850,501.53		931,960.10	624,954.86	2,998.12	0.00	627,952.97
13	Democratic Republic Congo	0.56	690,497.70	3,368,885.41		4,059,383.11		1,813,459.37		1,813,459.37	690,497.70	1,555,426.04	0.00	2,245,923.74
14	Cote D'Ivoire	1.72	2,103,324.55	2,684,428.33		4,787,752.88	2,103,324.55	2,684,428.33	9,911.30	4,797,664.18	0.00	0.00	9,911.30	(9,911.30)
15	Djibouti	0.08	91,821.50	91,951.53		183,773.04	91,821.50	91,951.53	4.02	183,777.05	0.00	0.00	4.02	(4.01)
16	Egypt	13.27	16,247,508.79			16,247,508.79	16,247,508.79			16,247,508.79	0.00	0.00	0.00	0.00
17	Equatorial Guinea	1.02	1,245,099.57	1,246,862.78		2,491,962.36		700,000.00		700,000.00	1,245,099.57	546,862.78	0.00	1,791,962.36
18	Eritrea	0.11	129,774.39			129,774.39	129,774.39			129,774.39	0.00	0.00	0.00	0.00
19	Ethiopia	1.15	1,404,256.84			1,404,256.84	1,404,256.84		2,000.00	1,406,256.84	0.00	0.00	2,000.00	(2,000.00)
20	Gabon	0.81	994,120.80	159,194.93		1,153,315.73	994,120.80	159,194.93	1,077,436.47	2,230,752.20	0.00	(0.00)	1,077,436.47	(1,077,436.47)
21	Gambia	0.04	45,298.61	0.00		45,298.61	44,121.20			44,121.20	1,177.41	0.00	0.00	1,177.41
22	Ghana	1.06	1,291,622.47	1,293,451.28		2,585,073.75	1,290,156.21	1,293,451.28		2,583,607.49	1,466.26	0.00	0.00	1,466.26
23	Guinea	0.28	336,678.84		0.41	336,678.43	336,678.43		0.57	336,679.00	0.00	0.00	0.57	(0.57)
24	Guinea Bissau	0.02	23,261.45	23,294.39		46,555.84				0.00	23,261.45	23,294.39	0.00	46,555.84
25	Kenya	1.99	2,441,227.68	2,675,617.81		5,116,845.49		694,304.31		694,304.31	2,441,227.68	1,981,313.50	0.00	4,422,541.18
26	Lesotho	0.17	208,128.74		103.04	208,025.70	208,025.70		103.04	208,128.74	0.00	0.00	103.04	(103.04)
27	Liberia	0.04	45,298.61		39,487.47	5,811.13	5,746.13			5,746.13	65.00	0.00	0.00	65.00
28	Libya	13.27	16,247,508.79	28,844,558.36		45,092,067.16	16,247,508.79	28,844,558.36		45,092,067.16	0.00	0.00	0.00	0.00
29	Madagascar	0.45	554,601.88	820,302.37		1,374,904.25		109,968.17		109,968.17	554,601.88	710,334.20	0.00	1,264,936.08
30	Malawi	0.16	198,334.45	50.00		198,384.44	198,334.45	50.00	198,559.67	396,944.11	0.00	0.00	198,559.67	(198,559.67)
31	Mali	0.52	635,404.80		44,516.85	590,887.95				0.00	590,887.95	0.00	0.00	590,887.95
32	Mauritania	0.23	275,464.51	1,136.92		276,601.43	275,464.51	1,136.92		276,601.43	(0.00)	0.00	0.00	(0.00)
33	Mauritius	0.69	841,084.96	0.00		841,084.97	841,084.96			841,084.96	0.00	0.00	0.00	0.01
34	Mozambique	0.51	621,937.64	0.00		621,937.65	621,937.64		0.01	621,937.65	0.00	0.00	0.01	(0.00)
35	Namibia	0.71	869,243.56	0.00		869,243.56	869,243.56			869,243.56	(0.00)	0.00	0.00	(0.00)
36	Niger	0.27	335,454.56	570,047.66		905,502.22		461,620.52		461,620.52	335,454.56	108,427.14	0.00	443,881.70
37	Nigeria	13.27	16,247,508.79	16,270,815.88		32,518,324.67	276,166.08	16,270,815.88		16,546,981.96	15,971,342.71	(0.00)	0.00	15,971,342.71
38	Rwanda	0.22	273,015.93		0.46	273,015.48	273,015.48		0.52	273,016.00	(0.00)	0.00	0.52	(0.52)

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39	SADR	0.02	19,588.59	15,395.17		34,983.75	19,588.58	15,395.17	4,196.84	39,180.59	0.01	(0.00)	4,196.84	(4,196.84)
40	Sao Tome and Principe	0.01	12,242.87	10,942.00		23,184.87				0.00	12,242.87	10,942.00	0.00	23,184.87
41	Senegal	0.86	1,051,662.28		36,172.37	1,015,489.91				0.00	1,015,489.91	0.00	0.00	1,015,489.91
42	Seychelles	0.07	82,027.21	767,379.43		849,406.64		34,000.00		34,000.00	82,027.21	733,379.43	0.00	815,406.64
43	Sierra Leone	0.13	153,035.84		0.39	153,035.45				0.00	153,035.45	0.00	0.00	153,035.45
44	Somalia	0.18	222,820.18	484,279.50		707,099.68				0.00	222,820.18	484,279.50	0.00	707,099.68
45	South Africa	13.27	16,247,508.79	0.38		16,247,509.17	16,247,508.41	0.38		16,247,508.79	0.38	0.00	0.00	0.38
46	South Sudan	0.30	367,286.01			367,286.01				0.00	367,286.01	0.00	0.00	367,286.01
47	Sudan	4.22	5,167,714.16	7,401,369.06		12,569,083.22		4,000,000.00		4,000,000.00	5,167,714.16	3,401,369.06	0.00	8,569,083.22
48	Swaziland	0.30	362,388.86	81,419.77		443,808.63				0.00	362,388.86	81,419.77	0.00	443,808.63
49	Tanzania	1.05	1,279,379.60	1,289,158.47		2,568,538.08		968,649.71		968,649.71	1,279,379.60	320,508.76	0.00	1,599,888.37
50	Togo	0.18	216,698.75		178,821.88	37,876.86	37,876.86			37,876.86	0.00	0.00	0.00	0.00
51	Tunisia	3.01	3,681,430.11	667,048.17		4,348,478.28	3,014,381.94	667,048.17		3,681,430.11	667,048.16	0.00	0.00	667,048.17
52	Uganda	0.81	986,775.08		182,212.85	804,562.23				0.00	804,562.23	0.00	0.00	804,562.23
53	Zambia	0.80	980,653.65		18,343.89	962,309.76	962,309.76		18,310.09	980,619.85	0.00	0.00	18,310.09	(18,310.09)
54	Zimbabwe	0.15	188,540.15	75.06		188,615.21	188,390.09	75.06		188,465.15	150.06	(0.00)	0.00	150.06
	TOTAL	100.00	122,428,669.98	72,407,057.98	563,707.70	194,272,020.26	88,153,026.83	62,255,185.39	1,330,814.75	151,739,026.97	33,711,935.45	10,151,872.59	1,330,814.75	42,532,993.29
							72%	86%		78%				

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