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**ORGANISATION DE L'UNITE
AFRICAINNE**

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Addis Ababa * ادیس ابابا *

COUNCIL OF MINISTERS
Thirty-Sixth Ordinary Session
23 February - 1 March 1981

CM/1091(XXXVI)

REPORT OF THE COMMITTEE
OF 19 ON ASSISTANCE TO THE FRONTLINE STATES



REPORT OF THE COMMITTEE OF 19
ON ASSISTANCE TO THE FRONTLINE STATES

Resolution CM/637(XXXI) on assistance to the Frontline States had among others, the following operative paragraphs:

- "Authorizes it (that is the Committee of 19) to find ways and means to obtain from foreign sources a concrete financial and material assistance and to undertake missions for that purpose;
- CALLS UPON its Chairman and Secretary-General of the OAU to get in touch, after holding consultations with the Frontline States, the BADEA, the African Development Bank (ADB) and other project financing agencies of the Arab World so as to quickly finish the preparation of the projects which have already been the object of a bilateral agreement."

2. The Committee of 19, in an effort to implement the provisions of the above resolution, appointed two sub-committees at its Fifth Session held in Lome; in June 1980. The two sub-committees appointed to undertake missions to various countries and organizations were:-

- (a) Sub-committee on financial and material assistance:
 - i) Togo (Chairman)
 - ii) Sudan (Rapporteur)
 - iii) Nigeria (Member)

(b) Sub-committee on supply of oil:

- i) Algeria (Chairman)
- ii) Cameroon (Rapporteur)
- iii) Zaire (Member)

3. The appointment of the two sub-committees was endorsed by the Council of Ministers at its Thirty-Fifth Ordinary Session held in June 1980 in Freetown, Sierra Leone.

Attempts to Implement Resolution Res. CM/63(XXXI)

4. Soon after Freetown, the Chairman of the Committee of 19 initiated moves to get the two sub-committee to assume their assigned responsibilities and has consistently deployed great efforts in that direction. The result of these efforts was the meeting of the sub-committee on Financial and Material Assistance at expert level held in Addis Ababa from 17 to 19 September 1980.

5. The sub-committee on Financial and Material Assistance drew up a programme of visits to selected countries and organizations. These were to be six missions to the following countries and organizations.

- 1. The Mission to the Scandinavian countries led by the Foreign Minister of Togo,
- 2. The Mission to the Socialist countries led by the Minister of External Affairs of Nigeria.
- 3. The Mission to the Arab countries led by the Foreign Minister of Sudan.

4. The Mission to the World Bank and IMF led by the Nigerian Permanent Representative to the UN.
5. The Mission to the UNESCO, FAO, UNIDO led by Ambassador of Togo to France.
6. The Mission to the ADB and BADEA led by a Sudanese Ambassador.

6. Each Mission was to have accomplished its task by December 15, 1980. The Report of the sub-committee is attached as Annex I.

7. The Mission to the Scandinavian countries was to have commenced on November 21, 1980. The Foreign Ministers of the receiving countries requested for postponement because of their participation in the Conference of the Southern African States held in Maputo at about the same time that the Mission was to take place. Accordingly, the Chairman of the Committee of 19 and the leader of the Mission postponed the trip and despatched two emissaries to Maputo to consult the Foreign Ministers of the Scandinavian countries on possible dates.

8. The Mission to the Arab countries was postponed on the request of its Chairman (Sudan) because of the prevailing political and military situations in the region. The Mission to Socialist countries was also postponed on the explicit request of its Chairman (Nigeria) in order to seek further clarifications on the purposes of the Mission.

9. It is hoped that at the appropriate time the sub-committee would be able to discharge the responsibilities entrusted to them.

CM/1091 (XXXVI)

ANNEX

REPORT OF THE SUB-COMMITTEE OF THE COMMITTEE OF 19
ON FINANCIAL AND MATERIAL ASSISTANCE TO THE
FRONTLINE STATES

The Sub-Committee of the Committee of 19 on Financial and Material Assistance to the Frontline States met at expert level in Addis Ababa, from 17-19 September 1980 under the Chairmanship of H.E. Mr. De meideros, Inspector-General of the Ministry of Foreign Affairs and Cooperation of the Republic of Togo.

Item 1. Opening Address by the Chairman

In his opening address the Chairman of the Sub-committee on Financial and Material Assistance stressed the complaint generally made by the Frontline States about the Committee of 19 which has hitherto not succeeded in securing concrete assistance in any field whatsoever. They had enthusiastically welcomed the creation of the Committee of 19 and had placed great hopes in the humanitarian and other forms of assistance and material aid which the Committee could bring them in their efforts to resolve the heavy burden of the many difficulties they were confronted with.

2. The Chairman therefore emphasized the importance and the urgency of the task entrusted to the Sub-committee (the deadline for the accomplishment of its work being January 1981), and the necessity for the Member States of the Sub-committee to do everything to attain the established objectives with the allotted time. He consequently proposed the preparation of a general report by the Sub-committee on the work of the Committee of 19 which has hitherto not succeeded in securing concrete

Item 3. Organization of Work

5. The following working hours were agreed upon:

Morning Session: 10 a.m. to 1 p.m.

Afternoon Session: 4 p.m. to 7 p.m.

Attendance: Togo (Chairman), Sudan (Rapporteur),
Nigeria (member).

Observer: Angola. The Chairman of the Sub-committee had extended invitations to the Frontline States through the General Secretariat to participate in the work of the Sub-committee. With the exception of Angola the other Frontline States were not able to attend the meeting of the Sub-committee. The list of participants are attached at the end of this Annex.

Item 4. Consideration of Financial and Material Assistance

6. Introducing the subject, the representative of the Secretariat gave a brief account of the circumstances leading to the setting up of the two sub-committees by the Committee of 19 at its Fifth Ordinary Session held in Lome in June 1980, which decision was endorsed by the Council of Ministers at its 35th Ordinary Session in Freetown. One sub-committee, he said, were to give effect to the implementation of Resolution CM/Res. 637(XXXI) which had mandated the Committee of 19 to undertake missions with the view to securing financial and material

assistance from extra-African sources to the Frontline States. The other sub-committee, he continued, was to concern itself with how to meet the 500,000 tons of oil that the Committee of 19 had set as a target for the Frontline States.

7. The immediate task before this sub-committee, he said, was to work out a programme of missions to be undertaken by the ministers of the sub-committee.

8. He took the opportunity however to inform members that so far, an amount of \$1 million had been offered to the Frontline States as follows:-

Mozambique	-	\$ 500,000.00
Botswana	-	\$ 300,000.00
Zambia	-	\$ 200,000.00

He also added that Algeria had offered 30,000 tons of oil.

9. This background information was supplemented by the Chairman who gave the historical antecedents of the Committee of 19 and the many efforts it had made to generate increased assistance to the Frontline States.

10. With these introductory remarks the Sub-committee deliberated at length on where to go and when to undertake the mission. After exhaustive discussion, the Sub-committee drew up a programme of missions and decided that three separate

delegations made up of the members of the Sub-committee should undertake the missions spelled out in the Programme of Missions. The Programme of Missions is attached as Annex I.

11. In deciding on the three delegations, the Sub-committee was of the opinion that the areas to be covered were far too many for a single delegation to accomplish. It also took into account the limited time at its disposal and also the desirability for each of the Foreign Minister of the Sub-committee to lead one of these missions in conformity with the Lome decision. It was also argued that the division of the Sub-committee into three separate groups would enable each group to focus attention on specific areas, i.e. humanitarian assistance, material and technical assistance, and financial and technical assistance. It was however pointed out that there should be flexibility in the mandate of the groups so that advantage could be taken of certain situations.

Composition of Delegations

12. The Sub-committee decided that each of the three Groups, should be led by a foreign minister. The other two members of the Sub-committee should be high ranking government officials.

13. The Frontline States were to be represented on each mission by a coordinator who should consult all the Frontline States with regard to their requirements.

14. The Secretary-General of the OAU would decide on Secretariat officials to service the missions.

Choice of Countries to be Visited

15. In selecting countries to be visited, the Sub-committee was guided by the experience of the past, those countries that had steadfastly supported the liberation struggle in Southern Africa as well as those countries inclined to be sympathetic and having the resources and capabilities to assist. In short the Sub-committee merely wanted to follow tradition and not to break new grounds.

Institutions

16. For reasons of economy and time, the Sub-committee decided that the African Ambassadors of the member states of the Sub-committee in New York and Paris should undertake these missions to the UN Bodies.

Commencement and Termination of Missions

17. Taking into account the fact that the Committee of 19 would have to submit a report on its activities to the February Session of the Council of Ministers and also bearing in mind the urgent need to secure the necessary assistance to the Frontline States, the Sub-committee decided that the Mission should begin

by the 15th October and end not later than 15th December. The Reports of the Missions should be submitted to the Chairman of the Committee of 19 by December 31.

18. The Sub-committee requested each leader of delegation to arrange its own time-table, after due consultations with the other members of the delegation, and to communicate the said time-table to the General Secretariat, so that final arrangements could be made with the receiving countries.

Africa's Assistance to the Frontline States

19. There was great concern about Africa's own support and assistance to the Frontline States whose economies had been disrupted and continued to be disrupted by the barbaric air raids of the racist South African regime as a result of their unremitting commitment to the armed struggle. It was pointed out that unless member states of the OAU assumed its sacred duty as stipulated in the Mauritius Resolution, all records to external assistance would be a mere mockery of the Mauritius Resolution.

20. The Secretariat informed the Sub-committee that the Council of Ministers had decided in Freetown, to hold a Pledging Conference during the forthcoming budgetary session of the Council at which member states of the OAU would be required to declare what form of assistance they could pledge. Besides,

a document on concrete forms of assistance submitted by Togo was being processed for circulation to the member states for consideration and to submit their comments to the General Secretariat before the end of the year. The Secretariat also recalled that the Liberation Committee had been requested to study the documents and to submit its comments and observations to the next Session of the Committee of 19 in February 1981.

21. At this point, the Chairman of the Sub-committee, who was also the representative of the Republic of Togo announced for the information of the members of the Committee that the Government of Togo had decided to make a contribution of US\$ 100,000 to the Frontline States. The sub-committee expressed its profound appreciation to the Government and people of Togo for this noble gesture and hoped that other member states of the OAU would emulate this example.

22. The representative of Angola also informed the Sub-committee that his Government had decided to pay 5% of its annual contribution to the regular budget of the OAU in spite of its exemption.

23. The sub-committee ended its deliberations on 19th September 1980.

PROGRAMME OF VISITS TO BE
MADE TO NON-AFRICAN STATES AND
INSTITUTIONS CAPABLE OF GRANTING
MATERIAL AND FINANCIAL ASSISTANCE
TO THE FRONTLINE STATES

- a) Since the Freetown Summit at which our Heads of State and Government adopted the report of the Lome meeting of the Committee of 19 creating the two (2) Sub-committees - one for Financial and Material Assistance and the other for Assistance in Petroleum Products - several months have already elapsed without either of the Sub-committees being able to actually begin their work.
- b) The time yet available, on the one hand to undertake these numerous visits to Non-African States and aid institutions capable of granting assistance to the Frontline States, and on the other to prepare and submit the two-fold report of the Committee of 19 before the next session of the Council of Ministers of the OAU in accordance with the decision adopted in Freetown, is relatively short.
- c) The Sub-committee on Financial and Material Assistance, in the study and appreciation of the task entrusted to it, has had to take two important factors as mentioned above into account in order to determine in particular the

various priorities and allocate responsibilities to the three Member States of the Sub-committee with the sole concern of proposing a realistic and easily workable programme.

- d) Following a detailed review of the situation the Sub-committee considered it appropriate to adopt the following programme of visits:

GROUP I

- a) Countries to be visited

Scandinavian countries (Sweden, Norway, Finland and Denmark)

- b) Composition of Delegation

Togo - Chairman

Nigeria

Sudan

Frontline States - (Angola-Coordinator)

Secretariat

Area of Concern

Assistance of humanitarian nature such as the re-construction of hospitals, clinics, dispensaries, schools, bridges and roads destroyed by the racist South African air raids. Assistance in the form of food supply, drugs, blankets etc.

GROUP II

- a) Countries to be visited

Socialist countries (USSR, Yugoslavia, Rumania, Hungary, G.D.R. and Czechoslovakia)

b) Composition of Delegation

Nigeria - Chairman
Sudan
Togo
Frontline States - (Zambia - Coordinator)
Secretariat

Area of Concern

Material and technical assistance

GROUP III

a) Countries to be visited

The Arab countries (Qatar, United Arab Emirates, Iraq, Saudi Arabia, Kuwait, BADEA and ADB)

b) Composition of Delegation

Sudan - Chairman
Togo
Nigeria
Frontline States - (Botswana - Coordinator)
Secretariat

Area of Concern

Financial and technical assistance and rapid implementation of development projects already approved.

GROUP IV

a) Institutions to be visited

UNDP, IMF, WORLD BANK
By the African Ambassadors at the UN

b) Composition of Delegation

Nigeria - Chairman
Togo
Sudan
Frontline States - (Zimbabwe - Coordinator)
Secretariat

Area of Concern

Financing of development projects in the Frontline States.

GROUP Va) Institutions to be visited

UNESCO, FAO, UNIDO, WHO
By the African Ambassadors in Paris

b) Composition of Delegation

Togo - Chairman
Sudan
Nigeria
Frontline States - (Mozambique - Coordinator)
Secretariat

Area of Concern

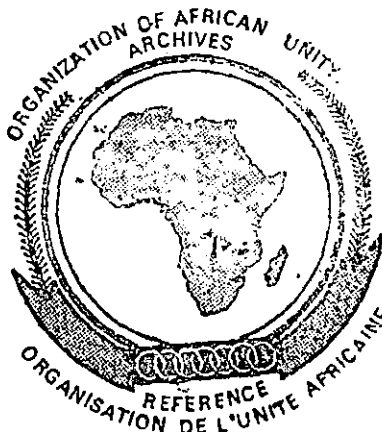
Global assistance by these UN agencies to the
Frontline States.

MEETING OF SUB-COMMITTEE ON FINANCIAL AND
MATERIAL ASSISTANCE TO FRONTLINE STATES

Addis Ababa, 17-19 September, 1980

LIST OF PARTICIPANTS

Country Pay	Name Nom	Title Titre
1. Togo	De Medeiros Kodjo	Inspector General Ministry of Foreign Affairs and Cooperation
2. Sudan	Ahmed Elmutasim	Second Secretary Sudan Embassy in Ethiopia
3. Nigeria	- O. George - P.S.O. Eromobor	Counsellor First Secretary
4. Angola	Miguel Neto	Ambassador of Angola to Nigeria



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