

**DECISION ON THE REPORT OF THE PEACE AND SECURITY  
COUNCIL ON ITS ACTIVITIES AND THE STATE OF  
PEACE AND SECURITY IN AFRICA  
Doc. Assembly/AU/4(XVII)**

**The Assembly,**

1. **TAKES NOTE** of the Report of the Peace and Security Council on its Activities and the State of Peace and Security in Africa, including the Report of the Panel of the Wise on its activities, as contained in Annex II;
2. **RECALLS** Decision Assembly/AU/Dec. 338 (XVI) Rev.1 adopted at its Sixteenth Ordinary Session held in Addis Ababa, Ethiopia from 30 to 31 January 2011, and the Declarations on the State of Peace and Security in Africa, adopted by the 275<sup>th</sup> meeting, at ministerial level, of the Peace and Security Council (PSC) [PSC/MIN/BR.1 (CCLXXV)] and the Extraordinary Session of the Assembly of the Union, held in on 26 April and 25 May 2011, respectively in Addis Ababa, Ethiopia [EXT/ASSEMBLY/AU/ Decl. (01.2011)]. The Assembly **UNDERSCORES** the need for sustained efforts to ensure their effective implementation;
3. **NOTES** that Africa continues to face serious challenges in the area of peace and security, despite the significant progress made in conflict resolution and peace building. The Assembly **UNDERSCORES** the need to deploy greater and better coordinated efforts, based on Africa's ownership and leadership, to promote sustainable peace, security and stability on the continent, and **CALLS ON** international partners to place their actions firmly within this framework;
4. **TAKES NOTE** of the efforts of both the Commission and the Regional Economic Communities/Regional Mechanisms for Conflict Prevention, Management and Resolution (RECs/RMs), to finalize the operationalization of the African Peace and Security Architecture, and **UNDERSCORES** the need to accelerate this process;
5. **COMMENDS** the Southern African Development Community (SADC) for its efforts to facilitate the return to constitutional order in Madagascar on the basis of its "Roadmap for a way out of the crisis in Madagascar," as endorsed by the SADC Extraordinary Summit held in Sandton, South Africa, on 11 and 12 June 2011. The Assembly **CALLS UPON** SADC and the AU to continue to work together to find a consensual and sustainable solution to the crisis, in full compliance with the relevant instruments of the AU relating to unconstitutional changes of government, and to mobilise, to this end, the support of the international community, including through the early holding of a meeting of the International Contact Group on Madagascar;
6. **WELCOMES** the completion of the implementation process of the 16 June 2010 Agreement on the Management of the Interim Period in the Comoros, and **URGES** the Comorian stakeholders to persevere in their efforts to consolidate the gains made. The Assembly **REAFFIRMS** that Mayotte belongs to the Union of the

Comoros and **EXPRESSES ITS DEEP CONCERN** regarding the pursuit by France of its current policy, in particular the transformation of Mayotte into an overseas province (*Département*);

7. **WELCOMES** the signing, on 9 June 2011, of the Kampala Accord between the President of the Transitional Federal Government (TFG) of Somalia, Mr. Sheikh Sharif Sheikh Ahmed, and the Speaker of the Transitional Federal Parliament (TFP), Mr. Shariff Hassan Sheikh Aden, which seeks to end the current transitional period with deferral of elections for one (1) year. The Assembly **TAKES NOTE** of the resignation of Prime Minister Mohamed Abdullahi Mohammed "Farmajo" and the decision of the TFG President to appoint Mr. Abdiweli Mohamed Ali as the new Prime Minister, who has since been endorsed by the TFP, and **ENCOURAGES** the speedy completion of the consultations for the formation of a new cabinet and its subsequent endorsement by the Parliament. The Assembly **UNDERLINES** that the expeditious implementation of the Kampala Accord will go a long way in consolidating the important military gains made on the ground by the TFG, with the support of African Union Mission in Somalia (AMISOM);
8. **EXPRESSES ITS APPRECIATION** to AMISOM personnel for its valuable contribution to the peace and reconciliation process in Somalia, and **PAYS TRIBUTE** to the Troop Contributing Countries, namely Uganda and Burundi. The Assembly **APPEALS** to Member States that pledged troops to honor their commitments, as well as to the international community to lend the necessary support to AMISOM. The Assembly **REITERATES ITS CALL** to the United Nations Security Council to authorize the deployment of a UN peace keeping operation in Somalia and, in the meantime, to provide a more adequate support to AMISOM, in line with the requests contained in communiqué PSC/MIN/1(CCXXXV) of the 245<sup>th</sup> meeting of the PSC, held on 15 October 2010;
9. **REITERATES ITS CONCERN** at the continued impasse in the peace process between Eritrea and Ethiopia. The Assembly **EMPHASIZES, ONCE AGAIN**, the need for renewed African efforts to help the two countries to peacefully resolve their dispute, normalize their relations and lay the foundation for lasting peace and security in the Horn of Africa, and **ENCOURAGES** the two countries to extend the necessary cooperation to any such efforts, including those to be deployed by the Chairperson of the Commission;
10. **REITERATES ITS CALL ON** Djibouti and Eritrea to pursue, in good faith, the scrupulous implementation of the 6 June 2010 Agreement, concluded under the auspices of Qatar, in order to resolve their border dispute and consolidate the normalization of their relations, and **REQUESTS** the Commission to closely follow the situation and make every effort to facilitate progress;
11. **FURTHER REITERATES** the need to develop a regional approach to the challenges of peace, security and stability in the Horn of Africa, as stressed in paragraph 12 of Decision Assembly/AU/Dec. 338(XVI) Rev.1. In this respect, the

Assembly **WELCOMES** the partnership between the Commission, the International Labor Organization (ILO) and IGAD, in convening a *Stakeholders' and Development Partners' Conference on Employment for Peace, Stability and Development in the Horn of Africa*, in Addis Ababa on 11 and 12 April 2011, and **REQUESTS** the Commission to pursue its efforts, including consultations with all stakeholders, with the view to facilitating the early convening of the envisaged regional conference on peace, security, stability and development in the Horn of Africa, as provided for in the above-mentioned decision;

12. **RECALLS** the Solemn Declaration on Sudan adopted at its 16<sup>th</sup> Ordinary Session, following the successful holding of the self-determination referendum for Southern Sudan, the main pillar of the Comprehensive Peace Agreement (CPA). The Assembly **ACKNOWLEDGES** the overwhelming choice for separation made by the people of Southern Sudan, and **LOOKS FORWARD** to welcoming the Republic of Southern Sudan as the newest member of the AU, immediately upon its independence on 9 July 2011;
13. **URGES** the Sudanese Parties to the CPA, in particular President Omar Hassan Al Bashir and First Vice-President Salva Kiir Mayardit, President of the Government of Southern Sudan (GoSS), to continue to demonstrate the commitment required to complete the implementation of the CPA and finalize the post-referendum negotiations, with the support of the AU High-Level Implementation Panel (AUHIP) and in the spirit of creating two viable States, mutually supportive and at peace with one another;
14. **WELCOMES**, in this respect, the signing, in Addis Ababa, on 20 June 2011, by the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM), of an Agreement on Temporary Arrangements for the Administration and Security of Abyei Area, under the facilitation of the AUHIP, which will enable security to be established and displaced persons to return to their homes in that district, as well as create conditions under which the Panel can make its recommendation on the final status of Abyei at a time to be agreed upon. The Assembly **ENDORSES** the Agreement and **URGES** the Parties to build on this breakthrough to resolve the pending issues in their negotiations. The Assembly **ALSO CONGRATULATES** the Government of Ethiopia, in particular Prime Minister Meles Zenawi, for the key role it played in facilitating this breakthrough and for its readiness to provide troops for the Interim Security Force for Abyei (ISFA) without delay. In this respect, the Assembly **WELCOMES** the adoption, on 27 June 2011, by the Security Council, of resolution 1990(2011), authorizing the deployment of the United Nations Interim Security Force for Abyei (UNISFA), to facilitate the implementation of the Agreement, and **STRESSES** that this decision is an eloquent illustration of how best the AU and the UN can judiciously combine their respective comparative advantages to address peace and security challenges in Africa;

15. **WELCOMES** and **ENDORSES** the Framework Agreement on Political Partnership and Political and Security Arrangements in Blue Nile and Southern Kordofan, signed, under the facilitating of the AUHIP, in Addis Ababa, on 28 June 2011, by the GoS and the Sudan People's Liberation Movement (North), as a decisive step towards consolidating peace, security and democracy in the Republic of Sudan. The Assembly **CONGRATULATES** the parties on their commitment to the peaceful resolution of their differences and **CALLS UPON** them immediately to cease hostilities, permit humanitarian access, and allow the return of displaced persons to their homes;
16. **STRESSES THE NEED** for renewed efforts to bring about lasting peace, justice and reconciliation in Darfur. The Assembly **NOTES WITH SATISFACTION** the conclusion of the Doha political talks and the endorsement by the All-Darfur Stakeholders Conference held in Doha, from 27 to 31 May 2011, under the auspices of the Joint Chief Mediator and the Government of the State of Qatar, of the draft outcome document as a basis for the achievement of peace. The Assembly **LOOKS FORWARD** to the conclusions of the negotiations between the GoS and the Liberation and Justice Movement (LJM), as well as of the discussions with the Justice and Equality Movement (JEM)
17. **EXPRESSES FULL SUPPORT** to the efforts being made by the AUHIP, with the support of UNAMID, to expedite the launching of the Darfur Political Process (DPP), in line with relevant AU decisions, as a way of addressing in a comprehensive and inclusive manner the challenges of peace, justice and reconciliation in Darfur. The Assembly **WELCOMES** the commitment of the Government of Sudan to establish an enabling environment, and **CALLS ON** AU partners, in particular the UN Security Council and its members, to fully support this process and take the steps expected of them to facilitate the work of the AUHIP in this respect. The Assembly **COMMENDS** UNAMID leadership and personnel for their dedication and contribution to the search for peace in Darfur;
18. **PAYS TRIBUTE** and **REITERATES ITS FULL SUPPORT** to the work of the AUHIP under the leadership of former Presidents Thabo Mbeki, Abdulsalami Abubakar and Pierre Buyoya, which is making a major contribution to the quest for peace, justice and reconciliation in Sudan;
19. **WELCOMES** the encouraging progress made in consolidating peace and post-conflict reconstruction in Burundi, Democratic Republic of Congo (DRC), Central African Republic (CAR), Liberia and Sierra Leone, and **ENCOURAGES** the Commission to vigorously pursue the implementation of the conclusions of the technical workshop on Post-Conflict Reconstruction and Development (PCRD), held in Addis Ababa from 2 to 3 June 2011, including the holding of an African

Solidarity Conference in October 2011. The Assembly **WELCOMES** the holding, in Brussels, on 15 June 2011, with the active support of the Commission, of the Donor's Round Table for the CAR, and **URGES** all concerned to honour the pledges made. In addition, the Assembly **UNDERScores** the importance of the smooth conduct of elections in the DRC in November 2011 and Liberia in 2012, and **REQUESTS** the Commission and the Panel of the Wise to support the electoral processes in these two countries and make contributions towards their success, including in the context of the follow-up on the recommendations of the Panel on election-related conflict and violence, as endorsed by the 13<sup>th</sup> Ordinary Session of the Assembly of the Union held in Sirte, in July 2009;

20. **WELCOMES** the continued efforts to implement the 15 January 2010 Agreement between the Sudan and Chad and the impressive results achieved in this regard, especially with regard to securing the common border. The Assembly **ALSO WELCOMES** the holding of the Tripartite Summit that brought together, in Khartoum, on 23 May 2011, the Presidents of the CAR, Sudan and Chad, as part of the efforts to enhance security and regional cooperation. In this context, the Assembly **ENCOURAGES** the Commission to work towards effective implementation of the regional approach articulated in paragraph 4 of the Communiqué of the 70<sup>th</sup> Meeting of the PSC, held on 12 and 13 February 2007, and to discuss with the three countries the modalities of a support to cross-border cooperation initiatives already underway or planned, within the framework of the AU Border Programme;
21. **WELCOMES** the initiatives taken by the Commission on the implementation of paragraph 21 of Decision Assembly/AU/Dec.294 (XV) .2 on the Lord's Resistance Army (LRA), in particular the dispatch, from March 16 to 4 April 2011, of a technical assessment mission in the five countries affected by the destabilizing activities of the LRA and the organization of the 2<sup>nd</sup> regional Ministerial meeting on the issue of the LRA, held in Addis Ababa, on 8 June 2011. The Assembly **FULLY SUPPORTS** the conclusions of this meeting and **REQUESTS** the PSC to swiftly authorize the proposed operation in all its components, including the Regional Intervention Force (RIF), the Joint Operations Centre (JOC) and Joint Coordination Mechanism (JCM). The Assembly **REQUESTS** the United Nations and other AU partners, to support this initiative aimed at protecting affected civilian populations, including through financial and logistical support;
22. **WELCOMES** the end of the post-election crisis in Côte d'Ivoire and the fact that the democratically elected President, Mr. Alassane Ouattara, now fully assumes full power. The Assembly **NOTES WITH SATISFACTION** the commitment of the new authorities to consolidate peace and promote reconciliation. The Assembly

**REQUESTS** the Commission, in consultation with ECOWAS and other partners, including the United Nations and the European Union, to accelerate the implementation of the measures envisaged under the relevant decisions of the PSC and the Extraordinary Summit, to support the process underway in Côte d'Ivoire, including support for the Dialogue, Truth and Reconciliation Commission, reform of the security sector, the implementation of pending aspects of the Ouagadougou Political Agreement and socio-economic recovery, through the dispatch of an assessment mission and the holding of an African Solidarity Conference;

23. **WELCOMES** the progress made in Guinea Bissau, in particular the adoption by the Government of the CPLP - ECOWAS Roadmap on the reform of the security sector, which responds to the objectives of the Tripoli Action Plan, and **ENCOURAGES** the Guinea-Bissau authorities to continue their efforts, particularly in the fight against impunity and drug trafficking, the establishment of the rule of law and socio-economic recovery. The Assembly **URGES** the international partners to continue to support Guinea Bissau, in particular through the holding, as soon as possible, of the Round Table of donors, postponed several times in the past;
24. **UNDERScores** the need for continued efforts on the part of all stakeholders in the Republic of Guinea in order to consolidate peace, national reconciliation, democracy and good governance. The Assembly **ENCOURAGES** the Guinean Government and all stakeholders to work towards the holding, within the agreed timeframe and under the required conditions of transparency and fairness, of the legislative elections to complete the process of building democratic institutions after the presidential election of November 2010. The Assembly **CALLS ON** development partners to provide the support needed for the economic and social rehabilitation of Guinea;
25. **WELCOMES** the positive evolution of the situation in Tunisia and the progress made in the transition, including the preparation for the election, of the Constituent Assembly, scheduled for 23 October 2011, and the establishment of a High Independent Body for Elections (HIIE), as well as the climate of freedom and democracy that now prevails in the country, The Assembly **MAKES AN URGENT APPEAL** to all partners of the AU to provide the necessary economic and financial support to facilitate the completion of the transition. The Assembly **WELCOMES** the visits to Tunisia by the Chairperson of the Commission and the Panel of the Wise, on 21 to 23 March and 12 to 14 April 2011, respectively, and **REQUESTS** the Commission to continue to support the on-going efforts in Tunisia;
26. **NOTES** the positive evolution of the situation in Egypt following the popular

uprising which took place in January/February 2011, in particular the atmosphere of freedom and democracy that now prevails, the opening of the political space and the adoption of a new legislation to facilitate the formation of political parties, the constitutional referendum of 19 March 2011, and the steps being taken to enable the Egyptian people to democratically choose their leaders and establish institutions that are truly representative and respectful of fundamental freedoms and human rights. The Assembly **ENCOURAGES** the Egyptian authorities and parties to persevere in their efforts to complete the transition and ensure that the aspirations and hope of the Egyptian people are fulfilled. The Assembly **REQUESTS** the Commission to spare no efforts in supporting and accompanying the transition, building notably on the outcome of the visits undertaken by the Chairperson and the Panel of the Wise to Egypt, on 26 and 27 March 2011 and from 4 to 6 June 2011, respectively. The Assembly **STRONGLY URGES** AU partners and the international financial institutions to provide the much-needed support to assist Egypt in addressing its socio-economic challenges and lay the foundation for sustainable democracy and development;

27. **REITERATES ITS DEEP CONCERN** at the prevailing situation in Libya, as well as its conviction that only a political solution will make it possible to fulfil the legitimate aspirations of the Libyan people and preserve the unity and territorial integrity of the country. In this respect, the Assembly **STRESSES** the continued relevance of the AU Roadmap as articulated by the PSC at its 265<sup>th</sup> Meeting held on 10 March 2011. The Assembly **REAFFIRMS** the decision on the peaceful resolution of the Libyan crisis adopted at its Extraordinary Session held on 25 May 2011. The Assembly **PAYS TRIBUTE** to the five Heads of State members of the AU High-Level *ad hoc* Committee on Libya and **EXPRESSES FULL SUPPORT** to them in the pursuit of their mandate;
28. **EXPRESSES THE PROFOUND APPRECIATION** of the AU to the Governments and peoples of Algeria, Egypt and Tunisia for the generosity with which they have welcomed hundreds of thousands of refugees, particularly African refugees, fleeing the conflict and NATO bombings in Libya. The Assembly **ALSO COMMENDS** UNHCR, IOM and other humanitarian agencies for their invaluable assistance;
29. **WELCOMES** the significant progress made in the implementation of the AU Border Programme (AUBP), as a follow-up to the Declaration on pursuing and accelerating the implementation of the AU Border Programme (AUBP), adopted at the 2<sup>nd</sup> Conference of African Ministers responsible for Border Issues held in Addis Ababa 25 March 2010, and endorsed by the 17th Ordinary Session of the Executive Council [EX.CL/Dec.563(XVII)], including the successful celebration of the First African Border Day, as well as support to field efforts on the delimitation/demarcation of frontiers, cross-border cooperation and capacity building. The Assembly **DECIDES**, in view of the many challenges yet to be overcome and the recommendation made by the Commission, to extend to 2017 the initial deadline of 2012, set by the Memorandum of Understanding on the Conference on Security, Stability, Development and Cooperation in Africa (CSSDCA) of July 2002, for the completion of the delimitation/demarcation of all

African borders, where such an exercise has not yet been completed;

30. **WELCOMES** the steps taken by the Commission to follow up on Decision Assembly/AU/Dec.311(XV) on the Prevention and Combating of Terrorism, in particular the elaboration of a Model Law, following the Member States experts meeting held in Algiers, in December 2010, which should be disseminated promptly and as widely as possible to all stakeholders. The Assembly **ENCOURAGES** Member States to fully take advantage of this Model Law to strengthen and/or update their national legislations, and **REQUESTS** the Commission to avail the expertise required, including through the establishment of standby teams of experts, to Member States that need technical assistance. The Assembly **CALLS ON** all AU Member States to take the steps expected of them to follow up on its relevant decisions, including, where required, expeditiously becoming parties to the relevant AU instruments, notably the Protocol to the OAU 1999 Convention on Terrorism, and fully implementing the provisions contained therein;
31. **FURTHER WELCOMES** the successful conclusion of the First Ordinary Session of the African Commission on Nuclear Energy (AFCONE), established under the African Nuclear-Weapon-Free Zone Treaty (Treaty of Pelindaba), held in Addis Ababa, on 4 May 2011. The Assembly **ENCOURAGES** the States Parties to the Treaty to provide AFCONE with the necessary support to ensure the early and effective commencement of its activities, and **COMMENDS** the Commission for the steps already taken in this respect. The Assembly **CALLS UPON** all concerned States that have not yet done so, to take the steps required to become parties to the Treaty and to its Protocols without further delay, convinced that these instruments constitute a significant contribution to strengthening the global non-proliferation regime, promoting cooperation in the peaceful use of nuclear science and technology, as well as general and complete disarmament, with a view to enhancing regional and international peace and security;
32. **WELCOMES** the finalization by the Commission of a draft “African Union Strategy on Small Arms and Light Weapons, Ammunition, Explosives and Related Materials”, together with its Implementation Plan, and **LOOKS FORWARD** to the meeting of Member States experts planned for the third quarter of 2011 to review and adopt both documents. Furthermore, the Assembly **ENCOURAGES** the Commission to facilitate the elaboration of an African Common Position on the Arms Trade Treaty, including the convening of a meeting of Member States experts, ahead of the UN-sponsored Conference on the issue, to be held in New York, in July 2012, in pursuance of the General Assembly resolution 61/89 on developing a comprehensive, legally-binding instrument establishing common international standards for the import, export and transfer of conventional arms.



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