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Secretariat
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Addis Ababa * ادیس ابابا *

COUNCIL OF MINISTERS

Nineteenth Ordinary Session

Rabat, June 1972

CM/461

PROGRESS REPORT OF THE ADMINISTRATIVE SECRETARY-GENERAL
ON THE DRAFT AGREEMENT OF CO-OPERATION
BETWEEN OAU AND UNDP



PROGRESS REPORT OF THE ADMINISTRATIVE SECRETARY-GENERAL ON
THE DRAFT AGREEMENT OF CO-OPERATION BETWEEN OAU AND UNDP

In resolution CM/Res.263 (XVIII) adopted during the Eighteenth Ordinary Session held in Addis Ababa from 14 to 19 February 1972, the Council of Ministers requested the Administrative Secretary-General "to continue... the negotiations undertaken with a view to concluding an agreement of co-operation between OAU and UNDP" and to "stress to the Administrator of UNDP during the negotiations the consensus arrived at by Member States of OAU that funds granted under their agreement are not deducted from the UNDP assistance programme for Member States".

In order to carry out these directives, the Administrative Secretary-General, in his letter No. CAB/10/72 of 17 March 1972 to the Administrator of UNDP, drew the latter's attention to the implications of the Council's Resolution CM/Res.263 (XVIII) mentioned above.

Among other things, the Administrative Secretary-General sought the UNDP Administrator's observations and proposals on the possible changes that would become necessary in the draft agreement already accepted as a result of the recommendations of the Eighteenth Ordinary Session of the Council of Ministers as expressed in the above mentioned resolution.

It will be recalled that the discussions of the Eighteenth Ordinary Session of the Council of Ministers devoted to the draft agreement of co-operation between the United Nations Development Programme and OAU centered on two points considered essential by the Council: The Council had noted, on the one hand, that in the draft agreement submitted to it, no mention had been made of assistance to the liberation movements though the latter should be the principal beneficiaries of the proposed agreement and on the other, the Council of Ministers had particularly emphasized the fact that the assistance to be given to the OAU General Secretariat and the liberation movements by the UNDP

within the context of that agreement should not be deducted from funds set aside for regional programmes for Africa as the UNDP's resident Representative in Addis Ababa had clearly given to understand in his letter No. 217/72-11-31-02 of 27 January 1972 to the OAU Administrative Secretary-General. In his reply, the Administrator of UNDP made his "initial reflexions" on the Administrative Secretary-General's letter mentioned above. The Administrator of UNDP while giving specifications, confirmed the essential points contained in the letter of the UNDP's resident Representative in Addis Ababa to the Administrative Secretary-General.

The Council of Ministers would please find hereto attached, the Administrative Secretary General's letter No. CAB/10/72 to the Administrator of UNDP and the latter's reply (letter No. DP/130/(4) of 3 April 1972).

In view of the foregoing, the Administrative Secretary-General considers that the negotiations with the UNDP should be continued with a view to improving upon the draft agreement already accepted by the two parties concerned in line with the recommendations of the Eighteenth Ordinary Session of the Council of Ministers and which would be acceptable to the competent organs of the United Nations Development Programme.

UNITED NATIONS
DEVELOPMENT PROGRAMME

PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

Reference DP/130 (4) OAU

3 April 1972

Mr. Secretary General,

I have the honour to refer to your letter No. CAB/10/72 dated 17th March 1972 concerning the co-operation Agreement between the United Nations Development Programme and the Organization of African Unity.

Document CM/431 and its appendices that you mention in this communication have not yet reached us. I should like, nevertheless, to acquaint you with my first reactions to your letter before my departure on a mission to Europe.

The draft agreement that had been drawn up between yourself and Messrs. Narasimhan and Doo Kingue takes account of the particular nature of UNDP while drawing on the provisions existing in the agreements which the OAU has already concluded with other organizations of the United Nations system. This agreement cannot be aimed principally at responding to the desire expressed in the resolutions of the General Assembly concerning decolonisation and apartheid. The sense of UNDP's intervention can, in fact, be none other than development, even if certain human groups designed to benefit from UNDP aid are those mentioned in

Mr. Diallo Telli,
Secretary-General
Organization of African Unity
c/o Resident Representative
of the United Nations
Programme for Development in Ethiopia
P.O. Box 5580
ADDIS ABABA, ETHIOPIA.

the resolutions of the General Assembly to which allusion is made above. So it appears to me a priori restrictive and contrary to the very spirit of our co-operation to from the beginning conceive of it as an undertaking designed to assist liberation movements. Without prejudice to the manner in which you desire this point expressed in the actual text of the draft agreement, I ask to be allowed to call your attention to the difficulties that such an orientation of the agreement would raise.

You refer, in your letter, to the financial form of the aid which the UNDP might accord the OAU. The formula that was proposed to you by our Secretariat reflects the earlier decisions of the Board of Directors of UNDP in which the Board fixed the distribution of the funds by country and by region. In view of this distribution the aid to be accorded the OAU could only proceed from two sources :

- the funds provided for under the heading of regional projects for Africa;
- the funds provided for under the heading of inter-regional projects, certain countries of Africa forming part of the region, at UNDP Administrative level, made up of Europe, the Mediterranean and the Middle East.

Aware of how little enthusiasm for the creation of the special funds is felt by the members of the Board, I do not think it realistic to acquaint the Board of Directors with your request

for the creation of a "special fund for the financing of OAU projects for the benefit of victims of foreign occupation and the formation of the personnel of the General Secretariat".

Such are my initial reflections on reading your letter. As you can realise, I express reserves on the two questions raised by the OAU Council of Ministers and I should be happy to have your views on the observations I have made in this connection.

I beg you to accept, Mr. Secretary-General, the assurances of my highest consideration.

Rudolph A. Peterson,
Director
of the United Nations
Development Programme.

CM/461

Annex II

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CAB/10/72

Addis Ababa

17 March 1972

Dear Administrator,

I have the honour to refer to the negotiations which I began in September 1971, with your predecessor, Mr. Paul G. Hoffman, Mr. Narashiman, then Deputy Administrator, Mr. Doo Kingue, Deputy Administrator and other senior officials of the UNDP with regard to the conclusion of a co-operation agreement between the United Nations Development Programme and the Organization of African Unity.

As agreed upon, the broad provisions of this draft agreement were submitted to the Governing Council of the UNDP which approved them at its January 1972 Session. Similarly, the OAU General Secretariat submitted to the Eighteenth Ordinary Session of the Council of Ministers, the broad provisions of that draft agreement as approved by the Governing Council of the UNDP.

During the Council's discussions on that item, the delegations unanimously appreciated the importance of such an agreement whose spirit conformed, in all respects, to the aspirations of our two Organizations to co-operate in all fields relating to development in general and the implementation of pertinent resolutions of the United Nations on effective assistance to the liberation movements, refugees and victims of colonial occupation and racial oppression in particular. Thus, they resolved to contribute fully to the drawing up of that agreement which was important for the realization of some of our objectives by making positive recommendations with a view to improving upon the draft initially approved by the senior officials of the UNDP and those of the OAU General Secretariat.

The OAU Council of Ministers, in this regard, authorized the Secretary-General to re-open the negotiations with the Administrator of UNDP for the inclusion of the Council's recommendations on the following points in the final draft co-operation agreement.

First, most of the delegations had expressed the desire that mention be made expressly in the agreement of assistance to liberation movements, refugees and other victims of colonial occupation and racial oppression in implementation of resolutions of the 24th, 25th and 26th Sessions inviting all the Specialized Institutions and other organs of the United Nations, particularly, the UNDP to give, each in the field of its competence and in co-operation with OAU, their assistance to development projects drawn up for the benefit of victims of foreign and racist domination in Africa.

Secondly, the delegations were unanimous in expressing the concern of their governments over the UNDP's intention to deduct the funds required for financing OAU projects, more particularly, assistance to liberation movements and refugees and the training of personnel of the General Secretariat from development assistance funds for independent African States. The delegations clearly pointed out that OAU projects should be financed by the UNDP not from the funds provided by the UNDP for national, sub-regional or regional projects. They consequently formally requested that during the negotiations between the OAU Administrative Secretary-General and the Administrator of UNDP, mention should be made expressly of this concern and that the final draft agreement should explicitly have regard to their request. This, in other words, means that African Governments would strongly wish that the UNDP made the efforts necessary for raising a special fund for the financing of OAU projects for the benefit of victims of foreign occupation and the training of personnel of the General Secretariat in order to forestall the clashing of interests of independent African States and the OAU which in reality, are complimentary and often identical. African Governments feel that since the total assistance fund which they receive from the UNDP is already insufficient in view of their development requirements, everything should be done, to prevent the UNDP from further cutting down its assistance funds to them, particularly in view of the fact that, in their spirit and letter,

the United Nations General Assembly resolutions call upon the specialized Institutions and other organs of the United Nations to make more efforts and not to deduct this assistance fund from what has already been granted to member States.

These, in brief, are the anxieties of the Council of Ministers about the draft co-operation agreement between the UNDP and OAU and its recommendations aimed at improving upon the draft.

Owing to the short time given to the OAU General Secretariat for the submission of the final draft agreement to the Nineteenth Session of the Council of Ministers and in order to make it possible, in accordance with the Rules of the Council of Ministers, to forward the final draft to Member States one month before the holding of the Nineteenth Session - in other words, the beginning of May -, I should be very grateful if you would forward me as soon as possible, the text of the draft agreement negotiated in September 1971 as well as your possible views and proposals on the various points raised in this letter.

For your information and records, please find attached to this letter, Resolution CM/Res. 263 (XVIII) adopted by the Council of Ministers on this particular point.

Please accept, dear Administrator, the assurances of my high and perfect consideration.

Diallo Telli

(Stamped)

For the personal attention of
the Deputy Administrator, Mr. Michel Doo Kingue

Mr. Rudolph A. Peterson,
Administrator of UNDP
New York

COUNCIL OF MINISTERS
EIGHTEENTH ORDINARY SESSION
ADDIS ABABA, FEBRUARY 1972

CM/431

REPORT OF THE ADMINISTRATIVE SECRETARY GENERAL
ON THE
DRAFT AGREEMENT BETWEEN UNDP AND OAU

1. As part of the implementation of the Declaration of 15 December 1960 on the granting of independence to colonial territories and peoples, and in accordance with its recognition of the legitimacy of the liberation struggle, the United Nations General Assembly, at its 24th and 25th Ordinary Sessions, adopted resolutions inviting all the United Nations specialized agencies, to take the necessary steps, within their individual spheres of competence, to implement in full the provisions of the relevant resolutions on assistance to national liberation movements, refugees and other victims of colonial exploitation and racial oppression.

2. Similarly, the General Assembly recommended other United Nations Organizations, especially the United Nations Development Programme (UNDP) and the International Bank for Reconstruction and Development (IBRD), with due regard to the suggestions made in the various reports of the Secretary General on this item, to take steps in their respective field of competence to increase their assistance to victims of colonialism and racialism in Africa, particularly by assisting the Governments concerned to draw up and implement projects designed to further the interests of the victims mentioned earlier and to make the procedures relating to them as flexible as possible.

3. In its resolutions, the General Assembly also appealed to the United Nations specialized agencies, to draw up through the Organization of African Unity, and with its active co-operation as well as with the co-operation of national liberation movements, practical programmes of assistance to the peoples of Zimbabwe, Namibia and the peoples of the territories under Portuguese domination.

4. Finally, on the initiative of the African Group at the United Nations, the General Assembly, at its Twenty-Sixth Session, quasi-unanimously adopted Resolution 2863 (XXVI) on Co-operation between the United Nations Organization and the Organization of African Unity requesting the Specialized Agencies and specifically, the United Nations Development Programme, to strengthen their co-operation with OAU. The text of the Resolution is attached as annex to this report.

5. Since the adoption of these important resolutions, the OAU Administrative Secretary General has invited the United Nations specialized agencies, especially UNESCO, FAO, WHO, UNICEF, ILO and IMCO, to send representatives first to the Organization of African Unity Headquarters at Addis Ababa, and later to Dar-es-Salaam and Lusaka, to examine with the senior officials of the General Secretariat, the Executive Secretariat of the Co-ordinating Committee for the Liberation of Africa and the senior officials of the liberation movements, practical ways and means of implementing the above United Nations resolutions.

6. Thus, after the missions carried out in the three towns just mentioned, UNESCO, in close co-operation with the General Secretariat of the Organization of African Unity, the Executive Secretariat of the Liberation Committee and the leaders of liberation movements, drew up a practical programme of assistance in the interest of the movements and refugees from Mozambique, Angola and Guinea Bissau, in the field of education. The overall estimate was in the region of US\$2,000,000.

7. As UNESCO is in a position to finance this programme only up to US\$40,000 from its regular budget,

it approached UNDP for the necessary additional finance. After due deliberation, UNDP suggested a financial outlay of some US\$500,000 and made practical recommendations regarding the appropriate procedure to be followed to procure these funds. Taking advantage of his visit to New York, the OAU Administrative Secretary General, with the full co-operation of the United Nations Secretary General, held a number of working sessions with the UNDP Administrator and his collaborators. At the end of these working sessions, the Administrative Secretary General was requested to submit a request to UNDP, backed by the Governments of Tanzania, Zambia and Guinea, which would be responsible for housing the UNESCO educational projects for which UNDP was being requested to provide finance.

8. More than this, it became necessary to conclude a conventional agreement for co-operation between the UNDP Administrator and the OAU Administrative Secretary General, to render possible not only the financing of the UNESCO project, but also many others which the various specialized agencies and other United Nations organizations would most certainly submit to UNDP for financing projects drawn up within the context of implementing General Assembly resolutions on assistance to liberation movements, African refugees and other victims of colonialism and racism in Africa. Incidentally, this agreement would also make it possible for UNDP to help OAU in implementing its technical and professional training programme for staff of the General Secretariat and for considering the OAU regional and sub-regional projects prepared as part of its policy of intra-African co-operation.

9. Already, pending the signing of this agreement, UNDP proposes to allocate a sum of US\$50,000 a year, for the professional and technical training of officials of the General Secretariat. In addition, UNDP has been requested to procure the necessary resources for financing centres of excellence in Africa, grain reserve depots for East African States, and a feasibility study on animal production and, finally, a number of other projects now being prepared by the Organization of African Unity.

10. On the basis of the General Assembly Resolution 2863 (XXVI) and negotiations held in New York by the OAU Administrative Secretary-General and the UNDP Administrator, the Governing Council of the United Nations Development Programme approved, at its January 1972 Session, the draft Agreement prepared for institutionalizing the co-operation between the UNDP and OAU. The Resident Representative of the UNDP in Addis Ababa has officially notified the Administrative Secretary General of the approval of the draft Agreement by the Governing Council in a letter which has been attached as an annex to this Report.

11. The OAU Administrative Secretary General, for his part, respectfully seeks the approval of this text by the present Council of Ministers, and would like to point out that, quite apart from its advantages for the Organization of African Unity, it does not place any additional charge on the Organization; on the contrary, it is a very necessary instrument for putting into effect OAU initiatives as regards decolonization, the fight against racial discrimination and for economic, social and cultural development. In addition, this project will make it possible to secure material assistance, without any counterpart obligations, for improving the professional standard of the General Secretariat Staff, in the best interest of our Organization.

12. Finally, it is worth pointing out that this agreement is in every respect similar to those which, on the instructions of the Council of Ministers, the Administrative Secretary General signed successively, in the field of co-operation between the United Nations and the Organization of African Unity. These agreements have been the subject of a number of decisions reached by the Summit Conference of our Organization, with practically all the United Nations bodies and the specialized agencies, and have already been signed with the United Nations Secretary General, the ECA, UNESCO, ILO, FAO, WHO, the Office of the United Nations High Commissioner for Refugees, the International Atomic Energy Agency. Similar draft agreements are being studied with ADB and IMCO.

13. In view of the foregoing, the Administrative Secretary General would respectfully urge the Council to give its approval to the draft agreement. The agreement is bound to have the effect of making it possible for him to put co-operation between UNDP and OAU on an institutional basis, in the interest of OAU in general and, in particular, of the victims of colonial exploitation and racial oppression in Africa.

COUNCIL OF MINISTERS

CM/431/Annex I.

Eighteenth Ordinary Session

Addis Ababa - February 1972

UNITED NATIONS DEVELOPMENT PROGRAMME

UNITED NATIONS
DEVELOPMENT PROGRAMME

Reference: 217/72/1-31-02

27 January 1972

Your Excellency,

I have the honour to convey to you the following message from Mr. Doo Kingue, Assistant Administrator and Director of the Regional Bureau for Africa of the UNDP.

UNDP Governing Council adopted today following resolution on cooperation between OAU and UNDP "the Governing Council authorizes the Administrator to conclude an agreement with the Secretary General of the OAU on the lines set out in document DP.L/214". Look forward hearing from you on outcome February Meeting Foreign Ministers of OAU on this subject. Regards.

The recommendation of the Administrator to the Governing Council contained in Document DP.L/214 proposes that the Administrator be authorized to enter into an agreement for mutual co-operation with the Administrative Secretary General of the OAU. Such an Agreement would include the following broad provisions:

- (i) General co-operation on questions of common interests;
- (ii) Exchange of information and documents;
- (iii) Reciprocal representation at meetings;
- (iv) Mutual co-operation on specific matters.

H.E. Mr. Diallo Telli
Administrative Secretary General
OAU
Addis Ababa

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Three types of co-operation are envisaged on the part of UNDP:

(a) Co-operation at the level of technical assistance to the OAU Headquarters staff involving training, provision of fellowships and equipment, with a financial ceiling of \$50,000 a year. The cost of such assistance will be counted against the regional indicative planning figure for Africa;

(b) There may be larger projects emanating from decisions of the OAU involving intercountry, subregional or regional co-operation. Such project may be of the large-scale type (formerly Special Fund type projects). In all such cases the request for UNDP assistance will have to be sponsored by at least two Governments, including the Government of the host country, and the interested Government or Governments should be willing to assume the normal counterpart responsibilities in respect of the provision of land, buildings, administrative support and other facilities, counterpart personnel, etc.;

(c) There may also be programmes involving assistance such as the provision of educational facilities for persons displaced from African territories under colonial rule or subject to racial discrimination. In all such cases, again the request would have to be sponsored by the interested Governments which will also have to assume all counterpart obligations.

In the case of (b) and (c) the assistance provided will have to be counted against the indicative planning figure for the region as appropriate and as mutually agreed upon.

It is understood that eventual UNDP assistance to OAU should be channelled through UNDP Participating and Executing Agencies.

Accept, Your Excellency, the assurances of my highest consideration.

W. Kouwenhoven
Resident Representative a.i.

The General Assembly,

Taking note of the request by 36 African States for the holding early in the year 1972, in an African country member of the Organization of African Unity, of meeting of the Security Council devoted solely to the measures to be taken with a view to implementing the various Security Council and General Assembly resolutions on decolonization, the struggle against apartheid and racial discrimination in Africa,

Taking note of the statement made by the Chairman of the Organization of African Unity at the 1938th plenary meeting of the General Assembly, on 24 September 1971,

Recalling its resolutions 2011 (XX) of 11 October 1965, 2193 (XXI) of 15 December 1966 and 2505 (XXIV) of 20 November 1969 on co-operation between the United Nations and the Organization of African Unity,

Noting with satisfaction the increased co-operation between the Organization of African Unity and the United Nations, the specialized agencies and other organizations within the United Nations system, especially in their efforts to solve the grave situation in southern Africa,

1. Takes note with satisfaction of the report of the Secretary-General on co-operation between the United Nations and the Organization of African Unity;

2. Invites the Security Council to consider the request of the Organization of African Unity concerning the holding the meetings of the Council in an African capital;

3. Requests the Secretary General to continue his efforts to intensify co-operation between the United Nations and the Organization of African Unity in accordance with the relevant resolutions of the General Assembly;

4. Invites the specialized agencies and other organizations concerned within the United Nations system, particularly the United Nations Development Programme, to continue their co-operation with the Organization of African Unity;

5. Decides to include in the provisional agenda of its twenty-seventh session the question of co-operation between the United Nations and the Organization of African Unity.



31 January 1972

Dear Secretary General,

This is in continuation of my telegram informing you of the approval, by the Governing Council, of the Mutual Co-operation Agreement between UNDP and OAU. I enclose a copy of the relevant press release. The UNDP now awaits with interest a decision by your Council of Ministers approving this document.

Yours sincerely,

C.V. Narasimhan
Deputy Administrator

His Excellency Mr. Diallo Telli
Administrative Secretary-General
Organization of African Unity
Addis Ababa
Ethiopia

UNITED NATIONS

Press Section

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United Nations, N.Y.

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UNDP Governing Council
Thirteenth Session
306th Meeting (AM)

Press Release Dev/706
26 January 1972

GOVERNING COUNCIL GIVES APPROVAL FOR MUTUAL CO-OPERATION AGREEMENT
BETWEEN UNDP AND ORGANIZATION OF AFRICAN UNITY

The Governing Council of the United Nations Development Programme (UNDP) this morning authorized the UNDP Administrator to conclude an agreement for mutual co-operation between the UNDP and the Organization of African Unity (OAU).

Under the proposed agreement, three types of co-operation are envisaged by the UNDP:

-- Co-operation at the technical assistance level with OAU headquarters staff -- involving training, provision of fellowships and equipment -- with a financial ceiling of \$50,000 a year.

-- Larger projects arising from decisions of the OAU involving intercountry, subregional or regional co-operation.

-- Programmes of assistance, such as the provision of educational facilities for persons displaced from African Territories under colonial rule or subject to racial discrimination.

The proposals (document DP/L.214) were introduced this morning by the Assistant Administrator, UNDP Regional Bureau for Africa, Michel Doo Kingue.

Reservations concerning the agreement were expressed by the representative of the United States, who stated that his delegation would await the views of the Economic Commission for Africa (ECA) and the Conference of Foreign Ministers of the OAU.

1972-06

Progress report of the Administrative Secretary- General on the draft agreement of co- operation between OAU and UNDP

Organization of African Unity

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